

## **Cover sheet**

# **Deforestation – a call for consistent carbon accounting**

**Gerard Wedderburn-Bisshop<sup>1</sup>**

<sup>1</sup> World Preservation Foundation; Unit 43 Newhaven Enterprise Centre, Denton Island, Newhaven BN9 9BA, United Kingdom

E-mail: [gerard.bisshop@worldpreservationfoundation.org](mailto:gerard.bisshop@worldpreservationfoundation.org)

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# Deforestation – a call for consistent carbon accounting

**Gerard Wedderburn-Bisshop<sup>1</sup>**

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E-mail: [gerard.bisshop@worldpreservationfoundation.org](mailto:gerard.bisshop@worldpreservationfoundation.org)

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Carbon accounting conventions treat emissions differently depending on their source. Fossil fuel carbon emissions are assessed as gross, whereas anthropogenic land carbon emissions are assessed as net. Despite calls for consistent gross accounting, accounting guidelines remain unchanged. Here we consolidate arguments for consistent accounting and explore implications for national inventories, sector contributions, carbon markets and programs aimed at reducing deforestation and supporting forest protection.

There is growing support for consistent gross accounting of carbon emissions and sinks (1–3). These authors argue that net accounting distorts mitigation strategies; that gross accounting is needed to fully describe carbon stocks and flows, which they see as critical to meeting Paris Agreement temperature goals; and that IPCC integrated assessment models of future warming suffer a fundamental data and knowledge gap because they do not use gross emissions and removals. They find that gross accounting more accurately represents the effect of reduced deforestation because models using net accounting undervalue vegetation carbon removal, and net reporting makes the task of identifying sectors responsible for deforestation difficult, if not impossible. FAO now use gross agrifood systems land use emissions targets for their global roadmap mitigation plans and the 2023 EU regulation on deforestation-free products requires gross accounting of deforestation emissions. Carbon drawdown and carbon markets also require gross accounting. Net accounting is believed to understate LULUCF emissions by a factor of three or four and to conceal the enormity of biosphere sinks (4).

Recently the value of forest carbon offsets has been questioned (5) and studies have shown regional forest sinks to be faltering or even becoming sources (6), leading to a loss of confidence in forest carbon drawdown. Although half the trees on Earth have been lost to deforestation (7), forests still hold 90% of the world's standing plant biomass carbon (8), and are a large and increasing carbon sink (9).

## **Arguments supporting consistent accounting**

The inventory category Land Use/Land Use Change and Forestry (LULUCF) reports net emissions and sinks on 'managed' land (10). LULUCF CO<sub>2</sub> emissions come from deforestation (77%), degradation,

including timber harvest and wood fuel (10%) and anthropogenic fire (13%) (11). LULUCF CO<sub>2</sub> reporting is the only net assessment of any greenhouse emission, CO<sub>2</sub> or otherwise, an apparent inconsistency. This was first noticed by the author when examining Australia's national greenhouse accounts (12). Australia has high rates of deforestation, but sectors driving deforestation enjoy carbon credits from vegetation regrowth sinks on other land, in accordance with IPCC convention. In contrast, fossil fuels are not gifted any credits, even though fossil CO<sub>2</sub> is absorbed by growing vegetation in precisely the same manner as deforestation carbon.

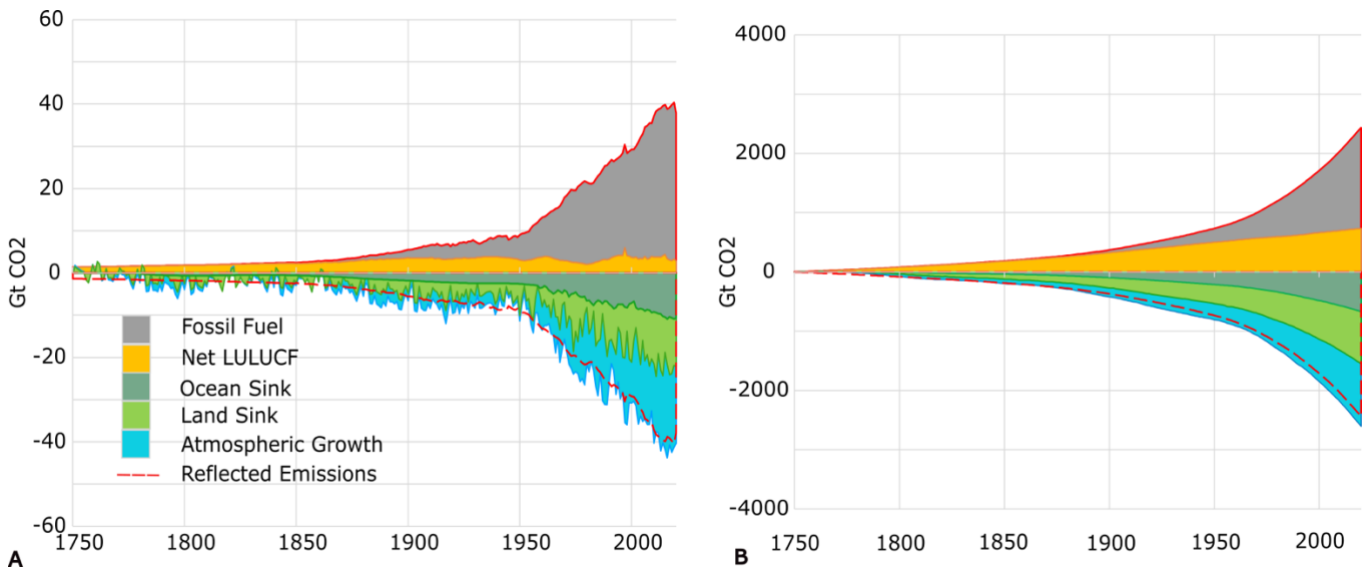
The reasoning for applying net accounting to LULUCF CO<sub>2</sub> was that emissions and drawdown on managed land were seen as part of a closed system (the biosphere carbon pool), and flux between the land surface and the atmosphere was viewed as a change in C stocks within this pool, so that only the net amount remaining in the atmosphere affected climate (13). Although arguable, this is inconsistent with gross accounting of fossil fuel CO<sub>2</sub>, where all emissions are fully counted, even though CO<sub>2</sub> emissions from all sources are sequestered equally by growing vegetation. Accounting for 100% of fossil fuel CO<sub>2</sub> (gross) emissions and a third of LULUCF CO<sub>2</sub> emissions (net) implies that when emitted, different proportions of each remain in the atmosphere, which is untrue.

Despite criticism, conventional net accounting has consensus support, with researchers reasoning that fossil fuel carbon is 'truly new carbon', additional to the biosphere carbon cycle (14). In response, we see the three trillion trees removed through deforestation (15) to be no different to 'truly new' fossil carbon, and that all carbon, once emitted, becomes part of biosphere and ocean stocks. Further, all atmospheric CO<sub>2</sub> is rapidly mixed, cycling through vegetation every 1.5 years (16). Vegetation growth therefore sequesters a mix of original biosphere carbon and fossil carbon. Isotope studies find that the present-day atmosphere contains about 70% fossil CO<sub>2</sub> (17), which is consistent with CO<sub>2</sub> emission proportions over the decade 2012-2021 corrected for gross LULUCF. Therefore, clearing of recent regrowth is re-emitting mostly fossil carbon. Biosphere carbon storage has almost doubled due to CO<sub>2</sub> fertilisation (18), hence the two stocks have intermingled to create a new, growing, 'stock' where sources cannot be separated.

Additionally, we argue that drawdown by growing vegetation is a distinctly separate natural process that cannot be claimed as human caused (other than plantings). Deforestation is certainly anthropogenic, but regrowth occurs *despite* human intervention; it takes place on other land; and it would continue if deforestation were to cease. Also, knowledge of carbon flows supporting gross accounting is rapidly improving (9). We believe that no arguments offer strong reason to deny consistent full CO<sub>2</sub> accounting, and that emissions and drawdown are more completely and transparently described with gross accounting.

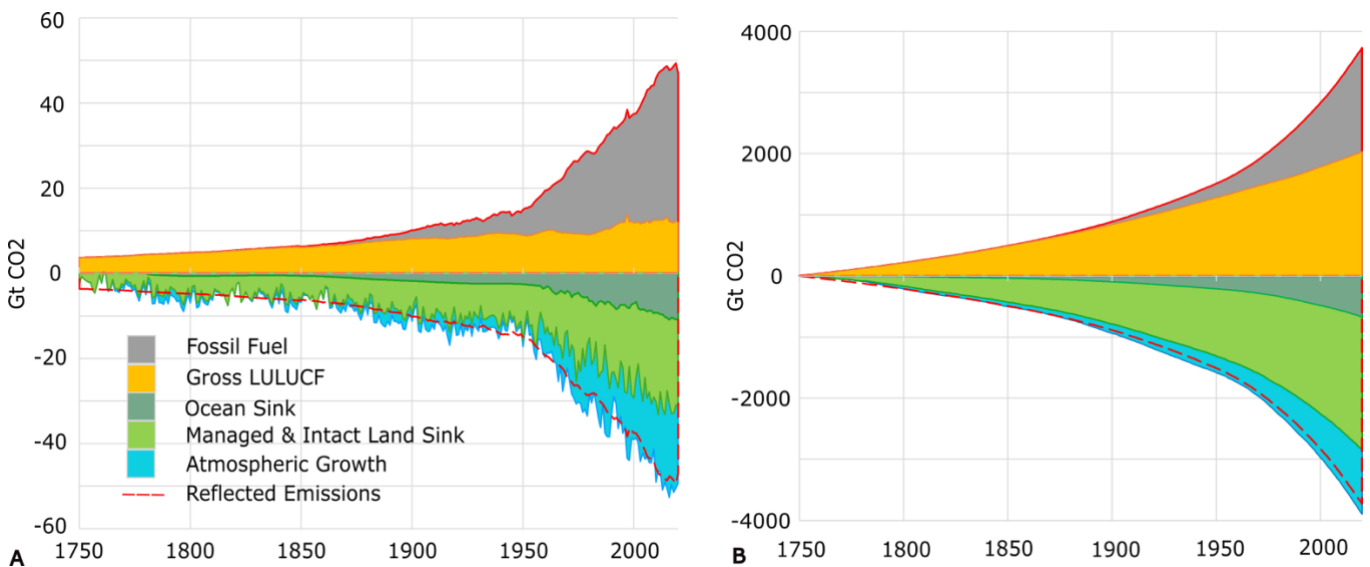
### **Applying consistent accounting**

We compare conventional carbon accounting timeseries data from the Global Carbon Project (19) with the addition of net LULUCF data from Houghton and Castanho 2023 (Fig 1), with Fig 2 showing the same data except with gross data from Houghton and Castanho (1). Gross LULUCF values are believed to be conservative due to the use of net FAO deforestation data, and forest loss from finer-grained studies indicating higher emissions (20). Note that these data include carbon flows on both managed and intact land, as per the Global Carbon Budget.



**Fig 1: (A) Conventional but inconsistent fossil fuel (gross accounting) and LULUCF (net accounting) of CO<sub>2</sub> emissions and sinks of yearly and (B) cumulative, from 1750-2020. Data from (1,19)**

Gross accounting in Fig 2 shows how growth in atmospheric CO<sub>2</sub> coincided with the rapid rise of fossil fuel emissions, but in reality was driven by a combination of growing LULUCF and steeply growing fossil fuel emissions, with LULUCF responsible for 56% of cumulative CO<sub>2</sub> emissions 1750-2020. Yearly fossil fuel CO<sub>2</sub> overtook LULUCF in the mid 1960's, but by 2020 cumulative LULUCF CO<sub>2</sub> emissions were still 20% greater than cumulative fossil fuel carbon. Net accounting understates cumulative LULUCF carbon by a factor of 2.8.



**Fig 2: (A) Consistent gross accounting of fossil fuel and LULUCF yearly CO<sub>2</sub> emissions and sinks and (B) cumulative gross CO<sub>2</sub> emissions and sinks, from 1750-2020. Data from (1,19)**

Fig 2 also highlights the unexpectedly large scale of biosphere drawdown. From 1750 to 2020 the biosphere and oceans have drawn down 2,842Gt CO<sub>2</sub>, 83% greater than the drawdown of intact land only,

absorbing 76% of total carbon emissions from all sources. Biosphere vegetation drawdown contributed most of this (2,170Gt CO<sub>2</sub>), with cumulative vegetation drawdown doubling from 1880 to 1950, then doubling again from 1950 to 2020, due to CO<sub>2</sub> fertilisation. Over the decade to 2020, total ocean and biosphere drawdown has been 31Gt CO<sub>2</sub>/year, or 65% of carbon emissions from all sources.

## Discussion and policy implications

Consistent carbon accounting identifies LULUCF (yellow in Fig 2) as the main source of CO<sub>2</sub> emissions, and green segments show biosphere drawdown as the greatest sink, therefore the biosphere (forests in particular) plays a defining role in both disturbing and moderating Earth's climate. Nature has been balancing atmospheric carbon for 10,000 years, re-absorbing all emissions until just 270 years ago. Forests are therefore our formidable ally in this climate fight, also because the biosphere sink is growing, and likely to continue growing (21). Protecting and reclaiming forests could be seen as equally important as quitting fossil fuels, particularly since LULUCF emissions of recent vegetation growth is re-emitting mostly fossil carbon. Destroying forests of any age can therefore be seen in the same way as burning coal, and former forest land that is now bare could be viewed with the same distaste as coal mines.

Normalising and adopting gross emissions accounting may usefully support policies aimed at reducing deforestation and preserving forests. Gross accounting impacts carbon markets, revaluing avoided deforestation and LULUCF emissions by a factor of 2.8, strengthening support for programs such as REDD+. Sectors that have contributed to LULUCF emissions, particularly deforestation, will be seen as more important mitigation targets. We believe that gross accounting renews trust in our formidable ally, vegetation drawdown, in the face of recent doubts. Forest restoration, the most effective, lowest cost natural mitigation option, may also benefit from policies informed by a new value on historic deforestation. Carbon markets and offset programs will also benefit from consistent accounting. We believe that consistent emissions accounting will usefully lead to better informed mitigation actions and assist our transition to the age of drawdown.

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Conflicts of Interest: The author is biased against industrial scale deforestation, having witnessed first-hand the destruction of 11 square km of forest and woodland each day while monitoring deforestation for the Queensland government. This did influence the study topic, however every effort was made to make sure my personal judgement was unbiased.

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