Limitations in historical satellite archives bias SDG monitoring

Authors
Ruben Remelgado¹², Christopher Conrad¹³, Carsten Meyer²³⁴*

Affiliations
1. German Centre for Integrative Biodiversity Research (iDiv), Halle-Leipzig-Jena, Leipzig, Germany
2. Chair of Computational Landscape Ecology, Technical University of Dresden, Dresden, Germany
3. Institute of Geosciences and Geography, Martin Luther University Halle-Wittenberg, Halle (Saale), Germany.
4. Institute of Biology, Leipzig University, Leipzig, Germany
*co-corresponding authors: Ruben Remelgado (ruben.remelgado@gmail.com; ORCID ID: 0000-0002-9871-5703);
Carsten Meyer (carsten.meyer@idiv.de; ORCID ID: 0000-0003-3927-5856)

Abstract
Satellite remote sensing is vital to monitoring, research, and policy addressing sustainability challenges from climate and ecosystem changes to food and water security. Here, Landsat satellite data play a crucial role, thanks to their unique global, long-term, and high-resolution coverage. Yet, disregarded biases in the Landsat data archive threaten the validity of their applications. Here, we demonstrate that global Landsat data are spatiotemporally highly uneven, frequently interrupted, and have seasonally incomplete coverage and quality. We show that these limitations are inherited in prominent global time-series products, leading to biased perceptions of changes in forests, croplands, and water resources that impair reliable assessments of related sustainability issues. Several data limitations and their biasing effects disproportionately affect lower-income countries. We provide global data-quality information to support their explicit consideration in future mapping efforts. Our results call for better data-bias reporting and control in satellite-based sustainability monitoring and analyses.

Main
193 countries committed to 17 Sustainable Development Goals (SDGs)¹ to comprehensively address the environmental and social impacts of economic development. Yet, nearing the target year 2030, we are still far from meeting these goals². Widespread and rapid land alterations³ cause biodiversity loss⁴, accelerate climate change⁵ and threaten regional food and water security⁶.

The global 2030 Agenda for Sustainable Development foresees regular progress monitoring and reporting towards these SDGs, as a basis for their periodic recalibration to regional development differences⁷, and to identify national responsibilities for sustainability issues and secure practical commitments⁸. Satellite remote sensing allows monitoring many SDG indicators at multiple spatial and temporal scales⁹ and, thanks to open-data policies of key satellite archives¹⁰, (geo)computational advances¹¹, and investments in technical capacity-
building\textsuperscript{12}, has become a primary tool for countries to meet their reporting obligations\textsuperscript{9}. In particular, the Landsat program\textsuperscript{13} fulfills a vital role for continuous land-surface monitoring, due to its unique combination of long historical coverage (Fig. 1a) and relatively high spatial and temporal image resolution (30-m since 1982, typically every 16-days). Thanks to the program’s longevity, Landsat data are key to evaluating long-term environmental changes against historical baselines or in response to human interventions\textsuperscript{14}. Moreover, Landsat data play an important role in providing forward-looking policy support by enabling the construction of credible future scenario projections that help anticipate emergent development issues and their possible responses to policies\textsuperscript{15}. Correspondingly, Landsat data have become an integral part of a growing number of mapping applications\textsuperscript{16}, including many designed specifically for tracking progress towards SDGs\textsuperscript{17–19}.

However, the archive of historical Landsat satellite images contains extensive data gaps (Fig. 1b), and existing images often have limited quality due to cloud cover or data degradation\textsuperscript{20}. These gaps and quality limitations can lead to misclassifications of land-surface features in derived time-series products, and thus to misinterpretations of land changes (Fig. 1c). Regional and temporal variations in the magnitude and prevalence of these satellite data limitations can hamper efforts to reliably map change patterns and to establish common baselines across countries. For example, interruptions in the annual continuity of satellite observations may lead us to misinterpret the timing and magnitude of long-term changes in forest cover\textsuperscript{21}. Changes in time intervals between usable images, in turn, affect our ability to detect periodic, abrupt vegetation changes that often distinguish agricultural from other vegetated lands\textsuperscript{22}. Similarly, changes in within-year image availabilities affect our ability to capture dynamics of seasonally occurring land resources\textsuperscript{23}.

Although many remote sensing experts are aware of such issues\textsuperscript{20}, their maps and time-series products do not generally control for the different data limitations. Moreover, their products ultimately reach a much broader, non-expert user community of resource managers, policymakers, and scientists from different disciplines. Additionally, open-access policies and cloud-computing technologies have mainstreamed remote sensing and enabled non-experts to generate their own products\textsuperscript{24}. While these developments helped accelerate scientific progress\textsuperscript{25}, many dataset developers, as well as data users, are now largely unfamiliar with the limitations of satellite archives\textsuperscript{26}. Moreover, as data choices become vast, more users rely on the ‘Landsat’ reputation as an indicator of data quality\textsuperscript{26}. Most literature on satellite data limitations is highly technical and directed at remote sensing experts\textsuperscript{20}, whereas literature bridging remote sensing and other fields mostly focuses on promoting different remote-sensing methods or applications\textsuperscript{27} and disregards their limitations. Frank discussions of the magnitude...
and implications of different types of satellite data limitations targeted at non-expert data
developers and data users are largely lacking.

To tackle this gap, we expose the magnitude of spatial and temporal variations in different
types of data limitations in the global, historical Landsat archive since the 1982 launch of the
first 30-meter-resolution sensor. To this end, we map different dimensions of data limitations
in the archive, quantifying the between- and within-year frequency, recurrence, and quality of
daytime Landsat images. Additionally, we demonstrate how spatial and temporal fluctuations
in image coverage and quality affect our perception of global changes in forest cover, seasonal
water availability, and arable-land extents as mapped by state-of-the-art monitoring products.

Figure 1. Temporal gaps in satellite observations and their conceptual link to biased perceptions of land
changes. a) Five operational Landsat (LT) satellite missions have provided seemingly uninterrupted global
coverage between 1982 and 2022 (grey lines; satellite icons indicate active missions as of 2022). b) However,
available satellite images in the Landsat archive provide a much less continuous data coverage. c) These data gaps
influence our perception of land-change trajectories. Consider a natural succession (bottom image) from an open
grassland to savanna (grasses and trees), in which tree cover is subsequently removed by logging, before dense
tree cover emerges through artificial plantations. These land-change processes correspond to time-series of grassy
and tree cover (dashed lines in top image). Grassy/tree cover is perceived via repeated satellite observations
(continuous line) only at distinct time steps (x-axis ticks with black satellite icons), and may thus miss important land-
change processes when there are larger temporal gaps (e.g., due to sensor failure; grey satellite icon), such as
here, the gains and losses of savanna.

Results and Discussion
An uneven history of satellite data limitations

Between 1982 and 2022, the Landsat archive contains 17,553,123 daytime images (per-pixel
avg.: 1618, ±1599; Extended Data Fig. 1a), meaning that 33.1% of images that would be
expected under a 16-day revisit frequency are missing (see Methods). Moreover, the average
pixel effectively lost an additional 44.8% (±17.6%) of available observations due to cloud cover
or degradation of Landsat images (Extended Data Fig. 1b/d), leaving an average quality-
weighted number of 1,429 (±887.4) images per pixel across the 40 years (Extended Data Fig.
1c). Data gaps are spatially and temporally highly uneven and particularly prevalent in the
Tropics, Arctic, and Antarctic (Fig. 1b) and in earlier years (Fig. 2a). Notwithstanding the
regionally important role of cloud cover, extensive data gaps primarily relate to the historical
development of the Landsat program.

Global coverage of Landsat data evolved only gradually (Fig. 2a, Extended Data Fig. 3) with
the support of a global network of receiving stations established in all continents except
Antarctica (Extended Data Fig. 2a). Whereas the archive grew by an average of 118,362
(±67,104) images per year during the 1980s, this rate increased nearly five-fold by the 2010s
(to 575,169, ±159,924; Extended Data Fig. 3). However, improvements were not uniform.
Many countries lacked (or still lack) the infrastructure and know-how to continuously collect
and preserve data from overpassing satellites (Extended Data Fig. 2a-b). As a result, many
world regions, particularly at low and very high latitudes, have lagged behind in developing a
dense Landsat data record (Fig. 2a). Improvements happened particularly late over islands,
with, for example, 65.4% of Oceania Island areas never observed until the 1990s.

Beyond these gradual increases, changes in Landsat satellite technologies caused several
abrupt global changes in data coverage. Since the launch of Landsat 7 in 1999, Landsat
satellites include on-board data storage that reduced the reliance on global networks of
receiving stations for assuring data collection and archiving. Combined with improving data
transmission and warehousing, this helped the Landsat archive expand rapidly during the 21st
century. Since 2003, however, mechanical issues in Landsat 7 degraded as much as 25% of
pixels per image. With the end of Landsat 5 in 2010, the quality of available images decreased
until the launch of Landsat 8 in 2013, where data coverage improved dramatically (Fig. 2a).
The average proportion of countries’ lands with a full-year coverage increased from 17.5%
(±30.8%) for the years before 2013 to 89.4% (±26.4%) thereafter. Additionally, interoperability
between Landsat 8 and earlier missions is hindered by differences in the sensed spectral
information, a challenge not addressed explicitly in state-of-the-art mapping applications.

With the exception of much of North America, nearly all land areas have continuous gaps
lasting ≥1 year in their post-1982 Landsat data record (Fig. 2b). 36.2% of those lands have ≥1-
year interruptions after their first data coverage, including most islands, most of Africa,
Mesoamerica and north-eastern South America, northern Beringia, Patagonia, and Antarctica
(Extended Data Fig. 4a). Oftentimes, these interruptions persisted over extended periods
(averaging 5.4 years, ±3.7), with several Central African regions not having a single usable
Landsat image during >10 consecutive years (Extended Data Fig. 4b). These archive
interruptions often reflect short-lived or inconsistent receiving and storage capacities
(Extended Data Fig. 2b), and are particularly severe during the mid-1990s.

When data are available, their frequency and quality vary (Fig. 2c-d). Whereas much of the
world has a large number of any Landsat images (Extended Data Fig. 1a), consistent high
coverage with high-quality images only exists for dryland regions of the Middle East, North Africa, Australia, and North America (Extended Data Fig. 1c). By contrast, for most equatorial forest regions of the world, less than half of existing images are usable, due to persistent cloud cover (Extended Data Fig. 1b). In some areas such as the Sahel belt and much of Central Asia, annual fluctuations in quality-weighted image numbers exceed annual averages (Fig. 2c-d). In similar regions, seasonal data coverage is highly incomplete, often with less than three months covered with data in a given year, and fluctuations of a similar magnitude between years (Fig. 2e-f).

Data limitations bias perceived changes in SDG indicators

Unless carefully accounted for, the described spatial and temporal differences in data coverage and quality can introduce biases into the derived time-series products used for monitoring SDGs. For example, discontinuous historical satellite-data coverage impairs our perception of the timing of change events, while varying frequencies of quality images affect our ability to perceive time-sensitive changes, and fluctuations in seasonal data completeness limit our ability to distinguish multi-year changes from seasonal fluctuations. These biases in monitoring can lead to poor policy-making. For example, biased information on trends in forest and wetland areas may lead to ill-conceived protection and restoration goals as Nationally Determined Contributions under the Paris Agreement. In the following paragraphs, we will highlight how different types of Landsat data limitations indeed bias perceptions of changes in different SDG indicators derived from state-of-the-art monitoring products.
Figure 3. Effects of satellite data limitations on perceived land changes. A) Points: annual lost tropical moist forest areas normalized by maximum extent (1990-2020), revealing positive/negative outliers relative to smoothed trend (LOWESS with 0.4 span; dashed line). Colors: percentages of maximum forest extent observed with different maximum annual data qualities (red: complete data gap). B) Country-level differences in strengths of causal effects (rho; x-axis) of anomalies in maximum within-year Landsat image quality on anomalies in perceived deforestation rates, intersected with differences in forest-area dynamism (percentages of maximum forest extent experiencing change; colored by tertiles; y-axis). C) Frequency of disagreements in the direction of Landsat-inferred arable-land area losses/gains between mapped 4-year epochs and changes derived from official statistics, distributed along a gradient of changes in quality-weighted Landsat image frequencies between the epochs. D) As in b), but for effects of improvements in quality Landsat data on Landsat-inferred arable-land gains contradicting statistics-inferred losses. E) Analogous to a), points indicate annual global area that is seasonally covered by surface water, normalized to maximum extent, and colors indicate percentages of the maximum extent observed with varying seasonal Landsat data completeness (number of months covered with ≥1 usable image). F) As in b), but for effects of anomalies in seasonal Landsat data completeness on anomalies in seasonal water areas.

Gaps in quality data bias perceived timings of deforestation events. Changes in forest areas affect multiple SDGs and are the focus of SDG indicator 15.1.1. Tropical moist forests accounted for >90% of global deforestation since 2000\textsuperscript{31}, and are particularly important for capturing and storing carbon (SDG 13), preserving and restoring biodiversity (SDG 15), and providing billions of people with income, food, and/or medicine from forest products (SDGs 1, 2, and 3). Accordingly, the recently published Landsat-based Tropical Moist Forest product (TMF)\textsuperscript{19}, which maps the onset of deforestation since 1982, is poised to play prominent role in global monitoring under diverse policy frameworks, including the Paris Agreement, the Post-2020 Global Biodiversity Framework, or EU regulations on deforestation-free supply chains.
The TMF addresses temporal gaps in the Landsat archive by preserving the last-recorded classes into the gap periods and only mapping any class changes once new satellite images confirm those. The resulting annual time-series thus hide uncertainties regarding the true timing of forest-change events. This means that the inferred deforestation years and perceived change trajectories may commonly be biased by unaccounted gaps and quality differences in the Landsat archive.

We examined the TMF and, indeed, found strong indications of such biases. Globally, perceived annual deforestation affected disproportionately large portions of the tropical moist forest biome during two periods since 1990, both of which mark periods of particularly rapid improvements in Landsat satellite-data coverage and quality (Fig 3a). For example, from 1999 to 2000, right after the launch of Landsat 7, the World seemingly experienced an increase in deforested areas of 65.2%, more than twice the maximum year-over-year increase (31.9%) registered anywhere between 1990 and 1999. Similarly, the 2012-2013 deforestation increase of 60.5% coincides with increased image frequencies following the launch of Landsat 8 and is nearly twice the recorded maximum over the 2001-2012 period (30.8%), in which Landsat 7 was the sole data source. Regions experiencing ≥1-year periods with either no data or potentially unusable, low-quality data show disproportionately higher deforestation rates during years immediately following those periods, compared to their smoothed trend line (Fig. 3a; see Methods). This results in 67,329,203 ha of globally deforested areas that are potentially allocated to the wrong year (Extended Data Fig. 5a; see Methods), corresponding to 58.4% of total gross deforestation mapped since 1990.

We wanted to know whether gaps in Landsat data actually bias the perceived timing of deforestation. To this end, we used a formal causal analysis technique developed for detecting causal relationships between two time-series called Convergent Cross Mapping32,33 (CCM; see Methods). Based on the results of these analyses, we attribute deforestation anomalies to anomalies in maximum annual image quality in preceding periods in 68.8% of tropical-moist-forest countries (Fig. 3b; see Methods).

Resulting biases in perceived deforestation years may bias any timing-sensitive applications related to achieving SDGs, including modelling of carbon emissions5, restoration prioritization to mitigate extinction debts34, or attributions of forest changes to changing socio-political conditions35. For example, deforestation inside the Luo Scientific Reserve (Democratic Republic of Congo) that reportedly happened during the first Congo war (1996-1997) due to human displacement35 would be falsely attributed to processes in the immediate post-war period, for which Landsat data are again available (Extended Data Fig. 5b). These biases may also cast unfair perceptions of national progress in curbing deforestation. Twelve countries
indicated by the TMF as having increasing deforestation rates around the Landsat 8 launch –
when data improvements were particularly strong (Fig. 2a) – in fact reported decreases in the
Forest Resource Assessments (relative to the previous reporting period)\textsuperscript{36}, including countries
with successful restoration and conservation programs over that period (e.g., Cuba, India,
Vietnam, Thailand)\textsuperscript{31}.

\textbf{Increasing frequencies of quality data miss regional arable-land losses.} Accurately
capturing dynamics in arable-land extents is a critical component of measuring SDG indicator
2.4.1 on agricultural lands under sustainable use, and is also closely linked to indicators aimed
at avoiding deforestation (15.2.1) and loss of water-related ecosystems (6.6.1)\textsuperscript{6}.

Mapping arable-land requires temporally dense satellite observations to capture phenological
land-surface changes driven by crop planting and harvesting, and as such is highly sensitive
to cloud-related gaps in Landsat data\textsuperscript{37}. To tackle this, a recently developed global product
(GLAD)\textsuperscript{18} maps arable-land in four-year epochs, exploiting the highest-quality images of an
entire epoch (aggregated into an annualized 16-day time-series) for more accurate detections
of cropping-related phenological patterns\textsuperscript{18}. Yet, this approach is not immune to increasing
densities of high-quality images in the Landsat archive over time (Extended Data Fig. 3), which
may lead to overestimations of arable-land gains by reducing the likelihood of missing existing
arable-lands, compared to earlier time periods. Simultaneously, changes in newer Landsat
sensors relative to earlier missions (e.g., different bad spectral ranges)\textsuperscript{30} are likely to misinform
classification algorithms fed mainly with data from earlier periods.

In fact, we identified 123 countries where the GLAD mapped gains despite reported losses in
national statistics (Extended Data Fig. 6), casting doubts on 74,975,550 ha of arable-land
expansion, an area larger than the total of all arable-lands across all Amazonian countries in
2021\textsuperscript{38} (Extended Data Fig. 5c). Most (80.0\%) of these positive disagreements relative to
statistics are associated with improvements in the frequency of quality Landsat images (Fig.
3c). These disagreements peak between the 2008-2011 and 2012-2015 epochs (36.0\% of cases), coinciding with the 2013 launch of Landsat 8 which massively increased quality-image
numbers (Fig. 2a). Doubtful arable-land gains concentrate in Southern Asia (19.5\% of doubtful
gains), South America (18.8\%), and Western Africa (18.5\%, Extended Data Fig. 5c), with
countries such as Ghana in Nepal consistently experiencing positive disagreements between
all epochs. Our causal analysis using CCM attribute the former to the latter in 48.4\% of
countries (Fig. 3d; see Methods).

These biases in perceived arable-land changes can severely bias perceptions of global food
security issues. The 54 countries with moderate to high bias-causing effects include top food-
producing countries (e.g., China, Russia, France) and together accounted for 38.4\% of global
cereal production in 2021\textsuperscript{38}. However, they also include many food-insecure countries (e.g., Central African Republic, Niger, Somalia, South Sudan, Yemen, Zimbabwe), where misinterpreting losses of arable-lands for gains bears risks that policy-makers might fail to recognize emerging crises.

Overestimated arable-land gains can also lead to unfair evaluations of progress towards SDG target 2.4 (sustainable food production) that exaggerate conflicts of food security with ecosystem protection and climate-change mitigation. For example, two recent studies\textsuperscript{40,41} using GLAD data reported extensive cropland expansion into global protected areas, with massively accelerating expansion rates between the mid-2000s and mid-2010s. The above-described data biases associated with the 2013 launch of Landsat 8 (Fig. 2a, Fig. 3c), however, may render these assessments unreliable. This is illustrated in India, where sudden changes in Landsat data led the GLAD mapping algorithm to falsely re-classify an entire protected Ramsar wetland of >3,000 ha into arable-land (Extended Data Fig. 5d).

**Improving seasonal data completeness exaggerates water gains.** SDG Indicator 6.6.1 tracks changes in surface water bodies, such as lakes, rivers, and reservoirs, and is informed by the Landsat-based Global Surface Water product (GSW)\textsuperscript{17}. Particularly in many dryland regions of the world, seasonal water bodies that only exist for a few months per year play a crucial role for water security, both as seasonal sources of drinking water and water for livestock and cropping\textsuperscript{42}, as well as for filling aquifers that sustain water supplies during dry seasons. Even outside drylands, seasonal flooding of river plains affects both natural nutrient inputs in, and leaching from, major agricultural production regions\textsuperscript{43}. The GSW maps seasonal (as well as permanent) surface water extents annually based on monthly classifications of water occurrences.

These data show a nearly 5-fold increase in global seasonal water areas between 1984 and 2020, with increasing trends over 90.1% of the maximum seasonal-water extent. However, because the GSW maps water if as little as 43.5% of expected images per year are available, seasonally biased distributions of those images could either entirely miss seasonal water occurrences or misclassify seasonal for permanent water (if only covering the dry or wet season, respectively). Therefore, long-term increases in seasonal completeness could be falsely mapped as increasing seasonal-water extents\textsuperscript{44}.

We found that, indeed, global seasonal surface water gains correlate with improvement in seasonal data completeness (number of months with usable data; $r^2=0.80$; Fig. 3e, Extended Data Fig. 5e), which are largely unsupported by local discharge measurements (64.5% of gauge stations show disagreements, Extended Data Fig. 7; see methods). Our causal analysis using CCM found moderate to high bias-causing effects in 144 countries (Fig. 3f),
including several with severe water stress (e.g. Yemen, Sudan)\textsuperscript{39}, mischaracterizing persistent and expanding water scarcity issues driven by increasing drought frequencies\textsuperscript{49} (e.g., in Somalia\textsuperscript{6}; Extended Data Fig. 5f).

**Biases disproportionately affect lower-income countries**

We found that Landsat data limitations, as well as the resulting biases in perceptions of land changes, occur disproportionately often in countries with lower financial capacity to sustain remote sensing monitoring programs. Specifically, biasing effects on perceived arable-land and seasonal water trends were significantly more frequent in lower-income than in higher-income countries (McNemar’s tests, arable-land: 51.9\% of lower-income vs. 46.1\% of higher-income, $p$-value=0.00; water: 89.7\% vs. 73.1\%, $p=0.00$; note there was a near-significant difference in deforestation bias in the opposite direction among the respective income groupings of tropical-moist-forest countries; 51.9\% vs. 46.1\%, $p=0.07$; details in Methods). Unless ensuing biases in SDG indicators are accounted for, misperceptions of progress in food- and water-security goals in those countries may hamper adequate international support and timely policy interventions.

Similarly, we found higher average frequencies of years without any usable data in lower-income countries (Wilcoxon test, $p=0.0$, avg. of 4.9\% [±2.9] vs. 3.7\% [±4.0] for higher-income countries), affecting 43.3\% of their combined area, compared to only 17.2\% of the combined area of higher income countries (mainly high-latitude and offshore territories). Similarly, we found that pixels in lower-income countries were more frequently affected by fluctuations in usable-data frequencies exceeding the expected frequencies under a 16-day recurrence (60.2\%, vs. 40.6\% for upper-middle-/high-income countries; $p=0.00$), and also by fluctuations in usable-data months exceeding a typical climate-season length (88.2\% for lower-income vs. 70.73\% for higher-income countries; $p=0.0$).

**Future needs: bias corrections, fair product validations, and support to users**

While this paper focuses on Landsat data as the most important resource for long-term, global land-change monitoring, all satellite data archives are affected by uneven data coverage and quality\textsuperscript{46,47}. Given the importance of satellite-based land-change observations for sustainability policy, monitoring, and related scientific fields, addressing the highlighted biases caused by limitations in global satellite archives becomes imperative. This will require more rigorous bias-control and more honest validations by data developers, as well as better support for (and commitment by) data users for detecting and addressing remaining uncertainties.

Firstly, expert communities developing remote-sensing-based time-series products should raise standards for correcting for satellite data limitations before applying classification algorithms. An increasing array of sophisticated approaches can fill gaps in satellite
archives, for example, by fusing sparse Landsat with coarser-resolution but less incomplete

data from the MODIS and AVHRR satellite missions to generate global, seamless data cubes, but such approaches remain rarely applied in operational land-surface monitoring. To further improve their performance, information on data coverage and quality, as provided here for Landsat (see Data availability and Code availability sections), could be made available for all sensor systems, enabling its explicit use by gap-filling models for correcting satellite data to desired, high-quality levels.

Secondly, we need higher standards for assessing uncertainties in the derived land-change products. All three products scrutinized here were, in fact, extensively validated by their developers. Yet, validation samples were mostly generated by visually interpreting Landsat images – as is true for nearly all global time-series, especially for pre-2000 periods, where few alternative sources of validation data exist. For accuracy assessments to be meaningful, however, accuracies must be comparable between validated and non-validated pixels and years. In reality, the selection of validation samples and their correct visual interpretations are both biased away from the most data-limited regions and periods, which is also where the classification algorithms are most likely to fail. This likely results in exaggerated accuracy scores and hence unwarranted trust in Landsat-based monitoring products. To be honest towards data users, accuracy tests should directly incorporate information on limitations in both satellite and validation data. Again, models could be used to generate seamless predictions of class-confusion probabilities in between existing samples that are representative of all pixels and years, including those with limited data. Much more than allowing ‘corrections’ of all pixel values, this should allow mapping remaining uncertainties in ways that enable their due propagation into change assessments and indicators, for example, in form of probability-mass functions of alternative class sequences for each pixel.

Such higher standards would imply more time needed for the development and quality-assurance of time-series products, and thus fewer, more transparent products that pass peer-review and enter the market every year. This would be desirable from the perspective of data users, who are already overwhelmed by too many products to choose from with little guidance on which products they should trust. Many data users may be similarly overwhelmed by fewer but more voluminous products with rich, pixel-level uncertainty information, as they lack the technical capacity to effectively use them. Thus, we additionally need easy-to-use tools helping with their use, as well as with selecting the most fit-for-purpose product for a given desired application. For example, software packages could support easier incorporation of data uncertainties into, and propagation between, different types of applications (mapping, change assessment, causal analysis, etc.). Similarly, cloud-based tools could automatically test where
within a user-specified region and period a given product could plausibly support the desired application, given the product’s uncertainties and/or underlying satellite data limitations.

At the same time, data users should acknowledge that remote-sensing “data” on land changes are not facts, but model-based interpretations of (satellite) data that often inherit large uncertainties. Ultimately, data users carry the burden of validating their original results on land changes, even when they rely on existing products. Easy-to-use and freely available webtools for exploring historical time-series of high-resolution images (e.g., Google Earth Pro) empower them to do so.

By highlighting data limitations and biases in perceived land changes, and offering data-quality layers and suggestions for addressing these, we provide an essential first step. We hope that this may serve as a starting point for the needed collaborative actions, to ensure that satellite-based data can reliably guide progress towards a sustainable future.

**Methods**

**Quantification of satellite data limitations**

**Landsat quality metrics.** We developed a suite of quality metrics that characterise the quality and coverage of Landsat satellite observations. The data-coverage aspects considered are annual and year-to-year frequency and recurrence of images, weighted by the quality of individual observations. The quality of individual images reflects the reported geometric and spectral image quality, as well as limitations in image usability caused by cloud cover. We calculated these quality metrics for each year and each descending tile drawn in the World Reference System 2 (WRS-2), which is used to partition Landsat data into publicly available chunks. We then combined the tile-specific metrics by averaging them into global grids with a 1-km resolution.

We calculated the quality metrics based on the available metadata for all images acquired between 1982 and 2022 with Landsat 4, 5, 7, 8, and 9. We thus disregarded images obtained with Landsat’s Multispectral Scanner System (MSS) that, while available since 1972, provide data with a lower spatial resolution (60 to 90-m) compared to more recent sensors (30-m), the latter resolution providing more adequate spatial detail for historical environmental monitoring. MSS data also have a coarser spectral resolution, making them unsuitable for many remote sensing applications.

**Image quality.** We calculated the quality of each Landsat image $j$ (Q1), for a given year $y$ and tile $t$, as $Q_{y,t,j} / 9 \times (100 - C_{\text{Cover}_{y,t,j}})$. This results in a normalized metric between 0 (worst) and 1 (best) based on cloud-cover percentage ($C_{\text{Cover}}$) and the spectral and geometric 'image quality' (Q). The latter is as qualitative metric between 0 and 9 that grades the number of bad
scans in an image\textsuperscript{53}, which we normalized by the maximum possible grade. As cloud cover
compromises the reliability of individual pixels\textsuperscript{58}, QI is 1 (best) if Q is 1 and CCover is 0, and
decreases as CCover increases. Similarly, QI is lower when Q is lower, such as for images
acquired by Landsat 7 post 2003 due to the degradation of the sensor.

\textbf{Within-year variations in data quality}. Using QI, we measured the within-year frequency and
completeness of the Landsat archive, and identified between-year interruptions in data
availability. Here, we only considered images with QI > 0, because images with a QI of zero
imply the absence of any data usable for downstream land-surface monitoring applications,
such as those discussed in this paper.

First, we counted the number of years without data since 1982 (i.e., the first year when Landsat
4 was operational), capturing inconsistencies in data collection efforts. Second, we summed
the QI of all images collected in each year, which weighs down the annual image frequency by
the proportion of usable pixels in each image (referred to as ‘quality-weighted frequency’ in this
paper), as not all images provide usable data due to clouds or otherwise obstructed visibility or
data degradation. Increases in quality-weighted data frequencies over time increase the
chance of misinterpreting the long-term changes, such as those related to land use (see
‘Increasing frequencies of quality data miss regional arable-land losses’). Third, we counted
the number of months with usable images, which informs on our ability to perceive seasonal
change dynamics, such as those driven by regional climate forcing (see ‘Improving seasonal
data completeness exaggerates water gains’). Fourth, we estimated the maximum within-year
QI across all image acquisitions, which depicts the likelihood of detecting persistent changes
between in comparison to previous years (used in ‘Gaps in quality data bias perceived timings
of deforestation events’).

\textbf{Estimating the completeness of the Landsat archive}. We quantified the ‘completeness’ of
the Landsat archive as the proportion of usable images relative to the number of expectable
images when assuming one image every 16 days, or 23 per year, per active sensor. The
number of usable images corresponds to the sum of annual, quality-weighted image
frequencies.

\textbf{Analyses of effects of satellite data limitations on perceived land changes}

\textbf{Causal analysis approach}. We tested for biasing effects of data-quality on different Landsat-
inferrred land changes for three case studies, corresponding to three different types of data
limitations and three different types of land changes that are expected to be sensitive to those
(see below). We tested for causal effects using Convergent Cross Mapping (CCM)\textsuperscript{32}, a
technique that can identify and quantify causal links between two variables (time-series), even
if the variables are not separable and if links are very weak or non-linear. To achieve this, CCM first constructs co-called "shadow manifolds" of the two variables, which summarize their past behavior over time. CCM then establishes whether there is a causal relationship between the variables by finding corresponding points in the shadow manifolds of these variables (via "cross-mapping"), and testing whether the shadow manifolds "converge", i.e., whether information from the causal variable has been embedded in the effect variable.

Given that the Landsat products analyzed in this study have varying, and sometimes very short time-series lengths (the GLAD has a length of 5, whereas the TMF and the GSW have lengths of ≥30 years), we used a further development of the original CCM method\textsuperscript{33}, that uses dewdrop regression to combine information from multiple short time-series from similar systems, leveraging time-series information from multiple pixels to identify causal effects. To this end, we ran the CCM analyses for each case study (i.e., the different data limitation biasing perceptions in different land changes) on a country-by-country basis. We could country-level aggregations as this is the typical scale of SDG progress reporting\textsuperscript{59}.

**Deforestation year analyses.** Our case study on annual deforestation patterns is based on per-pixel deforestation and degradation years mapped by the Tropical Moist Forest dataset\textsuperscript{19}. According to the developers, these data inform on the first change year between 1982 and 2021. To assure comparability with our quality metrics, we aggregated these data from their native 30-m to 1-km resolution, by summing corresponding pixel area.

We then evaluated the ability of the TMF dataset to map deforestation trends as reported by national statistics\textsuperscript{31}. Because statistics are reported in 5 to 10-year intervals, we matched the TMF to the same temporal resolution. Then, we quantified changes between consecutive years, and then compared subsequent change magnitudes. Here, if the TMF accurately depicts the evolution of forest change, we would expect that decreases in change magnitudes reported by statistics are followed by similar decreases in the TMF. Using these data, we identified disagreements in the direction of change.

Additionally, we used formal causal analyses (using CCM, see previous section) to analyse effects of variation in the maximum annual Landsat data quality on perceived deforestation timings. Our hypothesis was that abrupt improvements in data quality after extended periods without quality data cause disproportionately high perceived deforestation rates in following years, due to the backlog of deforestation events that accumulated over the data-gap year(s) that suddenly became perceivable. We thus tested for effects of positive/negative outliers in data quality on positive/ negative forest-change outliers, using the data of annual forest-change areas and annual maximum image qualities. For this, we calculated magnitude of differences between annual values and multi-annual trendlines, as derived by Locally Weighted Scatterplot
Smoothing (LOWESS)\textsuperscript{60} using a span of 0.4. We focused these analyses on pixel time-series that experienced ≥1 instance of forest-cover changes between 1990 and 2020, as well as one or more years without usable data.

**Arable-land change analyses.** Our case study on arable-land changes is based on a global dataset on the Global Cropland Extent dataset (GLAD)\textsuperscript{18}, which maps arable-land extents in subsequent four-year epochs between 2000 and 2019. To match these data to our quality metrics, we aggregated the 30-m GLAD data to a 1-km resolution time-series of per-pixel areas of arable-land, and recalculated the quality-weighted image frequencies for the same four-year epochs.

We evaluated the ability of the GLAD product to detect arable-land gains and losses as reported in FAO national statistics on the area of arable-land\textsuperscript{61}. Specifically, we adjusted the FAO-reported areas of arable-land by subtracting the reported areas of temporary pastures and meadows, following recent recommendations\textsuperscript{62} by FAO data experts that this adjusted metric most closely corresponds to the "cropland" definition adopted by the GLAD product. To compare the FAO statistics to the GLAD data, we first aggregated the annual FAO values to per-epoch maximum areas for each country. We chose maxima because the GLAD product maps any arable-land occurrences perceivable at any points within a given epoch, making GLAD data sensitive to maximum extents. We averaged the quality-weighted frequencies over each epoch, and over each country to match the national scale of the FAO data, focusing only on pixels where the GLAD product maps some arable-land at any point during the full observation period.

Using these data, we tested our hypothesis that differences in quality-weighted Landsat data frequencies cause bias in perceived changes in arable-land extents in the Landsat-based GLAD product, causing disagreements with changes inferred from FAO data. Specifically, we used CCM to test whether national-scale qualitative disagreements between GLAD and FAO data in the directions of arable-land changes between subsequent epochs are causally linked to changes in the quality-weighted image frequencies. To this end, we focused on pixels in each epoch and country where the GLAD product mapped arable-land gains – the dominant source of disagreement between the GLAD product and national statistics (Fig. 3c) – and where we recorded increases in quality-weighted image frequencies.

**Surface-water change analyses.** We based our case study on seasonal surface-water dynamics on the Global Surface Water dataset (GSW)\textsuperscript{17}, which classifies annual occurrences of permanent and seasonal water. These data are derived from monthly maps on water occurrences, and seasonal water is distinguished from permanent whenever the presence of water is intermittent. Given the dependency of these data on monthly observations, we
compared long-term changes in surface water to annual variations in the number of months per year with ≥ 1 usable Landsat observation (Fig. 3e).

Additionally, we evaluated the plausibility long-term trends in surface-water changes mapped by the GSW dataset relative to those depicted by data on water discharge recorded by gauge stations\textsuperscript{63}. Because upstream surface water limits discharge\textsuperscript{64}, long-term changes in discharge are likely to be correlated with true surface-water changes in upstream areas. To allow for comparisons with annual surface water extents, we derived the annual maximum values of discharge for each data year in each gauge station. The maximum annual value conceptually fits the GSW data, which also maps maximum surface water extents.

We quantified surface water extents in each year with available discharge measurements over the hydrological basins upstream of the respective gauge stations, using the spatial information on (sub-)basin extents and their water-flow connections from the HydroSHEDS dataset\textsuperscript{65}. Specifically, we quantified the proportions of upstream hydrological (sub-)basin extents that, according to the GSW, were covered with seasonal surface water in each year. Here, we excluded gauge stations placed downstream of dams\textsuperscript{66}, which may disrupt the natural links between upstream surface-water extents and downstream river flows. For each of the remaining 2,561 stations (Extended Data Fig. 7a), we then smoothed the discharge and upstream surface water time-series using LOWESS. We then applied Mann-Kendall tests to determine if both surface water and discharge experienced significant change trends ($p<0.05$). These tests are sensitive to abrupt changes in variables that are related to data gaps. Therefore, when extracting the surface-water proportions for each (sub-)basin and year with gauge-station data, we excluded any pixels without any usable observations in the respective year.

We used CCM to test out hypothesis that changes in seasonal Landsat data completeness bias perceptions of changes in seasonal surface-water extents, as observing the land surface during more months of a given year increases the likelihood of detecting short-lived seasonal water occurrences and of accurately distinguishing longer-lived seasonal from permanent water bodies. Specifically, we tested for effects of positive/negative outliers in annual numbers of months with usable Landsat data on positive/negative outliers in seasonal surface areas. We calculated the magnitude of differences between annual values and trendline derived with LOWESS. When applying this test for each country, we focused on pixels with seasonal surface water observed at any point during the observation period.

Comparisons between lower- and higher-income countries. We evaluated whether there are asymmetries in both data-quality limitations and in the related biases in perceived land changes between higher- and lower-income regions of the world, as identified in World Bank
data. For simplicity, we defined only two income groups of countries, aggregating countries
classified as either ‘low-income’ or ‘lower-middle-income’ into a combined ‘lower-income’
group, and those classified as either ‘upper-middle-income’ or ‘high-income’ into a combined
‘higher-income’ group. In all income-groups comparisons, we used a threshold of $p<0.05$ to
identify significant differences.

For the income-group comparisons of different quality metrics, we compared average per-pixel
values across each group’s entire land area (i.e., not distinguishing countries within the
respective groups). We report area-weighted mean values for compared quality metrics. Here,
we used the Wilcoxon-Signed-Rank test to evaluate differences in means among each
income group for each quality issue. To account for spatial autocorrelation, we matched pixels
from the lower-income regions to the spatially closest pixels of the higher-income regions (with
replacement) using a nearest neighbour approach, and excluded all non-matched pixels from
these tests. Given this matching step, these comparisons consistently involved 167,494,453
and 53,134,895 numbers of pixels in the lower- and high-income groups, respectively.

For the income-group comparisons of bias-causing effects of data limitations on perceived land
changes (based on the country-level results of the CCM analyses). Specifically, we used
McNemar’s tests (a paired, non-parametric Chi-square test for categorical samples) to
evaluate whether the prevalence of Landsat-driven land-change biases identified at country-
level differed between lower-income and higher-income groups of countries. To this end, we
first classified country-level $p$-values of the corresponding CCM analyses as ‘significant’
($p<0.05$) or ‘non-significant’ ($p>0.05$). As with the previous tests, we used matching to account
for spatial autocorrelation, but here matching each higher-income country (with a population
size of 133) to its spatially closest neighbour lower-income country (with a population size of
83 countries) based on country centroids. Given this matching step, these income-group
comparisons were consistently performed with a sample size of 133, except for our example
on forests. This is because the TMF dataset is restricted to the moist tropics. Here, higher-
income countries had a population size of 36, compared to 41 for lower-income countries.

**Data availability**

All data underlying the findings of this manuscript are available through the associated Figshare
repository, with the exception of the original Landsat quality metrics, which are provided
through a dedicated repository ([https://doi.org/10.5281/zenodo.7901148](https://doi.org/10.5281/zenodo.7901148)).
Code availability

The code used in the causal analysis of each example dataset is provided within the supplementary material. In turn, the code used to calculate Landsat quality metrics is available through a dedicated GitHub repository (https://github.com/RRemelgado/ltqa).

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Author contributions

RR and CM designed the study. RR developed the analysis with support from CM and CC. RR developed the data underlying the study and ran the analysis. RR and CM designed the figures. RR, CM, and CC interpreted the result and wrote the paper.

References


70. McNemar, Q. Note on the sampling error of the difference between correlated proportions or percentages. *Psychometrika* 12, 153–157 (1947).
Extended data figure 1. Availability and quality of available Landsat images. a) Number of images collected between 1982 and 2022. Note that the clear linear boundaries of areas of high data availability visible in North America, Europe, the Middle East, and Eastern Asia reflect the visibility areas of receiving stations established in the early stages of the Landsat program that remained active during most of the program’s lifespan (compare Extended Data Fig. 2). b) Average quality of each available image, reflecting the effectiveness of pre-processing and the visibility of the land surface, given cloud cover. c) Number of collected images, weighted by the quality of each image. d) Number of images that were lost due to complete cloud cover or lack of image collection/storage.
Extended data figure 2. Spatial and temporal coverage of Landsat data receiving stations. a) Each of the 39 original Landsat receiving stations (black markers) had a visibility circle of ~2,700 km (shown in pink) from within which data was received from overpassing satellites and stored. Only 14 stations are still active as of 2022 (pink with red outlines), covering most of North America, continental Europe, and Oceania, and portions of South America, South Africa, and Russia. Meanwhile, Central, Western, and Eastern Africa, as well as Central America and the northern edges of South America, are now no longer covered by any receiving stations, thus relying fully on the satellites’ on-board storage. b) Temporal variation in data receiving capabilities within different geographical regions. In Asia and North America, most regions have a near complete coverage between 1982 and 2022, the period during which Landsat TM, ETM, and OLI missions were active. Still, some sub-regions are covered poorly (between 1-5 years), such as Central Asia, the Caribbean, and Central America. In Oceania, small island territories in Melanesia, Micronesia and Polynesia lack receiving capabilities. In the same continent, while Australia and New Zealand compose one region, only Australia actively collected data.
Extended Data Figure 3. Decadal changes in Landsat data coverage and quality. Historical variation in the within-year quality of daytime Landsat images for three quality metrics across four decades. **Left column:** average number of images available for downstream applications. **Middle column:** the same quantity, weighted by the quality of individual images. **Right column:** number of months with usable images.

Extended data figure 4. Extended interruptions in temporal Landsat data coverage. **a)** Total number of years lacking any usable Landsat images, showing interruptions in year-to-year continuity of the Landsat archive. Only data gaps registered after the first imaging year are considered. **b)** Largest number of consecutive years without any data (after first imaging year).
Extended Data Figure 5. Land change areas in doubt, due to associated changes in Landsat data coverage and quality. Panels a), c), and e) map areas of doubtful changes (compare Fig. 3) at a 10-km resolution. Panels b), d), and f) showcase local examples where Landsat data limitations affect perceived land changes, as inferred from Landsat-based time-series products. a) Doubtful areas of deforestation mapped into years directly following ≥1-year periods without data, casting doubt on true timing of deforestation events. b) Forest losses mapped by the TMF inside/surrounding the Luo Scientific Reserve, DRC (delineated by dashed black line) during the 1990s, showing that deforestation is mostly mapped into period after the end of the first Congo war (1996-1997), when Landsat data were again available, even though in-situ evidence largely attributes this deforestation to human displacement during the war. c) Doubtful arable-land gains mapped by the GLAD product in countries/periods for which FAO statistics report losses, which simultaneously, the quality-weighted frequency of Landsat images improved, thus likely representing over estimations by the Landsat-based GLAD product. d) Arable-land gains mapped by the GLAD product inside the Bakhira Wildlife Sanctuary (a protected Ramsar wetland and Important Bird Area in Northern India). Nearly the entire wetland area is re-classified into arable-land by the GLAD mapping algorithm over the two mapping epochs following the 2013 launch of Landsat 8, which massively increased coverage and quality of images, which moreover have impaired interoperability with images from earlier Landsat missions. By inspecting historical time-series of high-resolution imagery (using Google Earth Pro), we found these changes to be entirely artefactual. e) Doubtful increases in global, seasonal surface-water extents that may reflect increasing Landsat data coverage and quality. Colors indicate directions and strengths of (nearly exclusively positive) statistical associations of multi-annual trends between i) proportions of 10-km pixels that are perceived by the GSW product as being covered by seasonal surface water, and ii) annual numbers of months with usable Landsat observations.
f) Seasonal surface-water gains mapped by the GSW regionally misrepresent true surface-water losses, such as those along the drying Jubba river (Somalia), caused by droughts within the Horn of Africa.

**Extended Data Figure 6. Disagreeing reports of arable-land extents.** Both maps show frequencies of changes in the GLAD product that disagree in change direction with changes reported in national FAO statistics on arable-land areas. a) Instances where GLAD maps losses whereas statistics indicates gains. b) Instances where GLAD maps gains whereas statistics map losses. Comparing a) and b) shows that whereas cases where GLAD potentially mischaracterizes true arable-land gains as losses are rare, those cases where GLAD potentially mischaracterizes true losses as gains are common and occur globally.

**Extended Data Figure 7 – Comparison of trends in seasonal surface water between GSW and gauge station data.** a) Locations of gauge-station records of water-discharge changes that were compared against changes in the percentages of upstream hydrological (sub-)basins that are covered by seasonal surface water according to the Landsat-based GSW product. Colours indicate qualitative agreement/disagreement on significant directional trends (p<0.05, based on Mann-Kendall tests) between discharge measurements (gauge stations) and seasonal surface-water data (GSW). Bright red: perceived increasing trends in surface-water cover are not supported by increasing discharge trends; pale red: perceived decreasing trends in surface-water cover not supported by decreasing discharge trends; bright blue: perceived decreasing trends in surface-water cover supported by decreasing discharge trends; pale blue: perceived increasing trends in surface-water cover supported by increasing discharge trends. b) Percentages of hydrological (sub-)basins per continent showing each type of agreement/disagreement between recorded water-discharge (gauge stations) and perceived seasonal surface-water trends.