

1 **Calling for a National Model Benchmarking Facility**

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27 **Abstract**

28 The modern world uses predictive computer models for many important purposes, including weather
29 predictions, epidemic management, flood forecasting and warnings, and economic policymaking. We
30 need to know how much we can trust the projections of these models, not only to achieve more accurate
31 projections for systems, but also to undertake scientific learning about systems by incrementally testing
32 hypotheses using models. But we routinely fail to adequately benchmark the performance of our
33 complicated models of systems due to the cost and complexity of the task and owing to social and
34 institutional barriers. Decades of lessons learned from Model Intercomparison Projects (MIPs) and similar
35 community modeling efforts have yielded understanding of both the challenge and the opportunity facing
36 21st century model benchmarking efforts. To implement this understanding at scale, we call for the
37 establishment of a major national research facility for scientific computer model benchmarking. Such a
38 facility would institutionalize and properly resource the technically challenging and laborious work of
39 computer model benchmarking, thereby establishing a firm foundation for 21st century science and
40 prediction. This facility would advance basic science, overcome many of the social barriers to
41 benchmarking, and would improve projections and decisions.

42

43 **Keywords**

44 Model benchmarking, research infrastructure, systems science, data science, model intercomparison,
45 community science

46

47 **Plain Language Summary**

48 This opinion argues for the establishment of a National Model Benchmarking Facility (NMBF), a major
49 research instrumentation that will advance systems science and computer modeling of systems by
50 facilitating rigorous model standardization, publication, and benchmarking.

51

52 **Key Points**

53 Computer models of systems have become dauntingly complex, which is a barrier to scientific learning
54 about systems.

55 Advances in model benchmarking and intercomparison demonstrate our technical capability to solve the
56 problem.

57 A National Model Benchmarking Facility will accelerate systems science by institutionalizing computer
58 model benchmarking.

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62 **Main Text**

63 **Challenges and Opportunities in Model Benchmarking**

64 The modern world uses models of systems—especially predictive computer models—for many important
65 purposes, including the earth science applications like natural resource management, weather
66 predictions, climate change analysis, epidemic management, flood forecasting and warnings, and
67 economic policymaking. Evaluation of model performance is an integral part of how we improve
68 understanding and develop trust in model forecasts. However, models are developed for many different
69 purposes, posing a challenge for evaluating and communicating what we commonly call “model trust”.
70 Model trust is built on communication, socialization, iteratively posing and testing hypothesis, and the
71 scientific consensus formed around the results of well-documented and tested hypotheses (Chinn et al.,
72 2018; Chabbi et al., 2017). However, as computer models have become more complex, voluminous, and
73 interdisciplinary over the past 40 years, it has become increasingly difficult to apply the scientific method
74 to test and compare alternative models of systems. Two high-level multidisciplinary and multiagency
75 reports have detailed these serious challenges in the context of environmental modeling (Table 1, Beck
76 et al., 2008; IHTM, 2020). These challenges and the potential solution hold true for all kinds of systems
77 modeling.

78

79 **Table 1:** Challenges for environmental modeling summarized from Beck et al. (2008) and IHTM (2020)

GRAND CHALLENGES

- How do we scientifically learn using models?
- What cyberinfrastructure support is needed for widespread experimentation with model structure?
- How do we robustly represent, report, and review model uncertainty?
- How do we organize communities for model development?

TECHNICAL CHALLENGES

- Standardization of data and models
- Development of shared testbed problems
- Model-data integration workflows

ORGANIZATIONAL CHALLENGES

- Minimize duplication of effort
- Reward systems acknowledging data and code sharing
- A culture of interagency cooperation and open science
- Collaboration of agency and academic scientists
- Sharing resources across agencies
- Adopting standards across agencies

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82

83 There are good reasons why model builders increasingly struggle to rigorously and scientifically evaluate
84 their computer models of complex systems.

- 85 1. First, model builders are usually disciplinary scientists and not experts at the theory or methods of
86 scientific model evaluation.
- 87 2. Second, the complexity and opaqueness of models makes rigorous peer-review of large computer
88 models far too expensive for volunteer reviewers.
- 89 3. Third, intercomparisons of model results among different models often reveal more about how well
90 the models agree with each other than how the models correspond to reality (Huntzinger et al., 2013).
- 91 4. Fourth, employing the “deluge” of observational data to evaluate models is increasingly expensive
92 and technically challenging (Schwalm et al., 2013).
- 93 5. Fifth, computer model evaluation tends to lag multiple development cycles behind model building
94 (Dietze et al., 2018; Loescher et al., 2017).
- 95 6. Sixth, the intended function of the models may be different from their actual function in ways that
96 are hard for the model builders to perceive (Clark et al., 2016; Tang and Riley 2018; Bisht et al. 2019).
- 97 7. Seventh, the complexity of models has made it difficult to isolate the contribution of an individual
98 model component to the final model output and thereby test the constitutive hypotheses that
99 comprise a model (Luo et al., 2015; Luo et al., 2012).
- 100 8. Eighth, model calibration using inadequate datasets and constraints results in equifinality and
101 posterior uncertainty (Luo et al. 2017, 2019; Tang and Riley 2020).

102 A solution to many of these challenges is to formally apply model benchmarking through an expertly
103 administered and fully resourced model benchmarking process. Benchmarking is the broad set of methods
104 that support systematic comparison of a model’s inputs, outputs, algorithms, numerical solutions,
105 functional responses, architecture, statistical uncertainties, predictions, and projections against both
106 theoretical and applied model quality standards such as error, robustness, and parsimony. Benchmarking
107 includes both “apples to apples” comparisons of the operational performance of multiple models, and
108 rigorous testing of alternative scientific hypotheses embedded in each of the models (Bisht and Riley,
109 2019; Huang et al., 2018; Clark et al., 2015; Bellocchi et al., 2011; Anand and Kodali, 2008; Kirchner 2006;
110 Kirchner et al., 1996; Holm et al., 2020). Rigorous benchmarking of scientific models would go a long way
111 toward clarifying how much—and in what specific ways—we can trust each model’s predictions.

112 Fortunately, the science of model benchmarking has come a long way in the past two decades. In the past,
113 models were commonly benchmarked by comparing their mean outputs with observations (Krause et al.,
114 2005). However, researchers are now advancing model validation benchmarks through a wider variety of
115 sophisticated strategies emphasizing statistical error distributions, sensitivity analysis, functional
116 response, internal process connectivity, information content, constraints, parsimony, and equifinality
117 (Nearing et al., 2020; Weijs and Ruddell, 2020; Cox 2019; Cox et al., 2018; Nearing et al., 2018; Ruddell et
118 al., 2019; Collier et al. 2018; Haughton et al., 2016; Best et al., 2015; Maxwell et al., 2014; Gong et al.,
119 2013; Reed et al., 2013; Luo et al., 2012; Matott et al., 2012; McMillan et al., 2012; Moges et al., 2022;
120 Randerson et al., 2009). Researchers are also developing methods for evaluation of the numerical
121 accuracy and software architecture integrity of the model (Bisht and Riley 2019, Kennedy et al. 2017).
122 Machine learning models are no different from process-based models in their need for benchmarking, but
123 may be especially useful as comparative benchmarks for process-based models (Nearing et al., 2020,
124 Reichstein et al., 2019, Weijs and Ruddell, 2020). Examination of error, uncertainty, functional responses,
125 and internal processes address the challenge of ensuring a model “right for the right reasons” (Kirchner,

126 2006). Towards this end for example, Kumar et al. (2006) suggested a benchmarking approach for NASA's
127 Land Information System, to provide a robust assessment of (1) internal model-consistency (e.g.,
128 numerical, code, documentation, stability, support); (2) modeled vs. observed fluxes, states, and
129 parameter estimates (including error analysis); (3) relationships between fluxes and states (e.g., internal
130 processes, feedback mechanisms, and model architecture); and (4) uncertainty and equifinality (e.g.,
131 standardizing the approaches to estimate model uncertainty, sensitivity analysis, and model
132 intercomparisons). We have built up a body of knowledge thousands of publications deep on how to
133 benchmark models properly and are now prepared to deploy that knowledge more systematically.

134 Scientific communities have organized themselves via Model Intercomparison Projects (MIPs) to put this
135 experience to work on their own disciplinary models. (Tijerina et al., 2021, Collier et al., 2018; Kollet et al.,
136 2017; Müller et al., 2017; Donatelli et al. 2016; Eyring et al., 2016; Haughton et al., 2016; Holzworth et al.,
137 2015; Best et al., 2015; Dankers et al., 2014; Maxwell et al., 2014; Warszawski et al., 2014; Wang et al.,
138 2014; Huntzinger et al., 2013; Young et al., 2013; Lawrence et al., 2011; Kravitz et al., 2011; Confalonieri
139 et al., 2009; Oleson et al., 2008; Kumar et al. 2006; Reed et al., 2004; Meehl et al., 2000; Gates et al., 1999;
140 Gates et al., 1992). This MIP literature began with benchmarking best practices, emphasizing model skill
141 at generating operationally useful outputs, and analysis of model sensitivity to variations in input data and
142 parameter values. More recent MIPs emphasize internal model diagnostics of key physical processes
143 combined with more formal community review processes. Individual scientific communities have
144 developed best practices for community model benchmarking (Table S1), and that expertise is ready to
145 be deployed more systematically via a thoroughly resourced and institutionalized process.

146 The 21st century “data deluge” fueled by the recent emergence of many environmental research
147 infrastructures has not made the scientific method obsolete (contrary to Anderson, 2008). Instead, the
148 data deluge creates the opportunity for much more rigorous model benchmarking than was possible in
149 the past (Roberti et al. 2018; Csavina et al., 2017; Baatz et al., 2018; Bell et al., 2009; Loescher et al., 2017,
150 Schwalm et al., 2013; Hey et al. 2009). The value of the data deluge is greatest for modelers that deal with
151 irreducibly complex real-world systems that are inaccessible to controlled experimentation, such as earth
152 systems (Brown et al. 2005, Granger 1969; Glymour et al., 1987; Pearl 1995; Reichstein et al., 2019;
153 Goodwell et al. 2020; Kirchner et al. 1996; Nearing et al. 2020). The data deluge provides a 21st century
154 ‘macroscope’ (De Rosnay, 1979) that systems modelers can use to test system-level hypotheses (Chabbi
155 et al. 2107). Unfortunately, the data deluge has transformed model evaluation from the simple
156 disciplinary task of benchmarking a model’s average predictions into the laborious computer science task
157 of building data pipelines, processing metadata, building data models, and implementing high
158 performance computing and visualization methods. To exploit the data deluge for model benchmarking,
159 we must first systematically deploy the computer science capabilities necessary to make use of the big
160 data.

161
162 At present, our scientific agencies and science funding programs are not taking full advantage of the
163 opportunity to transform the impact and scientific validity of their work through systematic model
164 benchmarking. Because we now know exactly how to benchmark models (as argued above), this missed
165 opportunity has roots in our scientific institutions and processes, rather than in our scientific knowledge.
166 People generally manage what they measure (Drucker, 1995), and this tendency is especially strong in
167 governmental and scientific organizations (Hicks et al., 2015). For example, the US federal government
168 evaluates an agency’s performance against the agency’s stated mission (NRC, 2005), as required by the

169 Government Performance and Results Act of 1993. For agencies with scientific, forecasting, or planning
170 missions, one could argue that the performance of the “models of record” funded or employed by the
171 agency should be part of the agency’s annual performance evaluation. One could also argue that peer-
172 review of scientific models should require systematic benchmarking before publication. But, at present,
173 this benchmarking is not required or funded at the same level as model development or other parts of
174 the mission. The lack of agency prioritization and funding for model benchmarking is the big barrier to its
175 implementation (Williams et al., 2012; IHTM, 2020). If agency processes, priorities, and funding are the
176 problem, then institutionalized process, priority, and funds could be the solution.

177

178 **Calling for a National Model Benchmarking Facility**

179 We call for the multi-agency design and subsequent permanently funded establishment of a national
180 model benchmarking facility (NMBF). The NMBF would initially focus on computer models of earth
181 systems but could later be expanded to broader categories of models. This facility and its community
182 partners would provide the capabilities, resources, and credibility for benchmarking and improving
183 scientific computer models, thereby establishing a firmer foundation for 21st century modeling science
184 and prediction. This facility will raise professional standards for computer modeling, incentivize
185 measurable improvement in model performance, increase public trust in scientific agencies, and make
186 the most out of public investments in scientific modeling and scientific data collection. Through its strong
187 example this facility will set a much-needed de facto standard for rigor for the plethora of computer
188 models originating from the far corners of the world. Other practical benefits of a central facility include
189 significant cost reductions to individual modeling projects through efficiency gains, improved data and
190 model accessibility, and advances in shared modeling tools.

191 How should we begin to establish the facility? The facility will begin by leading a collaborative effort by
192 multiple agencies and the scientific community to design a process for model benchmarking. The
193 objectives of this design effort are to identify the necessary incentives for model developer participation,
194 scope the appropriate level of funding for the facility, specify the necessary specialized cyberinfrastructure
195 and tools, agree on a model review and certification standard, pave a career pathway for model
196 benchmarking specialists, synthesize existing technical frameworks for model benchmarking, and secure
197 the necessary institutional support from agency leaders, policymakers, and funders. Once designed and
198 funded, the NMBF will bring together full-time modelers, computer scientists, software engineers,
199 statisticians, data scientists, leading-edge high-performance computing (HPC) power, modeling
200 cyberinfrastructure, data visualization systems, archival publication capacity, and a new process for peer
201 review of models. This facility will systematically deploy the model benchmarking best practices
202 developed in recent decades by formally institutionalizing and fully resourcing those best practices. As
203 with other significant research infrastructures developed in the past, we expect that the details of the
204 NMBF’s design will take time and negotiation for the community to get right, so it makes sense to get
205 started now.

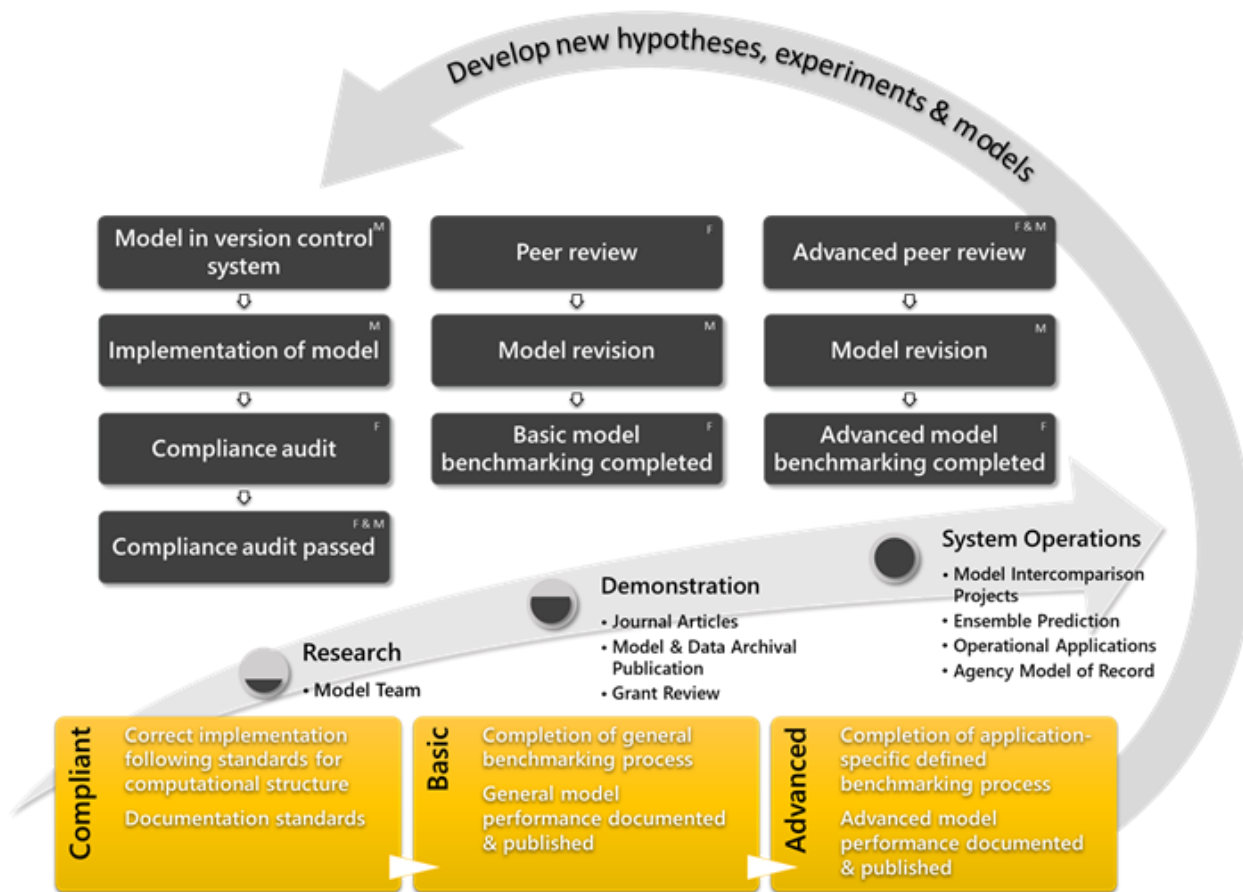
206 The logistics of the facility are to be determined. A variety of funding and governance structures could be
207 imagined for the NMBF, including as a type of major research instrumentation. Regardless of funding
208 source or authorization, the NMBF must be guaranteed a type of “academic freedom” and independence
209 so that the benchmarking process is transparently free from political influence. The facility should be
210 accessible by a wide range of agencies and academic scientists and should be scoped to handle the fullest

211 possible range of model benchmarking requirements. The facility’s data scientists should partner with
212 federal agencies and with the private technology sector to build and exploit “big data” pipelines that make
213 robust observational data readily accessible to fuel model development and model benchmarking. The
214 facility will partner with existing high-performance computing networks, scientific modeling workspaces
215 (e.g., CyVerse, GeoCODES, CSDMS), scientific funding programs, agency-supported data networks (e.g.,
216 ESS-DIVE, EarthCube), and high-performance computing networks (e.g. NSF XSEDE, DOE NERSC and ESnet,
217 or USGS Denali). To increase access and equity, the facility may need funding to award its own model
218 benchmarking grants to support participation by independent researchers who lack access to agency
219 support for their modeling work.

220 We propose a preliminary outline for the NMBF’s benchmarking process itself (Figure 1). The facility’s
221 operations and culture would revolve around a model benchmarking process that formalizes recent
222 lessons learned and recent advances in benchmarking methods, grounded in the processes, tools, and
223 best practices of the existing intercomparison projects and communities. We propose a process with three
224 model certification levels: Compliant, Basic, and Advanced. The ten individual steps in the process are
225 loosely analogous to Technology Readiness Levels (TRLs) wherein level ten corresponds to an
226 operationally mature and reliable technology (Table S2). Compliant models demonstrate a correct
227 implementation of the facility’s standards for computational structure, parallel architecture, modularity,
228 and documentation (e.g., Peckham et al., 2013; Castranova et al., 2013; Gregersen et al., 2007; Argent et
229 al., 2004; Fila et al., 2003). Basic models have completed the facility’s standard benchmarking process and
230 the model’s benchmarked performance scores, code, documentation, and data are subsequently
231 published by the facility, possibly following an embargo period. Advanced models have completed a
232 supplemental benchmarking process specific to the priorities and applied performance standards of the
233 discipline or client of the model (e.g., predicting wind speed for tropical storms with sufficient accuracy
234 to use in warning and evacuation decisions). The Advanced certification recognizes that models exist for
235 different purposes and attempts to contextualize benchmarking methods accordingly, without replacing
236 the more universal Basic certification. This process will be refined to support a formal model
237 benchmarking standard.

238 Participation in the facility’s benchmarking process will provide many advantages to model developers
239 and their supporting agencies. These benefits include access to data pipelines and specialized computing
240 resources, access to model benchmarking specialists, an enhanced career path for model benchmarking
241 specialists, archival publication and citation services for models, improved model and dataset inter-
242 comparability and understandability between different agencies and scientific communities, and
243 attainment of a rigorous peer-reviewed certification for high quality models. The facility might also take
244 on model ensemble generation and reanalysis tasks for community modeling efforts (IPCC, 2013;
245 Hagedorn et al, 2005; Palmer et al. 2004; Lambert and Boer, 2001). The NMBF could provide very strong
246 data management plans and support services as a part of modeling teams seeking agency funding. The
247 basic certification could satisfy an academic journal’s requirements for code and data publication and
248 could add rigor and speed to journal peer review of modeling work. The attainment of an Advanced
249 certification would be especially beneficial to build public trust in operational “models of record” of
250 national importance. These benefits motivate a significant investment in a shared National Model
251 Benchmarking Facility (NMBF).

252



253

254 **Figure 1:** Graphical summary of the National Model Benchmarking Facility’s process. Some process steps
 255 are led by modelers and some by the facility (M and F in Process Table S2). There are ten steps contributing
 256 toward three certification milestones; the Compliant Certification is most useful for modeling teams to
 257 verify the documentation and architecture of the model; the Basic Certification applies generic
 258 performance benchmarks used for publications and funding opportunities; and the Advanced Certification
 259 is used by agencies and advanced model intercomparison teams for application-specific performance
 260 benchmarking and for documenting the performance of their “models of record” used for policy and
 261 decision making.

262

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472 **Table S1: Summary of best practices identified by recent Model Intercomparison Projects (MIPs),**
 473 **community efforts, and the model benchmarking literature. Many best practices remain elusive in**
 474 **practice.**

Benchmarking	Standardization	Community
<ul style="list-style-type: none"> ● Information content ● Dynamics ● Means ● Performance/skill statistics ● Domain-specific phenomena of interest ● Numerical implementation ● Input data ● Parameters ● Validation data ● Tradeoffs between complexity, cost, detail, and performance ● Sensitivity analysis ● Out of sample vs. in sample testing ● Multiple input datasets ● Multiple validation datasets ● Extreme events ● Likely scenarios ● Limiting Cases ● Analytically solved special cases ● Internal process performance ● Predictive output performance ● Statistical and machine learning benchmarks ● Understandability by and communicability to people ● Stability 	<ul style="list-style-type: none"> ● Forcings, inputs, and boundary conditions ● Time and space reference and(or) resolution ● Calibration methods ● Ensembles ● Methods and frequencies for data assimilation ● Documentation, metadata, and architecture ● Standard models of record ● Standard data models, ontologies, and definitions ● Interoperable, formal, modular architecture ● Multiphysics/swappable architecture ● Capable of varying model complexity ● Visualization of model output and performance ● Scientific workflows ● Verifiable data sources ● Standard performance metrics ● Comparability of internal processes, not just outputs 	<ul style="list-style-type: none"> ● Shared and adequate computing infrastructure ● Funding specifically for the benchmarking effort ● Independent peer review ● Incentives for participation ● Exact reproducibility ● Strict rules and processes for participation ● Cyberinfrastructure bridging research infrastructures ● Periodic competition and intercomparison efforts ● Published, open, and archival model code, data, and results ● Implementation of benchmarking best practices (to left) ● Implementation of standardization best practices (to left)

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478 **Table S2: Three levels (in ten sub-steps) of a model benchmarking facility’s formal model certification**
479 **and publication process: Compliant, Basic, and Advanced. Each level is led by the (F)acility and (or)**
480 **(M)odeler.**

- 481 1. (M) Versioned model creation and formal “push” by the modeler; this is already routinely completed
482 by modelers as a best practice.
- 483 2. (M) Initial implementation of the model using the facility’s computer science standards
484 (input/output data models, HPC architectures, modular code architecture, etc.) is completed by the
485 modeler, with free training and consultation provided by facility staff. If funding is available, facility
486 staff could provide extensive assistance to the modelers for this implementation.
- 487 3. (F) Auditing against the facility’s computer science standards for computational optimality, stability,
488 architectural compliance, and documentation by facility staff, yielding a private review containing
489 also limited consulting on how to best address the issues raised. If funding is available, facility staff
490 could provide extensive assistance to the modelers to address issues raised in the review.
- 491 4. **Compliant Certification** (M+F) Implementation of requested changes to computational optimality,
492 stability, architectural compliance, and documentation by the modeler, yielding certification at the
493 Compliant level once the model passes a second audit by facility staff. The Compliant certification
494 does *not* mean the model is the best available for a purpose, but rather that it is compliant with a
495 set of purpose-agnostic computer science quality criteria. A Compliant model is not necessarily
496 made public or published.
- 497 5. (F) Completion of a basic set of model performance tests using the facility’s infrastructure, yielding
498 an open (to the community) peer review comment period beginning with a basic benchmarking
499 review report by facility staff; the basic report reviews model output performance (e.g. state
500 variables and fluxes) along with a generic set of internal process diagnostics (e.g. couplings and
501 feedbacks between state variables), sensitivity and uncertainty analysis, and computational size and
502 cost, with all benchmarks presented in comparison with “null” models (e.g. statistical reference
503 models) and other related models certified by the facility.
- 504 6. (M) Completion of revision of the model to address the basic review, with facility staff who did not
505 help with the compliance steps serving as editors of the review.
- 506 7. **Basic Certification** (F) Certification of the revised model at the Compliant level followed by archival
507 open access publication including a DOI, a reproducible model workflow, the as-revised
508 benchmarking performance report, model outputs, and a visualization of model performance and
509 outputs using the facility’s software systems. Basic certification yields an archival quality peer
510 reviewed model publication, optionally embargoed for a time. The Basic certification does *not*
511 mean the model is the best available for a purpose, but rather that its structure and performance
512 has been thoroughly and transparently documented, benchmarked, and published according to a
513 set of generic criteria that are universal to all kinds of models and model applications addressed by
514 the NMBF.
- 515 8. (M+F) Submission by modeling teams holding the Basic certification to the facility for Advanced
516 certification, which repeats steps 5-7 with a collaboratively developed set of custom benchmarks
517 and standards specific to the community, client, and purpose served by the model (e.g. different
518 benchmarks and standards for hydrology vs. ecosystem or scientific vs. operational models). The
519 facility may need funding from the model’s agency supporters to complete this step. Step eight
520 yields an open (to the community) peer review including advanced custom benchmarking results,
521 mirroring step five.

- 522 9. (M) Completion of revision of the model to address the advanced review, with facility staff who did
523 not help with the compliance steps serving as editors of the review.
- 524 10. **Advanced Certification** (F) Certification and publication of the revised model at the Advanced level,
525 mirroring the Basic level but using context-specific benchmarking criteria. The Advanced
526 certification does *not* mean the model is the best available for a purpose, but rather that its
527 structure and performance has been thoroughly and transparently documented, benchmarked, and
528 published using additional criteria that are required or preferred by the specific type of client and
529 community that this model serves.
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