Human Health Benefits of the Minamata Convention on Mercury

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Abstract

The Minamata Convention is a legally-binding international treaty aimed at reducing the anthropogenic release of mercury, a potent neurotoxin. However, its human health benefit has not been quantified on a global scale. Here we evaluate the Convention's benefit by a coupled climate-atmosphere-land-ocean-ecosystem model and a human mercury exposure component that considers all food categories. We find the mercury health risk decreases nonlinearly with emission reduction, and the most optimistic scenario leads to mercury level in marine biota half of the present-day level. Our results show that the accumulated benefits of the Convention are 660 billion USD avoided earn loss (3% discount rate, realized in 2010) and 1.2 million avoided deaths from fatal

heart attacks over the period 2010-2100, with substantial global human health cost if delaying emission reduction actions. Such a comprehensive modeling approach helps parties to evaluate the effectiveness of implementation as required by the Convention.

Introduction

Mercury (Hg) is a global pollutant that is associated with impaired neurocognitive deficits in human fetuses and cardiovascular effects in adults (Axelrad et al. 2007; Roman et al. 2011). Human exposure to mercury is predominately via the consumption of food (e.g., seafood and rice) that contain methylmercury (MeHg), the most toxic form of mercury (Bellanger et al. 2013). The annual death from the fatal heart attack that is attributable to MeHg exposure is estimated to over 10,000 in China and the U.S. Economic losses from intelligence quotient (IQ) decrease of developing brains associated with MeHg exposure has been estimated at \$16 billion in the U.S. and the European Union (Chen et al. 2019; Bellanger et al. 2013; Grandjean et al. 2012). To protect human health, the Minamata Convention on Mercury (hereinafter refer to as the Convention), a legally-binding international treaty, took effect in August 2017 to reduce anthropogenic emissions of mercury (Pacyna et al. 2016). A periodic effectiveness evaluation is required by the Convention (H. Selin 2014), however, the benefit of the projected emission reduction associated with the Convention to human exposure of MeHg has not been properly evaluated.

Mercury in the environment is from both natural sources such as volcanic emissions and anthropogenic sources such as coal burning, artisanal gold mining, metal smelting, and release from products that contain Hg (N. E. Selin et al. 2008; Horowitz et al. 2014). The re-emissions from soils and oceans that receive past atmospheric depositions of Hg (a.k.a. legacy emissions) are also important sources with magnitude 2-3 times larger than the primary emissions (N. E. Selin et al. 2008; Horowitz et al. 2017). The MeHg exposure is influenced by a chain of processes including atmospheric emission, atmospheric transport and deposition, airsea exchange, air-land exchange, chemical transformation, food web transfers, and human food intake (Giang and Selin 2016). These processes are modulated by the fluctuation and change in climate, land-use, ocean circulation, and ecosystem functions (Schartup et al., n.d.; H Zhang, Holmes, and Wu 2016). Earlier studies do not link emissions to exposure changes (Trasande, Landrigan, and Schechter 2005; Spadaro and Rabl 2008; Rice, Hammitt, and Evans 2010; Bellanger et al. 2013; Griffiths, McGartland, and Miller 2007). Later efforts in global Hg exposure modeling have considered only a subset of these processes. For instance, using atmospheric transport models, atmospheric deposition is considered as an indicator for the level of MeHg in seafood (Giang and Selin 2016; H Zhang, Holmes, and Wu 2016; Chen et al. 2019). Zhang et al. (H Zhang, Holmes, and Wu 2016) however did included the impact of climate, land-use and land-cover changes on atmospheric transport and deposition and Amos et al. (Amos et al. 2013) considered the response of land/ocean re-emissions to anthropogenic emission change with a box model.

In this study, we develop a more comprehensive approach to project the change in human MeHg exposure responding to emission control. We integrate changes in anthropogenic emissions, climate change, environmental processes (atmospheric transport and deposition, air-sea exchange, land-air exchange, terrestrial processes, oceanic transport and transformation), and marine ecosystem change. The MeHg levels in the environment are used to scale an intake inventory of MeHg for different countries, which are further used to calculate the human health impact based on epidemiology-based dose-response relationships. We present a map

of MeHg-related health risks for all the countries for the first time. Based on this, we translate future Hg emission policies into impacts on human health risk, and to help parties and stakeholders to evaluate impacts from changes in emissions and effectiveness evaluation of the Convention.

Results and Discussion

Baseline Hg-related health risk. We estimate that the global health impacts associated with MeHg exposure are 34 billion USD economy loss (2008 value and adjusted by purchasing power parity, PPP) from 7.7 million points of IQ decrements (0.058 point per-fetus) and 24,000 deaths per year at present-day (2010). We include two health endpoints as a consequence of food MeHg exposure: decrement in IQ of newborns and fatal heart attack (FHA) for general populations. The IQ decrement is transferred to lifelong earn loss based on the projections of population and economic growth of each country (Bellanger et al. 2013). The exposure from seafood, freshwater fish, and rice consumption is included here with the MeHg concentrations scaled by planktonic MeHg concentrations (for seafood) and atmospheric Hg deposition (for the latter two) (see method for more details).

We find that the population dietary choices are vital factors influencing MeHg exposure and health risk. Coastal countries with large marine fish consumption have the largest MeHg exposure, and rice and freshwater fish consumptions are not negligible in some countries (Figure 1). The highest per-fetus IQ decrements are found in countries with large seafood consumption, such as Maldives (1.0 point), Iceland (0.48 point), Kiribati (0.41 point), and Malaysia (0.28 point) (Figure 1A). The national average per-capita seafood consumptions are 190 kg/y, 89 kg/y, 74 kg/y, and 48 kg/y for these four countries, respectively, which are much higher than the global average of 15 kg/y. The lowest risk is found in inland countries with smaller seafood consumption, such as Ethiopia (0.00088 point), Chad (0.0043 point), and Malawi (0.0072 point). Another important factor is the level of Hg in atmospheric deposition, which is assumed to drive the variability in MeHg concentrations in land food (rice and freshwater fish) (Chen et al., 2019). Highly polluted regions such as East Asia have generally higher MeHg exposure risks. For instance, Bangladesh, Cambodia, China, and Laos have the largest MeHg risk derived from land food exposure. The contribution of rice to MeHg exposure has previously been found for communities relying on rice grown in sites heavily contaminated with Hg (Hua Zhang et al. 2010; Rothenberg, Windhammyers, and Creswell 2014), but our findings highlight the potential importance of rice consumption for general populations. We find the contribution from rice could be dominant over inland countries with large rice consumptions, e.g. Nepal (86%), Laos (59%), and Bangladesh (49%).

Figure 1B shows the economic loss of countries due to IQ reduction of newborns, which causes loss of productivity and thus a lower earning potential (Rice and Hammitt 2005). The distribution among countries reflects their MeHg exposure, population, and income level. The US ranks first by losing 6.3 billion USD per year, followed by China (4.8), Japan (3.5), and France (1.5). Europe as a whole has a total loss of 7.2 billion USD. The spatial pattern of the deaths associated with fatal heart attacks (Figure 1C) is similar to that of the perfetus IQ decrement but also influenced by the total population and baseline fatal heart attack incidence. The largest numbers of deaths are from populous countries with mild to high per-capita risks, such as China (5,400), Indonesia (2,400), India (2,200), and Russia (1,600).

The modeled spatial pattern agrees with the distribution of Hg biomarkers in human populations. For instance, South Korea had the highest blood Hg concentrations among nine studied countries. Western Pacific, eastern Mediterranean, and Southeast Asia are also found with higher blood Hg levels than Africa, America, and

Europe (Basu et al. 2018). Our results for the Chinese population (0.088 point IQ decrease per fetus and 5400 FHA deaths) are lower than Chen et al. (Chen et al. 2019) (0.14 points per fetus and 7360 deaths), as we exclude food MeHg concentration data for contaminated sites. We estimate a total of 334,000 points per year of IQ decrements in the US, which is close to previous estimates (264,000-285,000 points per year) (Bellinger 2012; Grandjean et al. 2012). Our estimate (560,000 points) for Europe is slightly lower than Bellinger et al. (Bellanger et al. 2013), who calculated 640,000 points of IQ loss based on hair Hg concentrations among women of reproductive age.



Figure 1. Global health impact of MeHg food exposure at present-day. A) Per-fetus IQ point loss B) National total economic loss in billion US dollars (2008 value and PPP adjusted) and C) National total fatal heart attack incidence. Grey area indicates missing data.

Future Hg emissions. Figure 2 shows our projections of global anthropogenic Hg emissions in the 21st century as a result of implementing the Minamata Convention. The global total anthropogenic emissions are 1890 Mg yr⁻¹ in 2010 with artisanal and small-scale gold mining (ASGM, 37%) and fossil fuel combustion (25%) as the largest two sources followed by non-ferrous metals production (10%) and cement production (9%) (AMAP/UNEP 2013). The emissions are projected to decrease to 1020 Mg y⁻¹ in 2035 (scenario S4 in Figure 2) (Pacyna et al. 2016). Part of the emission reduction is from fossil fuel combustion and cement production resulting from the co-benefits of greenhouse gas emission control. Assuming a full implementation of the Convention, the Hg emissions from Hg-containing products are projected to reduce by 70% in 2035 compared to the 2010 situation, and the use of Hg in ASGM is reduced by 46% (Pacyna et al. 2016). In 2050, further emission reductions are assumed as per the Convention. We project global emissions of 300 Mg y⁻¹ in 2050 with

the Hg-containing product and ASGM emissions reduced by 95% and 76%, respectively. The maximum feasible reduction technologies are assumed for the industrial and energy sectors. This projection is the same as the maximum possible emission reduction scenario without constraints in the economy and increasing demand in 2035 by (Pacyna et al. 2016). Although it was considered an unrealistic scenario for 2035 (Pacyna et al. 2016), we treat it as an optimistic projection for 2050. In 2100, we expect a further emission reduction as per the Convention due to continuous technology advance in emission control, "greener" energy structure, and completely phasing-out of ASGM and Hg-containing products. We subsequently assume a close to zero global anthropogenic Hg emission in 2100, or a world with negligible anthropogenic emissions compared to reemissions from soil and ocean as legacy emissions. As a reference, a close to constant emission scenario (except a slight increase of emissions to 1960 Mg yr⁻¹ in 2035) is considered (S1). This assumes that the increase in emission activity is balanced by the decrease of emission factors due to continuous emission control (Pacyna et al. 2016).



Figure 2. Projections of global total anthropogenic emission of Hg during 2010-2100 due to the Minamata Convention based on different emission scenarios(Pacyna et al. 2016). S1 stands for a close to constant emissions, and S4 is an optimistic scenario with zero emissions in 2100. S3 postpones the 2035 and 2050 targets for S4 to 2050 and 2100, respectively, while S2 postpones the 2030 target for S4 to 2100.

The Response of environment levels. We find that reduced Hg emissions substantially reduce atmospheric Hg deposition levels in the future (Figure 3). The atmospheric transport and deposition are simulated by the GEOS-Chem model driven by the meteorological data from the GISS ModelE2 model (see Methods for more details). The model shows higher deposition over source regions (e.g. East Asia, West Europe, and North America), regions covered with forests that have larger dry deposition velocity (e.g., South America), and over ocean regions with high precipitations (Figure 3B). We find the S4 scenario reduces the atmospheric deposition by 37% and 54% in 2100 (Figure 2A), compared to a slight increase of 3-5% for the S1 scenario. Overall, the decrease of deposition is smaller than that of anthropogenic emissions (Figure 2) because the latter only accounts for 20-30% of total atmospheric emissions (Horowitz et al. 2017). The change in deposition for different regions is predicted to be fairly uniform (e.g. 49-63% in 2100, Figure 3J).



Figure 3. Projected atmospheric Hg deposition. A) Change of global average; B) Spatial distribution at the present-day (2010); C-J) Percentage changes in 2050 and 2100 for the four emission scenarios relative to the present-day values.

Contrasting with previous modeling results (Giang and Selin 2016; Chen et al. 2019), we find that the plankton MeHg concentrations do not respond proportionally to atmospheric deposition in the future (Figure 4). The ocean Hg cycle is simulated by the MITgcm model driven by ocean physics data from the IGSM Earth System Model. The model is coupled with a marine plankton ecosystem model (DARWIN) and the GEOS-Chem model (refer to the method for more details). Higher concentrations are modeled over productive regions (e.g. high-latitudes and the eastern tropical oceans) (Figure 4B). The S4 scenario results in a 28% and 49% decrease in planktonic MeHg in 2050 and 2100, respectively (Figure 4A). This is associated with the relatively long lifetime of MeHg in the subsurface ocean (Blum et al. 2013; Sunderland et al. 2009; Y. Zhang et al. 2020). The upwelling from this pool cancels the decreasing trend in the planktonic MeHg concentrations in the surface ocean. This highlights the importance of oceanic processes in projecting the benefits of emission reduction policies, which are often neglected in previous studies (Giang and Selin 2016; Chen et al. 2019).



Figure 4. Projected ocean plankton MeHg concentrations. A) Change of global average; B) Spatial distribution at the present-day; C-J) Percentage change in 2050 and 2100 for the four emission scenarios relative to the present-day values.

Impact of climate change. As shown in Figure 3C and 3D, The increased deposition predicted by the S1 scenario (i.e. constant anthropogenic emission) results from the constantly increased legacy Hg pool in the soil and subsurface ocean (Amos et al. 2013). We find the level of increase is smaller than previous modeling results that do not take into account climate change (N. E. Selin 2018; Amos et al. 2013). Indeed, warmer temperatures in future climate could suppress elemental Hg oxidation by bromine atom, which reduces oxidized Hg concentrations by 20-30% in 2100 and subsequent deposition. This result illustrates that climate-induced change in atmospheric chemistry can partially offset the impact of increased legacy emissions on atmospheric Hg deposition. Our model also shows a large regional variability for atmospheric deposition in the future under the S1 scenario. Overall, the deposition is increased over high-latitude regions in both hemispheres and the equatorial regions but decreased in mid-latitude regions. This is largely associated with the change in precipitation as modeled by the GISS model, as wet deposition dominates the total atmospheric deposition of Hg.

The global average plankton MeHg concentrations are projected to increase slightly by 6% and 3% under scenario S1 for 2050 and 2100, respectively (Figure 4C and 4D). We also find that the changing pattern in plankton MeHg is spatially decoupled with that of atmospheric deposition. Indeed, the seawater MeHg is not only influenced by the atmospheric input of inorganic mercury as a substrate, but also by processes such as MeHg formation and degradation, as well as plankton biomass. In 2100, the plankton MeHg concentrations in the Arctic and the Southern Ocean are projected to decrease by -9.8% and -2.9%, respectively, while the atmospheric deposition is predicted to increase in these regions (Figure 3C and 3D). The increase in temperature accelerates MeHg degradation that drives the decrease in plankton MeHg over these regions. Over tropical and mid-latitudes, the effect of temperature on MeHg degradation becomes less important, but the change in ocean

primary production and subsequent MeHg formation matters (Y. Zhang et al. 2020; S. Dutkiewicz, Scott, and Follows 2013). This shows the importance of process-based models in predicting the response of the Hg level to climate change.

Other scenarios. As no quantitative reduction targets for Hg emissions are set by the Convention, the actual emissions vary substantially due to different implementation choices for countries, such as defining technological options and advancing phaseout dates (N. E. Selin 2018). Considering the scenario S4 described above as a best or most optimistic case, we include two more scenarios to bracket the uncertainty of future emissions following (N. E. Selin 2018) (Figure 2). In scenario S3, the 2035 and 2050 targets of S4 are postponed to 2050 and 2100, respectively. In scenario S2, the 2035 target is proposed to 2100.

We find the modeled deposition would decrease by 6.8% under the S2 scenario in 2050, given a 20% decrease in anthropogenic emissions. This contrasts the findings of Amos et al. (2013) that a more aggressive Hg emission decreasing pathway is required to bring down atmospheric deposition. Indeed, we observed a decrease in atmospheric deposition in North America and West Europe in the past three decades, responding to a ~30% decrease in global total anthropogenic emissions (Y. Zhang et al. 2016). Overall, S2 and S3 assume emission reduction of 20-46%, and the resulted deposition would decrease by 7-19% (Figure 3). Similar patterns are found for 2100. A conceptual model was proposed that the decline of Hg in marine biota would take much longer than the decrease in Hg emissions (Wang et al. 2019). Our study confirms this hypothesis and finds that the percentage changes in planktonic MeHg concentrations for S2, S3, and S4 in 2050 (4%, 14%, and 28%, respectively) are much smaller than those of deposition (7%, 19%, and 37%) and anthropogenic emissions (20%, 46%, and 85%). The spatial patterns of changes of S2 and S3 reflect a transition from climate impact (S1) to emission dominance (S4).

Health benefits. Without the Convention, the health impact will increase to 140 billion USD economy loss (2008 USD adjusted by PPP, no discount) from 6.4 million points of IQ decrements and 34,000 deaths per year in 2100 (scenario S1). Figure 4 shows the projected global human health benefits by the Convention during 2010-2100, which are calculated as the difference of health risk between the baseline scenario S1 and the other three (S2-S4). The accumulated health benefits during 2010-2100 for S4 are projected to be 660 billion USD (3% discount rate, realized in 2010, same hereinafter) and 1.2 million avoided deaths from FHA. Postponing the 2035 target to 2050 decreases the benefit to 450 billion USD and 0.80 million uSD and 0.43 million avoided deaths (S2). We find that the projected IQ decrements and avoided deaths increase slower after 2050, especially for S4, reflecting the level off of atmospheric Hg deposition and plankton MeHg levels (Figures 3 and 4). The Hg cycling in the environmental Hg levels. The number of newborns will also peak in 2045 (United Nations, https://population.un.org), which helps to the level off of total avoided IQ decrements (Figure 5A). The avoided economic loss continues to increase after 2050, however, due to the continuous increase in income level (Figure 5B).



Figure 5. Trajectories of global annual human health benefits associated with different emission scenarios of the Minamata Convention. A) Avoided IQ decrements of newborns; B) Avoided economic loss from IQ decrements of newborns (before discounted), and C) Avoided fatal heart attacks.

Limitations. We adopt so far the most comprehensive approach to model the food MeHg concentrations, especially the inclusion of ocean model coupled with plankton ecosystem is of great interest because seafood consumption is the major exposure pathway in most countries (Eagles-smith et al. 2018; Sunderland, Li, and Bullard 2018a). Our ability to model the MeHg risk is limited by existing scientific knowledge and data, such as the food web dynamics of MeHg in higher trophic levels. The fishery harvest and human food consumption patterns will also change in the future. Our results do not show strong interannual variability on a global scale, but the change in dietary structure and food web dynamics in high trophic levels that are not covered in this model may amplify these variabilities, especially at regional scales. The permafrost stores a large amount of Hg and may serve as a potential Hg source as a consequence of thawing (Schuster et al. 2018). There are likely other health endpoints not considered in this study due to the limited epidemiological data (Karagas et al. 2012). Our assessment is considered illustrative and the uncertainty of the model framework could be reduced as science evolves.

Policy implications. This study illustrates a comprehensive climate-atmosphere-ocean-ecosystem and exposurerisk model framework, which provides a useful tool for parties to evaluate the effectiveness of convention implementation, especially to assess the response of environmental Hg levels to emission reduction and its implications to human exposure and health risk. This, in turn, helps parties to define emission control technological options and to advance phaseout dates of related activities. With the future improvement of spatial resolution in exposure and risk modeling, our model could also be a useful tool to identify populations that are vulnerable to Hg exposure.

Our projections indicate substantial global human health costs if delaying emission reduction actions. Although a systematic cost-benefits of implementing the Convention is beyond the scope of this study, our results generally demonstrate the necessity of action sooner. Detailed scenario studies using our model framework could be conducted to evaluate and prioritize the health benefits of individual policy measures. For example, closure of Hg mines and phase-out of Hg use in products and several industrial processes have started or will start in several years, and the best available technique and best environmental practice for fossil fuel combustion will be implemented soon. As the largest emission source, the control of ASGM, however, is left decided for individual parties and the future emissions have large uncertainty. Our framework would be an ideal testbed for related countries to make their national action plans.

Contrasting with previous thought that a linear relationship exists between emission and ingestion (e.g. Spadaro and Rabl 2008), we show that the marginal benefits of anthropogenic emission reductions will decrease substantially after 2050. On top of the decreasing anthropogenic emissions, our results illustrate the importance of climate and environment changes, Hg cycling, population dietary choice, and social-economic parameters (e.g. birth numbers and per-capita income) in Hg risk and benefit assessment.

Methods

Mercury transport model. We develop a model framework to simulate the fate and transport of Hg in the Earth system that includes climate, atmosphere, land, ocean, and marine ecosystem (Figure S1). Three-dimensional atmospheric (GEOS-Chem) and oceanic (MITgcm) transport models for Hg are coupled online with a two-dimensional terrestrial mercury model. These models are driven by predicted meteorological and ocean circulation data from climate models (GISS GCM ModelE2 and IGSM). Biogeochemical parameters important for mercury transformation are taken from a marine plankton ecosystem model (Darwin), which is also driven by the IGSM model. The details of these models are elaborated below.



Figure 6. The model framework used in this study. Blue boxes represent models while arrows indicate data flows. Models with dashed boxes are run by previous studies and we directly use their archived output, while those with solid lines are run in this study. Black arrows mean feeding of archived data from one model to another (i.e. models are run separately), while green arrows mean running two models simultaneously with online data exchange.

We use the output of the Integrated Global System Modeling (IGSM) framework for the future climate simulated by Sokolov et al. (2009) and Dutkiewicz et al. (2013). Briefly, the model framework includes a threedimensional ocean model that has a horizontal resolution of 2°x2.5° and 22 vertical levels from 10 m in the surface to 500 m at depth, and a two-dimensional (latitude and height) atmosphere physical and chemical model. The framework has a terrestrial component with hydrology, vegetation, and natural emissions. The model is run with a pre-industrial level of greenhouse gas concentration for 2000 years as spin up and then for 1860-2000 with observed GHG levels. For the 21st century, a 'business as usual' scenario (close to IPCC AR5 RCP8.5 scenario) is assumed for anthropogenic emissions. Here we use the IGSM only for the ocean changes and use the archived monthly mean ocean physics data such as seawater temperature, ocean current velocities and mixing conditions to drive the MITgcm model(Stephanie Dutkiewicz et al. 2013).

As the IGSM only contains a two-dimensional atmosphere module, we use the archived future climate data simulated by the NASA Goddard Institute for Space Studies (GISS) general circulation model (GCM) (ModelE2)

to drive the GEOS-Chem model(Rind et al. 2007). The model has a horizontal resolution of $2^{\circ}x2.5^{\circ}$ for the atmosphere, land surface, ocean, and sea ice models. The three-dimensional atmosphere model has 40 vertical levels from the surface to 0.002 hpa (~85 km altitude). The greenhouse gas concentrations are specified following the IPCC AR5 RCP8.5 scenario. The meteorology fields such as temperature and precipitation are archived with a frequency of 3-6 hours. The discrepancies between these two climate models are minimal due to the similar pathways of greenhouse gas concentrations in the 21st century.

The ocean biogeochemistry and ecosystem data are from the Darwin model within the MITgcm framework simulated by Dutkiewicz et al. during the 21st century (Stephanie Dutkiewicz et al. 2013). This model is driven by the archived ocean physics fields from the IGSM. The transport of inorganic and organic forms of carbon, nitrogen, phosphorus, iron, and silica are included. The model includes six phytoplankton functional groups and two zooplankton grazers (namely diatoms, other large phytoplankton, diazotroph, coccolithophore, *Prochlorococcus, Synechococcus*, and small and large herbivorous plankton). The model simulates biogeochemical processes including phytoplankton growth, zooplankton grazing, zooplankton mortality, and the formation and transformation of particulate and dissolved organic matters. The monthly mean concentrations of organic carbon and plankton biomass, and the rates of plankton growth, grazing, and mortality are archived to force the MeHg component of the model.

We simulate the chemistry, transport, and trophic transfer of mercury in the ocean using the MIT General Circulation Model (MITgcm) following Y. Zhang et al. (2020). The model is driven by ocean physics data from the IGSM and biogeochemical parameters from the Darwin model. The model has the same grid as the ocean component of the IGSM. The model simulates 14 tracers that include elemental mercury, oxidized mercury, monomethylmercury, dimethylmercury, particulate-bound inorganic mercury and monomethylmercury in plankton (six phytoplankton groups and two zooplankton types). The model includes a detailed photo- and biological mediated redox chemistry of inorganic mercury, and the transformation with methylated Hg species (MeHg). The bioaccumulation and biomagnification of monomethylmercury in the marine plankton food web is simulated following Y. Zhang et al. (2020).

The atmospheric chemistry and transport of mercury are simulated by the GEOS-Chem model following Y. Zhang et al. (2016). The model is based on version v9-02 (www.geos-chem.org). The model has the same resolution as the GISS GCM ModelE2 model and is driven by its archived meteorology fields. The simulated chemistry includes three forms of mercury in the atmosphere: gaseous elemental, gaseous oxidized, and particle-bound mercury. The redox chemistry of mercury is modeled following Horowitz et al. (2017). The chemistry includes two-stage oxidation of elemental mercury by bromine atoms and photoreduction of oxidized mercury in cloud droplets. Concentrations of related chemical species are taken from GEOS-Chem simulation of tropospheric oxidant-aerosol chemistry (Schmidt et al. 2016). The soil pool and land-atmosphere exchange of mercury are modeled following Selin et al. (N. E. Selin et al. 2008) and Smith-Downey et al. (2010). The model also includes geogenic and biomass burning sources, as well as reemissions from snow reservoirs (Horowitz et al. 2017).

The GEOS-Chem and MITgcm mercury models are online two-way coupled using a coupler (NJUCPL) following Y. Zhang et al. (2019). With a frequency of 60 mins, atmospheric Hg concentration and deposition data are passed from GEOS-Chem to MITgcm, and ocean evasion flux is passed from MITgcm to GEOS-Chem.

The initial conditions of these models are taken from previous simulations for the present-day (Horowitz et al. 2017; Stephanie Dutkiewicz et al. 2013; Y. Zhang et al. 2020).

The total anthropogenic Hg emissions for the future are taken from Pacyna et al. (2016). Four policy scenarios are developed with different assumptions for how fast the emission reduction targets are achieved (N. E. Selin 2018) (Figure 1): the first scenario S1 is treated as a baseline with close to a constant emission: 1890 Mg year⁻¹ in 2100; slightly increased to 1960 Mg year⁻¹ in 2035 then kept unchanged to 2100; S2: linear reduction to 1020 Mg year⁻¹ by 2100; S3: linear reduction to 1020 Mg year⁻¹ by 2050 and 300 Mg year⁻¹ by 2100; S4: linear reduction to 1020 Mg year⁻¹ by 2035, 300 Mg year⁻¹ by 2050, and close to zero emissions by 2100. These global total emissions are spatially distributed to each model grid based on the WHET emission inventory for 2010 (Y. Zhang et al. 2016). The spatial distribution and speciation of mercury emissions are assumed to keep constant during the model period. The model is run from 2010 to 2100 for each emission scenario.

Mercury exposure modeling. Figure S2 summarizes the approach we use to estimate MeHg exposure and risk. The MeHg exposure via food is considered in this study and is divided into two categories: seafood and food produced on land (rice and freshwater fish, other types of food are ignored because of much lower MeHg concentrations). The per-capita consumption of different food categories for each country is taken from the database of the Food and Agriculture Organization of the United Nations (UN FAO, <u>http://www.fao.org</u>). For the seafood, we assume the estimated daily intake of MeHg (EDI, ng kg⁻¹ d⁻¹) of each country for a given year (2010-2100) is proportional to its seafood consumption (FOOD^{seafood}, kg y⁻¹) scaled by the global average plankton MeHg concentrations weighted by the spatial distribution of fish harvest (MeHg^{plankton})(Watson 2017):

$$EDI_{year}^{seafood} = FOOD^{seafood} \times \frac{EDI_{ref}^{seafood}}{FOOD_{ref}^{seafood}} \times \frac{MeHg_{year}^{plankton}}{MeHg_{2010}^{plankton}}$$

where EDI_{ref} and $F^{seafood}_{ref}$ are the corresponding values of reference countries. We use China and the US as the reference countries (Sunderland, Li, and Bullard 2018b; Chen et al. 2019).

Similarly, we calculate the MeHg intake from food produced on land for each country for a given year based on its food consumption (FOOD^{type}, kg y⁻¹; type = rice and freshwater fish). Due to the lack of data, the food consumption pattern is held constant in the 21^{st} century. The MeHg concentrations in these foods are assumed to be proportional to the average total mercury atmospheric deposition weighted by population (DEP, $\mu g m^{-2} y^{-1}$) following Giang and Selin(Giang and Selin 2016) and Chen et al. (2019):

$$EDI_{year}^{land\ food} = \sum_{type} FOOD^{type} \times \frac{EDI_{ref}^{type}}{FOOD_{ref}^{type}} \times \frac{DEP_{year}}{DEP_{2010}^{ref}}$$

where China is chosen as the reference country as it is the only country with a comprehensive evaluation of exposure risk from a variety of food types(Chen et al. 2019). We exclude food MeHg concentration data for contaminated sites. The total EDI is calculated as the sum of EDI^{seafood} and EDI^{land food}.



Figure 7. Diagram for the approach and data sources for MeHg exposure and risk calculation in this study.

Human health impact. We include two health endpoints in benefit estimates: decrement in IQ of newborns and fatal heart attack (Rice, Hammitt, and Evans 2010; Giang and Selin 2016; Chen et al. 2019). A linear dose-response relationship without thresholds is recommended by the National Research Council (NRC) between MeHg intake and fetal IQ decrements (Axelrad et al. 2007):

$\Delta IQ = \gamma \lambda \beta \times \Delta EDI \times BW$

where ΔIQ is the changes in IQ (points), ΔEDI is the changes in EDI of MeHg, and BW is the average body weight for female adults. The coefficients β (0.6 µg L⁻¹ per µg day⁻¹), λ (0.2 µg g⁻¹ per µg L⁻¹), and γ (0.3 IQ points per µg g⁻¹) converse from MeHg intake to blood concentration, blood concentrations to hair concentrations, and hair concentrations to IQ decrements, respectively. The total IQ decrements are calculated by multiplying per-fetus IQ decrements and the number of newborns, which are taken from the World Population Prospects by the UN database (<u>https://population.un.org</u>). This database includes projections of the total population of both sexes and newborns for each country to 2100. The IQ decrements are converted to monetary values using \$200818,832 per IQ point normalized by the ratio between the PPP-adjusted GDP per capita in each country and the US(Bellanger et al. 2013). The economic data is taken from the shared socioeconomic pathways database that projects the GDP growth for each country in the 21st century (https://tntcat.iiasa.ac.at/SspDb). We use the SSP2 scenario that assumes a median level of GDP growth rate.

A log-linear dose-response relationship between MeHg intake and Hg-related fatal heart attacks is used in this study(Chen et al. 2019):

$$\Delta CF = \sum_{g} P_g \times Cf_g \times \omega \times (1 - e^{-\varphi \lambda \beta \times \Delta EDI \times BW})$$

where ΔCF is the changes in the deaths from fatal heart attacks associated with MeHg exposure, P_g is the population of gender g (male and female) from World Population Prospects, and Cf_g is the age-adjusted incidence of fatal heart attacks of gender g from Global Health Estimates by World Health Organization (http://www.who.int/healthinfo/global_burden_disease). The coefficient φ (0.066 per $\mu g g^{-1}$) converses hair MeHg concentrations to fatal heart attack risks. The subjective coefficient ω (0.33) represents the probability of the causality of the associations, reflecting the substantial uncertainties due to limited epidemiological studies.

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Data availability

All data and model algorithms are available in the Extended Data and Supplementary Information.

Code availability

All model code is available at the following link: http://ebmg.online/model_hg.html.

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