

1 **Climate overshoot and the insurability frontier: peak stress, domestic capacity,**
2 **and market retreat risk***

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Keywords: *climate overshoot; insurability; climate finance; insurance market exit; SSP5-3.4-OS;*

Author Statement:
This is a non-peer reviewed version/pre-print of the paper.
Architesh Panda, 2026

28 **Abstract**

29 Climate overshoot can create mid-century peaks in climate stress before end-century temperatures stabilize, but
30 its implications for insurance availability remain poorly understood. We assess subnational insurance market
31 exit risk under overshoot across 1,590 first-order administrative regions in 88 countries, covering 4.54 billion
32 people. Combining ADM1-level multi-hazard climate stress, an eight-model SSP5-3.4-OS overshoot signal and
33 a country-level domestic capacity index, we identify where overshoot-adjusted risk pressure approaches an
34 insurability boundary. Relative to baseline climate stress, overshoot increases risk pressure in 75.9% of regions
35 and exposes an additional 59 million people to high uninsurability risk. Six regions, five in Sudan and one in
36 Bangladesh, meet the strict boundary-zone condition of extreme risk pressure and very low capacity. A wider
37 near-boundary frontier contains 87 regions and 561 million people, while a capacity threshold near 0.40
38 separates buffered from vulnerable systems. These results show that overshoot affects insurance-relevant risk
39 through the timing of peak stress, making pre-emptive climate financing and capacity-building central to
40 preserving insurability and limiting wider climate-financial instability.

41 **Introduction**

42 Insurability, the degree to which insurance coverage remains available and affordable, is already under pressure
43 from more frequent and severe climate-related hazards. Rising losses are translating into higher premiums,
44 tighter underwriting and insurer withdrawal in exposed regions, just as financial protection becomes most needed
45 in many low- and middle-income countries [1,2]. These pressures may become harder to manage under climate
46 overshoot: the growing possibility that the Paris Agreement's 1.5 °C target will be temporarily exceeded before
47 temperatures later decline through net-negative CO₂ emissions [4,5].

48 Recent experience in California's wildfire and Florida's hurricane exposed property market shows that restoring
49 insurance coverage in stressed markets depends on regulatory redesign and renewed underwriting capacity, not
50 simply on changes in hazard conditions or risk reduction [8–10]. Under climate overshoot, this creates a critical
51 timing problem. Even if temperatures later moderate, temporary mid-century risk spikes may induce market
52 exits that persist beyond the period of peak hazard, pushing places across insurability thresholds during a stress
53 window when recovery may prove institutionally difficult. For insurers, that timing matters because pricing,
54 underwriting and capital allocation respond to conditions during the period of peak stress, not to eventual
55 climatic recovery [8,11,12].

56
57 The implications are different in low-income countries, where insurance penetration, domestic underwriting
58 capacity and public fiscal buffers are already limited [48]. In these settings, overshoot may not only trigger
59 withdrawal from existing markets; it may also prevent risk-transfer systems from scaling before climate stress
60 peaks [49,50]. This matters because disaster finance in many vulnerable countries remains largely ex post rather
61 than pre-arranged, leaving governments and households exposed when shocks occur [49]. At the same time,
62 adaptation finance flows to developing countries remain far below estimated needs, limiting investment in the
63 risk reduction, data infrastructure and institutional capacity needed to make insurance viable [51]. For low-
64 capacity countries, the insurability question is therefore also a climate-finance question: whether public balance
65 sheets, sovereign risk pools, premium support and local risk information can be strengthened before the mid-
66 century overshoot window arrives [17,18,25,26].

67 Once insurers retreat from a market, re-entry may remain difficult even if physical hazards later moderate,
68 particularly where renewed underwriting depends on regulatory reform, reinsurance support or other forms of
69 financial innovation. Insurance retreat therefore matters not only as a financial outcome, but as an early warning
70 that climate risk is approaching the limits of commercially viable risk transfer. Where coverage becomes
71 unaffordable or unavailable, effects can propagate into housing markets, lending, post-disaster reconstruction
72 and public budgets [1,2,22–25].

73 Prior work has examined insurability through the lenses of risk-based pricing, disaster finance and market
74 design, revealing tensions between efficiency, equity and the limits of private risk transfer under intensifying
75 climate stress. One strand shows that risk-based pricing can improve efficiency and encourage household
76 adaptation, but that these gains require complementary public investments for example in flood protection and
77 large-scale risk reduction [13–15]. A parallel literature argues that governing adaptation through private
78 insurance can individualize responsibility for systemic climate harms and produce inequitable outcomes when
79 pricing renders coverage unaffordable [16]. More recent work suggests that where private coverage fails, public
80 backstops and hybrid arrangements are most durable when embedded within broader risk-reduction strategies
81 rather than treated as substitutes for adaptation [3,17–19].

82 Yet this literature has not addressed climate overshoot. Overshoot is not simply a higher level of warming; it
83 introduces a bounded mid-century period in which risk intensifies precisely when investment, underwriting and
84 adaptation decisions for long-lived assets are most consequential [5–7]. Existing work on insurance crises and
85 market volatility has largely focused on contemporary hazards, present-day pricing stress and near-term policy
86 responses [3]. It has not asked how overshoot might alter the timing and geography of insurability itself, or
87 whether regions may cross an insurability threshold during the overshoot window that proves difficult to reverse
88 thereafter. Understanding where and when overshoot approaches insurability boundaries is therefore essential
89 for targeting adaptation finance, designing risk-transfer instruments and preventing protection-gap-driven
90 inequality. Further, Subnational resolution is equally essential. A country may appear broadly insurable while
91 containing regions already close to a threshold of market failure [20].

92 This study addresses those gaps by developing, to our knowledge, the first global subnational assessment of
93 insurance market exit risk under climate overshoot. The analysis covers 1,590 first-level administrative regions
94 across 88 countries and 4.54 billion people, integrating multi-scenario CMIP6 climate projections with a
95 composite domestic capacity index that captures the institutional and financial conditions needed to absorb rising
96 insurance stress. It introduces an overshoot adjustment to account for non-monotonic warming trajectories and
97 identifies where high climate stress and low domestic capacity combine to push regions toward an insurability
98 boundary. The results show that overshoot sharpens an insurability boundary rather than intensifying risk
99 uniformly, with the greatest pressures concentrated in low-capacity regions, a critical capacity threshold near
100 0.40 and a distinct capacity-erosion dynamic in higher-capacity markets.

101 **Data and Methods**

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103 **Study domain and spatial unit**

104 The analysis is conducted at the level of first-order administrative regions (ADM1). The spatial backbone is
105 derived from GADM 4.1, which provides global subnational boundary polygons [28]. The final analytical
106 sample includes 1,590 ADM1 regions across 88 countries, covering approximately 4.54 billion people. Climate
107 processing and intermediate overlays were first conducted on a broader ADM1 universe, after which the

108 manuscript sample was restricted to countries with complete information for all six domestic-capacity
109 components.

110 The complete-case rule was applied because the framework combines subnational climate risk with country-
111 level institutional and financial capacity. Retaining countries with missing values in any capacity component
112 would have produced inconsistent measurement across the sample. Sensitivity checks using relaxed capacity
113 rules are therefore treated as supplementary rather than as the headline specification. Country-level domestic
114 capacity values are assigned to all ADM1 regions within each country. This is a limitation, since within-country
115 variation in insurance access, fiscal support, regulatory capacity and local market withdrawal is not directly
116 observed.

117 **Climate stress index**

118 Climate risk pressure is measured using a multi-hazard stress index at ADM1 resolution. The index combines
119 three hazard streams: temperature and precipitation change from CMIP6 projections, extreme precipitation, and
120 observed fire-weather exposure. CMIP6 projections follow the CMIP6 experimental design and ScenarioMIP
121 protocol [29,30]. The primary tier uses MIROC6 large ensembles, with 50 members for SSP2-4.5 and SSP5-8.5
122 and 10 members for SSP1-2.6 and SSP3-7.0 [31]. A cross-model tier uses eight CMIP6 models: MIROC6,
123 CanESM5, GFDL-ESM4, IPSL-CM6A-LR, MRI-ESM2-0, BCC-CSM2-MR, MPI-ESM1-2-LR and INM-
124 CM5-0 [31–38].

125 For each ADM1 region, multi-model medians and interquartile ranges are calculated for daily maximum
126 temperature, mean temperature and precipitation, comparing a 2021–2040 baseline with a 2081–2100 end-
127 century window. Extreme precipitation is represented by RX5-day, the annual maximum consecutive five-day
128 precipitation total, computed from daily precipitation and aggregated to ADM1 zonal means [39]. Fire-weather
129 exposure is represented by the Canadian Fire Weather Index, using Copernicus/ECMWF fire-weather products
130 and the 2001–2020 mean annual maximum Fire Weather Index [40–42].

131 The final climate stress index is a percentile-ranked composite of multi-model median daily maximum
132 temperature, RX5-day extreme precipitation and observed Fire Weather Index climatology. Each component is
133 standardized independently across the ADM1 sample before aggregation. The resulting index ranges from 0 to
134 1, with higher values indicating greater multi-hazard climate stress. The index is therefore a relative global
135 measure of multi-hazard pressure rather than a direct estimate of insured loss.

136 **Overshoot adjustment**

137 Standard end-century metrics can understate insurance stress under overshoot because they do not capture the
138 mid-century period when warming peaks before later partial recovery. SSP5-3.4-OS was designed within
139 ScenarioMIP to examine a substantial twenty-first-century overshoot pathway [30]. For each model and ADM1
140 region, daily maximum temperature is extracted for the 2021–2040 baseline, the mid-century peak decade and
141 the 2091–2100 recovery window. The overshoot spike is defined as the difference between mid-century peak
142 temperature and end-century temperature.

143 For each ADM1 region, overshoot probability, π , is calculated as the fraction of the eight-model ensemble
144 showing a positive overshoot spike. The overshoot signal is embedded through a convex combination:

$$145 \quad R_{pen} = (1 - \omega)R_{robust} + \omega\pi$$

147 where R_{robust} is the baseline risk-pressure index and ω is the overshoot embedding weight. The headline
148 specification uses $\omega = 0.15$. Because this is a convex combination, R_{pen} can be higher or lower than R_{robust} ,
149 depending on whether the overshoot signal exceeds baseline stress. The adjustment is intentional: it does not
150 assume that overshoot directly causes market exit risk, but treats overshoot as an additional timing-sensitive
151 signal in the risk-pressure index.

152 **Domestic capacity index**

153 Domestic absorptive capacity, C , is represented by a country-level composite index capturing institutional, fiscal
154 and insurance-market conditions. The index combines six components: non-life insurance premiums as a
155 percentage of GDP, insurance sector assets as a percentage of GDP, government revenue excluding grants,
156 government debt, ND-GAIN readiness and ND-GAIN vulnerability [43–47]. Government debt and ND-GAIN
157 vulnerability are inverted so that higher values consistently indicate greater capacity.

158 The weights are 0.20 for non-life insurance premiums, 0.15 for insurance sector assets, 0.15 for government
159 revenue, 0.10 for government debt, 0.15 for ND-GAIN readiness and 0.25 for inverted ND-GAIN vulnerability.
160 All components are converted to percentile ranks before aggregation, and extreme values are winsorized at the
161 1st and 99th percentiles. The resulting capacity index ranges from 0 to 1; in the corrected sample, it ranges from
162 0.073 to 0.853.

163 **Uninsurability index and regime classification**

164 The uninsurability index combines overshoot-adjusted climate risk pressure with domestic capacity deficit:

$$166 \quad UI_{robust} = 0.6R_{robust} + 0.4(1 - C)$$
$$167 \quad UI_{pen} = 0.6R_{pen} + 0.4(1 - C)$$

168 The headline results use UI_{pen} . The index is used as a continuous ranking metric rather than as the sole basis
169 for categorical regime assignment.

170 Each ADM1 region is classified into one of four regimes using the interaction between R_{pen} and C . Stable
171 insurability refers to regions where climate stress remains compatible with market functioning under prevailing
172 capacity. Underinsurance refers to regions where limited capacity constrains protection despite non-extreme
173 stress. Strained insurability captures elevated stress with constrained capacity. Boundary-zone regions represent
174 potential market-exit risk and are defined by the strict joint condition $R_{pen} > 0.90$ and $C < 0.20$. A near-
175 boundary frontier is defined using UI_{pen} values between 0.75 and 0.85.

176 The boundary-zone rule is intentionally stricter than the uninsurability index alone. A region must jointly satisfy
177 extreme risk pressure and very low capacity to be classified as boundary zone. This avoids treating high-hazard
178 but high-capacity regions as immediate market-exit cases, while still allowing them to appear in the near-
179 boundary or capacity-erosion discussion.

180 **Sensitivity analysis**

181 Sensitivity checks vary ω from 0 to 0.30 and recalculate R_{pen} , UI_{pen} and regime assignments at each value.
182 Additional checks evaluate supplementary hazard-layer integrations, including RX5-day extreme precipitation
183 outputs and fire-weather-enriched files. Across these checks, the central qualitative result is stable: overshoot
184 increases insurance-relevant risk pressure for most regions, the sharpest boundary risks remain concentrated in
185 low-capacity settings and a broader near-boundary frontier extends beyond the six strict boundary-zone cases.

186 Results

187 Global insurability regimes under climate overshoot

188 Using the overshoot-adjusted risk-pressure index and domestic capacity measure described above, we classify
189 each ADM1 region into four regimes: stable insurability, underinsurance, strained insurability and boundary
190 zone. Across 1,590 regions in 88 countries, most regions remain stable, but severe stress is concentrated in a
191 smaller set of low-capacity regions (Table 1; Fig. 1).

192 Stable insurability accounts for 1,464 regions, or 92.1% of the sample, covering 4,077.9 million people. A further
193 83 regions are classified as underinsurance, 37 as strained insurability and 6 as boundary zone. In population
194 terms, 465.4 million people already live outside the stable regime. This distribution shows that overshoot does
195 not generate uniform global deterioration; it sharpens an uneven frontier where climate pressure and weak
196 absorptive capacity intersect.

197 The 465.4 million people outside stable insurability are not distributed evenly across regimes. Most are in the
198 underinsurance regime: 83 regions containing 275.8 million people where climate pressure is not yet extreme,
199 but institutional and financial capacity is too weak to sustain effective protection. A further 37 regions,
200 containing 167.3 million people, are already strained, where elevated climate stress and limited capacity
201 increasingly converge. The six boundary-zone regions, containing 22.2 million people, represent the acute edge
202 of this process rather than its full extent.

203 The regime structure also shows why hazard alone is insufficient. Many high-stress regions remain stable
204 because domestic capacity buffers the shock, while some lower-stress regions enter underinsurance because
205 institutional and fiscal capacity is too weak. The boundary zone should therefore be read not as an exhaustive
206 count of uninsurability, but as the acute edge of a broader process. The small number of boundary-zone cases
207 identifies only the most acute combinations of extreme risk pressure and very low capacity. Its analytical value
208 lies in marking the frontier of breakdown under overshoot, while a much larger group sits close to that frontier.
209 Much of the policy-relevant action occurs before a region crosses the strict boundary. Underinsurance and
210 strained insurability describe intermediate states in which markets may still exist but are increasingly incomplete,
211 unaffordable or dependent on public support. These transitional regimes are central to adaptation planning
212 because they mark where targeted investment can still prevent a shift from coverage stress to coverage retreat.

213 Boundary zones and the near-boundary frontier

214 Six regions meet the strict boundary-zone condition, defined as overshoot-adjusted risk pressure above 0.90 and
215 domestic capacity below 0.20 (Table 2; Fig. 1b). Five are in Sudan — North Darfur, East Darfur, West Darfur,
216 Kassala and River Nile — and one is in Bangladesh, Mymensingh. Together they contain 22.2 million people.
217 Their common feature is not hazard intensity alone, but the combination of extreme climate stress with
218 exceptionally weak institutional and financial capacity.

219 Sudan's boundary-zone regions share the lowest capacity value in the sample and combine very high fire-
220 weather exposure with extreme risk-pressure values. Bangladesh's Mymensingh is structurally different: its
221 capacity is higher than Sudan's, but the region contains a much larger exposed population and faces compound
222 stress from heat, monsoon variability and cyclone-related risk. The two cases therefore illustrate different routes
223 into the same boundary-zone classification.

224 A wider near-boundary frontier contains 87 regions and approximately 561 million people, defined by
225 uninsurability index values between 0.75 and 0.85 (Extended Data Table 1). These regions include parts of

226 Ethiopia, Bangladesh, Nepal, India, Bolivia, Zambia, Cameroon and Mongolia. Several remain formally stable
227 only because capacity buffers very high risk pressure. Examples include Karnali and Sudurpaschim in Nepal,
228 Ladakh in India, Cochabamba in Bolivia and Ulaanbaatar in Mongolia. These are not securely stable regions;
229 they are buffered regions whose classification depends on continued institutional and financial support.

230 The most important near-boundary cases are not necessarily those with the lowest capacity. Several regions
231 remain formally stable despite very high risk pressure because national capacity still buffers local exposure.
232 Their stability is therefore conditional: it depends on fiscal space, regulatory effectiveness, reinsurance access
233 and the continued willingness of public or private institutions to absorb rising losses. The near-boundary frontier
234 should therefore be read as a list of buffered vulnerability, not as a list of regions already beyond repair.
235 Boundary-zone regions already require external support because conventional market solutions are unlikely to
236 remain sufficient. Near-boundary regions still offer scope for preventive action through adaptation finance,
237 public reinsurance, risk reduction and capacity-building before full market-exit risk emerges.

238 Taken together, the six boundary-zone regions and the broader near-boundary frontier show that overshoot
239 sharpens insurability stress along a steep gradient rather than producing smooth global deterioration. The
240 geography of emerging uninsurability is layered: a small number of acute exit-risk regions sit at the leading
241 edge, but they are surrounded by a much larger set of regions that could cross the boundary under plausible
242 future climate stress or modest capacity erosion.

243 **Overshoot adjustment and regime shifts**

244 The overshoot adjustment captures a clear temporal asymmetry under SSP5-3.4-OS. Across 3,222 ADM1
245 regions with valid projections in the eight-model ensemble, 3,092 regions (95.9%) show a positive ensemble-
246 median overshoot spike, meaning that mid-century peak temperature exceeds end-century temperature after
247 partial recovery. The mean spike is 0.313 °C and the maximum is 1.025 °C (Fig. 2). This temporal structure
248 matters because insurance markets respond to the period when stress is highest, not to the eventual end state.
249 Under SSP5-3.4-OS, end-century temperatures may moderate after the deployment of carbon dioxide removal,
250 but the mid-century peak still creates a stress window during which underwriting, pricing and capital-allocation
251 decisions are made. In that sense, overshoot changes not only the level of climate risk, but its decision-relevant
252 timing.

253 Embedding this signal into the risk-pressure index changes insurability patterns in a systematic but non-uniform
254 way. At the headline embedding weight of $\omega = 0.15$, overshoot-adjusted risk pressure exceeds the robust
255 baseline in 1,207 of 1,590 regions (75.9%), with a mean uplift of $\Delta R = +0.038$. The increase is concentrated
256 most visibly in the high-pressure, low-capacity quadrant of the risk-pressure and capacity space (Fig. 3). Because
257 the adjusted index is a convex combination of baseline stress and overshoot spike probability, it can either
258 increase or decrease relative to baseline stress. This produces negative ΔR in 383 regions, where persistent
259 baseline stress is greater than the overshoot spike signal. The regime consequences are limited but meaningful:
260 26 regions change regime after the overshoot adjustment, indicating that the classification is broadly stable even
261 as risk pressure shifts across most of the sample.

262 The sensitivity analysis supports this interpretation. As ω increases from zero to 0.30, the mean uplift in
263 risk pressure rises approximately linearly, but the share of regions with positive ΔR remains fixed at 75.9%
264 for all ω values above 0.05. This means the geography of worsening is determined mainly by the
265 relationship between baseline stress and overshoot probability, while the weight controls the magnitude of the
266 adjustment. The limited number of regime shifts is itself informative: the classification is not being driven
267 mechanically by the overshoot adjustment, while the continuous risk-pressure metric still captures widespread

268 deterioration within regimes. In practical terms, overshoot changes the intensity and timing of stress more than
269 it redraws the entire global map. This strengthens the interpretation of the boundary zone as a conservative
270 leading edge, with broader deterioration occurring across the surrounding frontier.

271 **High-income erosion and hazard contrasts**

272 High-income countries face a different insurability challenge. None enters the strict boundary zone because
273 domestic capacity remains high, but this stability is conditional. The United States records a mean overshoot-
274 adjusted risk pressure of 0.758 across 56 ADM1 regions. It remains stable because national capacity is high, yet
275 insurer retreat, residual-market dependence and catastrophe-model reform in California's wildfire-exposed
276 property market and Florida's hurricane-exposed property market show that effective local capacity is already
277 eroding in some states [1,8,9,11].

278 Within the United States, the highest risk-pressure values are not confined to the iconic wildfire states. Several
279 central and eastern states show high composite risk pressure, reflecting heat-humidity compounding, agricultural
280 drought and flooding. Western states remain critical because they combine very high fire-weather exposure with
281 visible insurer withdrawal. This creates a mismatch between national capacity, which appears high, and local
282 effective capacity, which may already be substantially lower in stressed insurance markets. Australia shows a
283 related but more hazard-specific pattern. It has the highest mean wildfire stress among high-income countries in
284 the sample, with several states exposed to both high current fire weather and large overshoot spikes. National
285 capacity continues to buffer these exposures, but rapid premium increases in bushfire corridors suggest that this
286 buffer is under pressure.

287 These high-income cases should be interpreted as capacity-erosion cases, not as evidence of current boundary-
288 zone failure. Market exit has not generalized because domestic capacity, public backstops and financial depth
289 still absorb rising losses. But the adjustment burden is already visible through non-renewal, premium escalation
290 and increased reliance on residual mechanisms. High-income countries are therefore not outside the insurability
291 problem; they occupy an earlier phase of it.

292 Hazard contrasts reinforce the point. Cyclone exposed regions show a mean increase in uninsurability 1.7 times
293 larger than wildfire-exposed regions. Mean Delta UI is +0.033 in cyclone zones compared with +0.020 in
294 wildfire zones, and 80% of cyclone-exposed regions worsen under the overshoot-adjusted framework compared
295 with 59% of wildfire-exposed regions (Fig. 4). This divergence suggests that the most severe overshoot-related
296 deterioration is concentrated in tropical cyclone regions where physical exposure combines with weaker fiscal,
297 regulatory and insurance capacity [27].

298 This hazard contrast also helps rebalance the empirical narrative away from the cases that dominate public
299 debate. Wildfire-related insurance withdrawal in California and Australia is visible because these are high-value,
300 well-documented markets. The larger overshoot-related deterioration, however, is concentrated in tropical
301 cyclone settings where exposure intersects with thinner fiscal buffers, lower insurance penetration and greater
302 dependence on international reinsurance. The result is not that wildfire markets are safe, but that cyclone-
303 exposed developing regions face a steeper path from rising hazard to protection failure [27].

304 Discussion and conclusion

305 The results show that climate overshoot does not raise insurability risk uniformly. Instead, it sharpens a boundary
306 crossed first where extreme climate stress converges with weak domestic capacity. The six boundary-zone
307 regions mark the leading edge of market-exit risk, while the 87-region near-boundary frontier shows where
308 preventive intervention remains plausible. The main policy story is therefore not generalized global
309 uninsurability, but a steep and uneven frontier of climate-financial vulnerability.

310 Overshoot matters because it changes the timing of insurance relevant risk. Across the overshoot ensemble,
311 95.9% of regions show a positive spike, and embedding this signal increases risk pressure in 75.9% of regions.
312 Insurance markets respond to peak-stress conditions, not eventual temperature recovery. Overshoot therefore
313 creates a bounded window during which withdrawal decisions, reinsurance repricing and public backstop
314 expansion may become institutionally entrenched. This is consistent with overshoot-equity scholarship, which
315 argues that responsibilities persist through obligations for support, drawdown and repair [5–7,21]. The findings
316 also show that insurability is co-produced by physical hazard and domestic capacity. Regions with very high
317 risk pressure do not necessarily enter the boundary zone if institutional and financial capacity remain strong,
318 while others approach it at lower hazard levels because capacity is weak. The capacity threshold near 0.40
319 suggests that protection-gap dynamics should be treated as climate-financial vulnerability rather than as hazard
320 exposure alone [17,26].

321 This helps reconcile low-capacity boundary cases with high-income erosion cases. Sudan and Bangladesh appear
322 at the acute edge because weak capacity coincides with high stress. The United States and Australia remain
323 outside the boundary zone because aggregate capacity is high, yet they already show insurer retreat, premium
324 escalation and residual-market dependence. Emerging uninsurability is therefore sequential rather than binary:
325 low-capacity regions cross thresholds first, while high-capacity markets experience slower erosion. The
326 consequences extend beyond insurance. Where coverage becomes unaffordable or unavailable, effects can
327 propagate into mortgages, credit, business continuity, property values and public budgets [22–25]. Insurability
328 should therefore be treated as an early-warning indicator of climate-financial instability, not merely as a private-
329 sector affordability problem.

330 Two policy implications follow. First, insurance cannot be treated as a stand-alone adaptation solution; risk
331 transfer will remain durable only when combined with risk reduction, public backstops and institutional
332 strengthening. Second, the policy frontier extends beyond the six strict boundary-zone cases. The near-boundary
333 analysis identifies where targeted adaptation finance, public support for risk reduction and carefully designed
334 insurance mechanisms may still prevent market-exit risk. In an overshoot world, this also raises distributive
335 questions because the regions least able to absorb market retreat are often not those most responsible for
336 overshoot.

337 Waiting for observed market exit would mean acting after the peak-stress window has already forced repricing,
338 non-renewal or reliance on residual public mechanisms. Earlier intervention should focus on improving local
339 risk information, strengthening public finance, supporting risk pools and linking premium support to measurable
340 risk reduction. Adaptation finance is therefore not only a recovery tool but a pre-emptive way to preserve
341 insurability before markets retreat. This study has limitations. It does not model insurer behaviour or firm-level
342 withdrawal decisions, and the domestic capacity index is a country-level proxy for a more complex institutional
343 reality. The framework identifies exposure to market-exit risk, not literal predictions of withdrawal. The
344 thresholds are operational and should be calibrated further against observed market exits, including California,
345 Florida and other stressed markets. These caveats do not alter the central conclusion: under climate overshoot,
346 insurability becomes a boundary problem shaped by timing and capacity, not merely by end-century hazard
347 severity.

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359 **Data availability**

360 The processed ADM1-level analytical data and supplementary tables will be made available in a public
361 repository before publication.

362 **Code availability**

363 The processed ADM1 analytical dataset and scripts required to reproduce all manuscript tables and figures are
364 organized in a replication package and will be deposited in a public repository upon acceptance. The package
365 reproduces the submitted results from processed data; raw CMIP6 and geospatial preprocessing steps are
366 documented separately because they rely on large external archives.

367 **Acknowledgements**

368 No funding has been provided for this research.

369 **Author contributions**

370 A.P. conceived the study, designed the analytical framework, processed and analysed the data, prepared the
371 figures and tables, and wrote the manuscript.

372 **Competing interests**

373 The author declares no competing interests.

374 **Declaration of generative AI and AI-assisted technologies**

375 Generative AI tools were used for some language editing. All analyses, data, results and final manuscript
376 content were verified by the author.

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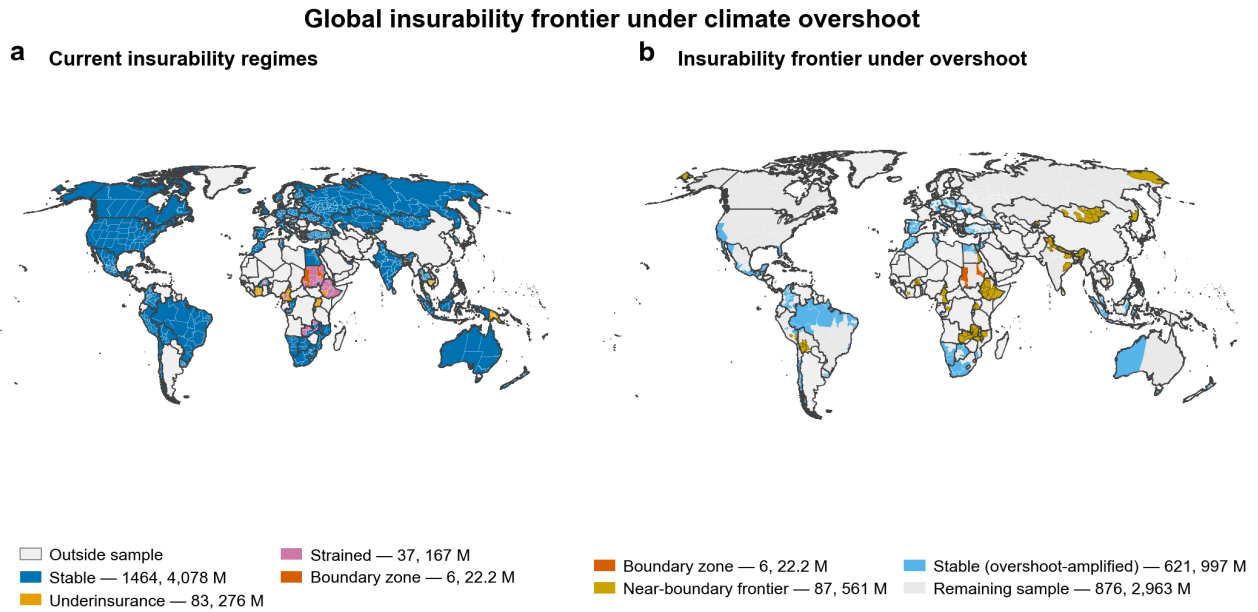
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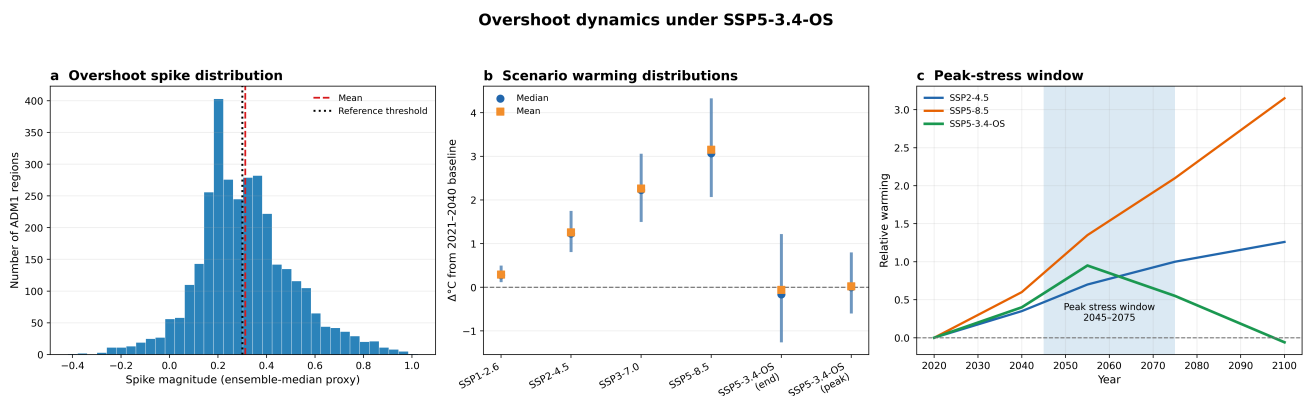


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468 **Figure 1 | Global insurability frontier under climate overshoot.** a, Current insurability regimes across the
 469 final ADM1 sample, classified using overshoot-adjusted climate risk pressure and domestic capacity. b,
 470 Insurability frontier under climate overshoot, highlighting the strict boundary zone, the near-boundary frontier
 471 and stable regions with overshoot amplification. Grey areas indicate regions outside the analytical sample or
 472 sampled regions not highlighted in the frontier classification.

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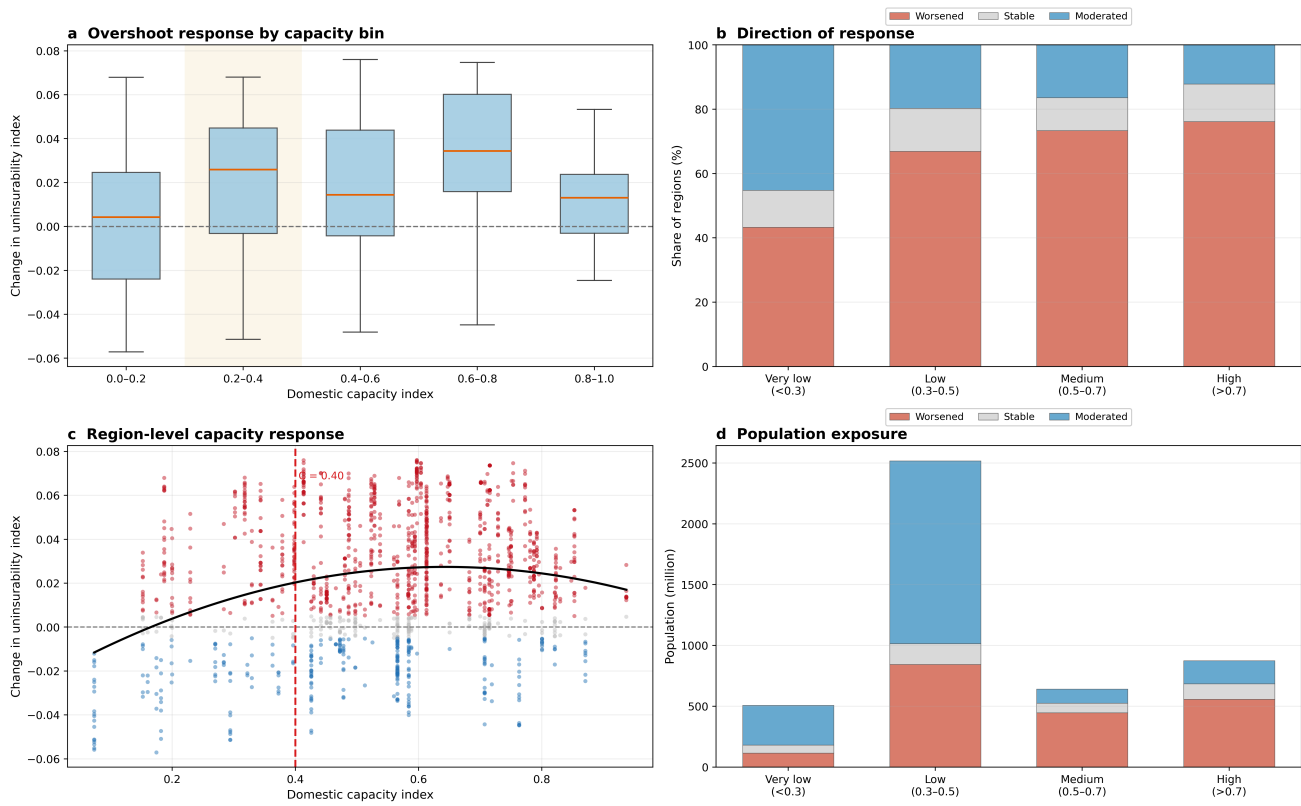
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476 **Figure 2 | Overshoot dynamics under SSP5-3.4-OS.** a, Distribution of the overshoot spike across ADM1
 477 regions, measured as the ensemble-median difference between mid-century peak warming and end-century
 478 warming under SSP5-3.4-OS. b, Scenario warming distributions relative to the 2021-2040 baseline for
 479 standard SSP pathways and for the end-century and peak phases of SSP5-3.4-OS. c, Schematic warming
 480 trajectories illustrating the mid-century peak-stress window under SSP5-3.4-OS.

Domestic capacity and overshoot response



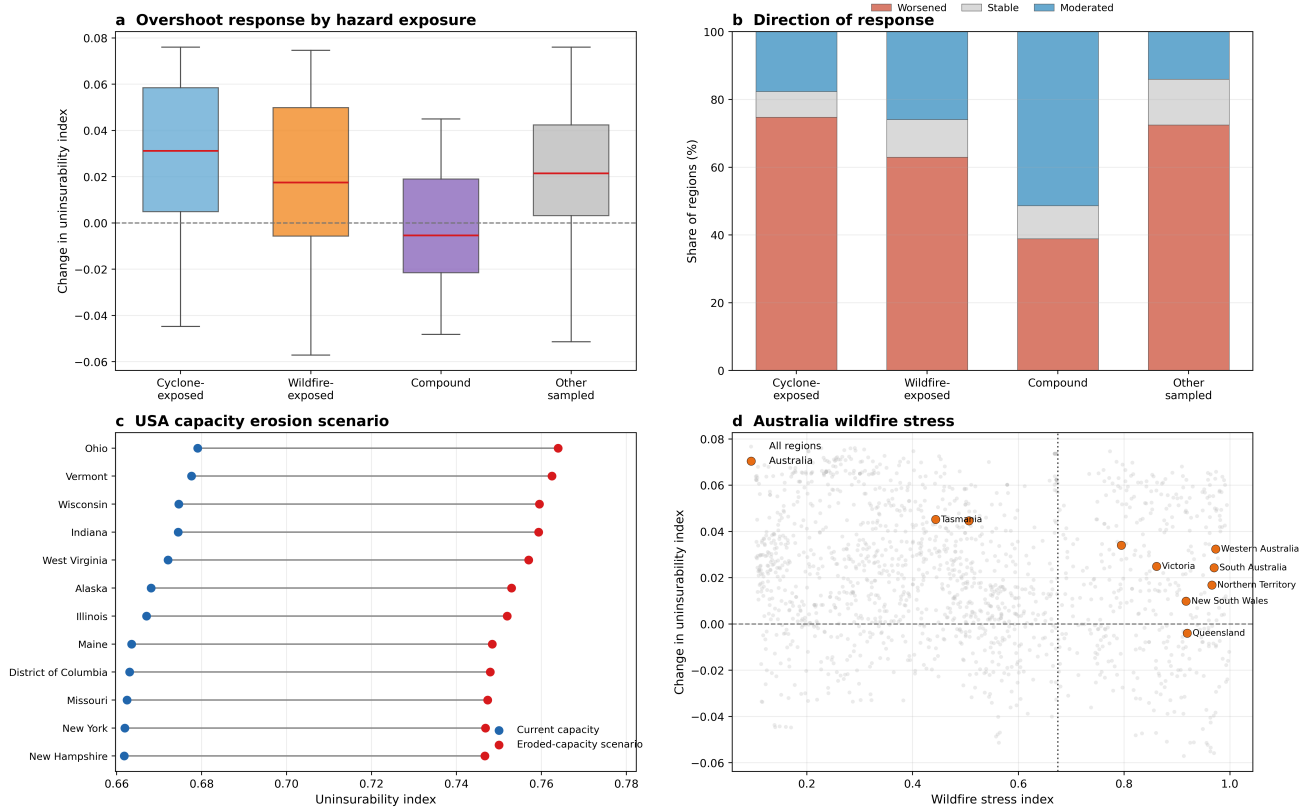
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485 **Figure 3 | Domestic capacity and overshoot response.** a, Distribution of changes in the uninsurability index
 486 across domestic capacity bins. b, Direction of response by capacity tier. c, Region-level relationship between
 487 domestic capacity and the change in uninsurability, with the dashed vertical line marking the C = 0.40
 488 reference threshold. d, Population exposure by capacity tier and response direction.

Hazard contrasts and high-income capacity erosion



489

490 **Figure 4 | Hazard contrasts and high-income capacity erosion.** a, Distribution of overshoot-related changes
 491 in the uninsurability index by dominant hazard exposure. b, Direction of response by hazard class. c,
 492 Illustrative USA capacity-erosion scenario showing how reductions in effective domestic capacity can increase
 493 uninsurability in high-risk states. d, Australia's wildfire stress profile, showing state-level wildfire exposure
 494 against the overshoot-related change in uninsurability.

495 Tables

496 Table 1 | Insurability regime distribution under the overshoot-adjusted risk index.

Regime	Regions	Share (%)	Population (M)	Mean UI
Stable insurability	1,464	92.1	4,077.9	0.48
Underinsurance (capacity-limited)	83	5.2	275.8	0.63
Strained insurability	37	2.3	167.3	0.84
Boundary zone (exit risk)	6	0.4	22.2	0.91
Total	1,590	100.0	4,543.3	

497 Note: Regime classes are assigned at ADM1 level using the interaction between overshoot-adjusted risk
 498 pressure (R_{pen}) and domestic capacity (C). The boundary zone is defined as $R_{pen} > 0.90$ and $C < 0.20$.
 499 Population values are reported in millions and may not sum exactly because of rounding.

500 Table 2 | Boundary-zone regions under the overshoot-adjusted risk framework.

Region	R_pen	R_robust	Capacity	UI	Penalty prob.	FWI	Population (M)
SDN - North Darfur	0.918	0.948	0.073	0.922	0.750	136.1	3.45
SDN - East Darfur	0.903	0.974	0.073	0.912	0.500	107.7	2.13
SDN - West Darfur	0.903	0.996	0.073	0.912	0.375	110.9	0.77
SDN - Kassala	0.902	0.951	0.073	0.912	0.625	113.5	2.42
SDN - River Nile	0.901	0.927	0.073	0.911	0.750	139.1	1.54
BGD - Mymensingh	0.906	0.933	0.199	0.864	0.750	43.7	11.93

501 Note: Boundary-zone regions jointly exceed the extreme risk-pressure threshold and fall below the very-low-
502 capacity threshold. R_robust denotes the baseline robust climate stress index; R_pen denotes the overshoot-
503 adjusted risk pressure index; UI denotes the overshoot-adjusted uninsurability index. Values are rounded.

504 **Extended Data**

505 Extended Data Table 1 | Near-boundary frontier: highest uninsurability indices outside the boundary zone (top
 506 15 of 87 regions).

Region	ISO3	UI	R_pen	Capacity	Pen. prob.	FWI	WF_SI	Current regime
ETH Tigray	ETH	0.843	0.859	0.182	0.500	75.5	0.895	Strained
ETH_Beneshangul Gumu	ETH	0.841	0.856	0.182	0.375	72.6	0.881	Strained
BGD Khulna	BGD	0.838	0.863	0.199	0.625	48.6	0.671	Strained
NPL Karnali	NPL	0.826	0.958	0.373	0.750	27.5	0.508	Stable
ETH Somali	ETH	0.822	0.824	0.182	0.625	93.0	0.937	Strained
ETH Amhara	ETH	0.821	0.823	0.182	0.500	64.2	0.847	Strained
ETH Gambela	ETH	0.820	0.822	0.182	0.375	63.0	0.834	Strained
BGD Barisal	BGD	0.820	0.833	0.199	0.750	44.7	0.605	Strained
NPL Sudurpaschim	NPL	0.818	0.945	0.373	0.750	36.5	0.610	Stable
IND Ladākh	IND	0.815	0.976	0.426	0.875	20.5	0.350	Stable
ETH Oromia	ETH	0.811	0.806	0.182	0.500	62.0	0.830	Strained
BOL Cochabamba	BOL	0.807	0.921	0.363	0.875	29.6	0.265	Stable
ZMB Eastern	ZMB	0.807	0.858	0.270	0.625	76.7	0.878	Strained
BOL Oruro	BOL	0.804	0.916	0.363	0.750	96.9	0.563	Stable
CMR_North	CMR	0.804	0.789	0.174	0.250	80.1	0.913	Underinsurance (capacity-limited)

507 Note: The near-boundary frontier is defined as UI_pen between 0.75 and 0.85 and is not treated as a separate
 508 regime. It is included as Extended Data to keep the main display count within the Nature Climate Change
 509 limit.

510