

1 **From Maps to Mandates: Multitemporal Vegetation Cover Analysis as a**  
2 **Tool to Evaluate Environmental Judicial Decisions**

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## Abstract

21 This study examines the use of multitemporal vegetation cover analysis as a tool to assess  
22 the ecological effectiveness of judicial decisions that recognize the rights of nature, using  
23 Colombia's 2016 T-622 decision on the Atrato River as a case study. Using satellite data  
24 from MapBiomass and generalized additive models (GAMs), we evaluated changes in ten  
25 types of vegetation cover between 2006 and 2023 across collective territories governed by  
26 Afro-Colombian community councils and Indigenous reservations. Our results reveal a  
27 sustained loss of natural cover, particularly in community councils, driven by expanding  
28 mining and infrastructure activities, while Indigenous reservations experienced more  
29 limited transformations. We identified distinct patterns of change linked to historical,  
30 political, and social factors such as armed conflict, extractive concessions granted without  
31 prior communities consultation, and differing governance systems. Despite the legal  
32 recognition of the river as a rights-bearing entity, territorial impacts persist—highlighting  
33 the need to strengthen monitoring mechanisms, incorporate ecological indicators from the  
34 outset of legal rulings, and anchor implementation in environmental and ethno-territorial  
35 justice frameworks. Our findings demonstrate that, when properly contextualized,  
36 vegetation cover analysis can provide critical evidence to evaluate the material  
37 effectiveness of judicial decisions in biocultural territories.

38 **Keywords:** Bioculturality, environmental judicial assessment, ethno-territorial governance,  
39 ecosystem indicators, environmental justice, judicial compliance, ruling monitoring,  
40 territorial follow-up.

41

## Resumen

42 Este estudio analiza el uso del análisis multitemporal de coberturas vegetales como  
43 herramienta para evaluar la efectividad ecológica de sentencias judiciales que reconocen  
44 derechos de la naturaleza, tomando como caso la Sentencia T-622 de 2016 sobre el río  
45 Atrato en Colombia. Mediante datos satelitales de MapBiomas y modelos aditivos  
46 generalizados (GAM), evaluamos los cambios en diez tipos de cobertura vegetal entre 2006  
47 y 2023 en territorios colectivos de consejos comunitarios afrodescendientes y resguardos  
48 indígenas. Los resultados muestran una pérdida sostenida de coberturas naturales,  
49 especialmente en consejos comunitarios, asociada al avance de actividades mineras y de  
50 infraestructura, mientras que los resguardos presentaron transformaciones más limitadas.  
51 Identificamos patrones diferenciados de cambio vinculados a factores históricos, políticos y  
52 sociales, como el conflicto armado, las concesiones extractivas sin consulta previa y las  
53 formas de gobernanza propias. A pesar del reconocimiento jurídico del río como sujeto de  
54 derechos, los impactos territoriales persisten, lo que sugiere la necesidad de fortalecer los  
55 mecanismos de monitoreo, incorporar indicadores ecológicos desde la redacción de las  
56 sentencias, y anclar su implementación en procesos de justicia ambiental y étnico-  
57 territorial. Nuestros resultados muestran que el análisis de coberturas vegetales, cuando se  
58 contextualiza adecuadamente, puede aportar evidencia clave para evaluar la eficacia  
59 material de decisiones judiciales en territorios bioculturales. Una versión completa en  
60 español de este manuscrito se encuentra disponible como material suplementario.

61 **Palabras clave:** Bioculturalidad, cumplimiento judicial, evaluación judicial ambiental,  
62 gobernanza étnico-territorial, indicadores ecosistémicos, justicia ambiental, monitoreo de  
63 sentencias, seguimiento territorial.

65 In the face of growing environmental challenges, the protection of critical ecosystems and  
66 the implementation of effective nature conservation policies have become global priorities  
67 (Freudenberger et al., 2013; Pyke, 2007). Among the most innovative approaches to emerge  
68 in legal and environmental spheres is the recognition of the rights of nature. Initially  
69 proposed by Christopher Stone in 1972, this paradigm suggests that natural entities can  
70 hold legal rights, integrating ecological principles into traditional legal frameworks (Stone,  
71 1972). In Colombia, this concept materialized through the landmark 2016 T-622 decision,  
72 which recognized the Atrato River as a rights-bearing subject and established a legal  
73 mandate for its protection, conservation, and restoration by the Colombian State  
74 (Richardson & Bustos, 2022).

75 However, translating such legal decisions into tangible ecological outcomes remains a  
76 major challenge. As a formal mechanism for monitoring compliance, Colombia's  
77 Constitutional Court tasked the Office of the Inspector General with coordinating follow-up  
78 on the decision, in collaboration with the Comptroller General and the Ombudsman's  
79 Office. These institutions are responsible for requesting updates from the relevant agencies  
80 named after the Court's orders. Consequently, the Ministry of Environment and Sustainable  
81 Development, together with other government entities and in dialogue with the Collegiate  
82 Body of "Guardians of the Atrato", has produced a semiannual report submitted to the  
83 Oversight Committee. Yet, the indicators used to assess progress have been limited. It was  
84 not until the sixth report in 2020 that the analysis of natural and artificial cover changes in  
85 riparian zones was introduced as an environmental indicator, and even then, the results

86 remain partial and inconsistent. Likewise, the observable outcomes in terms of ecological  
87 restoration and biodiversity conservation have been erratic.

88 Against this backdrop, a fundamental question arises for environmental law: can vegetation  
89 cover analysis be used as a tool to measure the effectiveness of decisions that recognize  
90 nature as a rights-bearing entity? This study is based on the premise that, while not a  
91 standalone or exhaustive indicator, multitemporal land cover analysis provides a useful,  
92 cost-effective, and replicable approach to monitor the ecological impacts of such legal  
93 decisions over the medium and long term.

94 The Atrato River case offers a critical setting for this assessment. Its watershed is vital for  
95 regulating the hydrological cycle, mitigating climate change, and sustaining biodiversity  
96 (Winemiller et al., 2016). Moreover, the basin is inhabited by Afro-Colombian communities  
97 organized into community councils and by Indigenous peoples who exercise territorial  
98 autonomy through legally recognized reservations. Both forms of collective governance are  
99 established in Colombian law (Law 70 of 1993; Law 160 of 1994; and Law 89 of 1890,  
100 respectively), and play a central role in territorial protection, resource management, and the  
101 defense of communal life (Rogelis Rincón et al., 2022). These communities have  
102 historically maintained a symbiotic relationship with the river, which serves as a source of  
103 livelihood, transportation, and cultural identity. Nevertheless, the basin continues to face  
104 significant pressures from deforestation, mining, and agricultural expansion (Richardson &  
105 Bustos, 2022), as well as the ongoing effects of armed conflict (Rogelis Rincón et al.,  
106 2022).

107 In addition to the T-622 decision, four other major political developments over the past two  
108 decades have shaped the territorial and environmental dynamics of the region: (1) the

109 National Mining Development Plan (2010–2019), which promoted the expansion of  
110 extractive industries; (2) the Victims and Land Restitution Law (Law 1448 of 2011) and its  
111 ethnic-focused decrees, which sought to repair territorial harm; (3) the Chocó civic strike,  
112 which brought national attention to the region’s structural neglect by the state; and (4) the  
113 Peace Agreement with the FARC-EP (2016), which reconfigured territorial control and  
114 introduced the Development Programs with a Territorial Focus (PDET). Together, these  
115 events create a highly complex landscape for evaluating ecological impacts resulting from  
116 legal decisions.

117 In this study, we propose that multitemporal vegetation cover analysis can serve as a  
118 complementary, technically robust, and low-cost tool for assessing the ecological  
119 effectiveness of judicial decisions that recognize nature as a subject of rights. Vegetation  
120 cover is not only essential to ecosystem stability but also provides a quantifiable indicator  
121 of the impact of human interventions and conservation policies, as it is closely linked to  
122 resource use, mining, and other extractive activities involving local communities (Ang et  
123 al., 2021; Feng et al., 2020). Based on this premise, the goal of this study is to analyze  
124 changes in land cover in the Atrato River basin between 2006 and 2023, evaluating whether  
125 these transformations reflect differentiated impacts before and after the 2016 T-622  
126 decision. We anticipate that if the decision has had a positive effect on ecosystem  
127 protection, we will observe a deceleration in the loss of natural cover or even signs of  
128 recovery in some areas. We also expect results to vary by governance type, with greater  
129 restoration progress predicted in areas managed by local communities compared to those  
130 under state control or intense extractive pressure.

131 This study addresses a critical knowledge gap: the lack of empirical research that quantifies  
132 the real-world ecological impacts of legal decisions. Understanding how these policies  
133 affect ecosystems will not only help improve the implementation of conservation measures  
134 in Colombia but also offer a replicable model for evaluating the effectiveness of nature  
135 rights in other contexts.

136

137

## **Methods**

### **138 Study Area Delimitation**

139 We delineated the study area by generating a 500-meter buffer around the main channel of  
140 the Atrato River using QGIS (v. 3.34.10-Prizren), to capture land use changes in riparian  
141 zones where most environmental transformations are concentrated. This buffer width was  
142 chosen because the river channel exceeds 300 meters in several sections, particularly in the  
143 middle reaches and near the river mouth. We then intersected the buffer with the boundaries  
144 of Afro-Colombian community councils and indigenous reservations, defining specific  
145 subareas that allowed us to analyze the role of each collective group in the ecological  
146 restoration of the river from both social and territorial perspectives.

147

### **148 Characterization of Land Cover and Land Use Changes**

149 We analyzed land cover and land use changes using Landsat data from Google Earth  
150 Engine at 30 m resolution. We selected ten classes: four natural covers (Forest, Flooded  
151 Forest, Wetland, and Mangrove), one agricultural (Mosaic of Agriculture/Pasture), three  
152 associated with infrastructure and extractive activities (Urban Infrastructure, Mining, and

153 Other Non-Vegetated Areas), and two transversal categories (River and  
154 Beaches/Dunes/Sandbanks). These classes—hereafter referred to as “covers”—enabled us  
155 to assess ecosystem health, given the key role of forests in hydrological regulation, carbon  
156 sequestration, and biodiversity conservation.

157 After retrieving land cover data for the Atrato River basin, we conducted a zonal histogram  
158 analysis to quantify the area corresponding to each cover type over an 18-year period  
159 (2006–2023). The land cover and land use data used in this analysis were sourced from the  
160 MapBiomias database – Collection 2.0 of the Annual Series of Land Cover and Land Use  
161 Maps for Colombia, accessed on December 1, 2024, through the Google Earth Engine  
162 MapBiomias User Toolkit (version 1.33.0). Additionally, we used the WorldClim database  
163 (Fick & Hijmans, 2017) to obtain the maximum monthly precipitation per territory,  
164 ensuring spatial and temporal compatibility with the MapBiomias land cover data.

165

## 166 **Data Analysis**

167 To examine changes in vegetation cover across communities along the Atrato River  
168 between 2006 and 2023, we applied generalized additive models (GAMs), which are well-  
169 suited for modeling nonlinear relationships between cover and time (Wood, 2017). Prior to  
170 modeling, we conducted normality (Shapiro–Wilk) and homoscedasticity (Levene) tests,  
171 both of which revealed deviations ( $p < 0.5$ ). However, because GAMs do not require strict  
172 assumptions of linearity or normality, these conditions did not compromise the validity of  
173 the models. We also assessed homoscedasticity in the residuals of the fitted models.



174 We organized the data by cover class, community, year, and area (hectares). Outliers were  
175 removed using the interquartile range (IQR) method (Tukey, 1977), retaining only values  
176 within  $Q1 - 1.5 \times IQR$  and  $Q3 + 1.5 \times IQR$  to reduce the influence of extreme values. Given the  
177 high variability among communities and cover types, we log-transformed the area variable  
178 ( $\log(\text{Area} + 1)$ ) to stabilize variance and improve distributional properties. Cover types with  
179 zero values across all years within a given community were excluded from the analysis.

180 To determine whether the area of each cover type changed significantly over time within  
181 each community, we fitted GAMs for each cover–community combination using the `gam`  
182 function from the *mgcv* package in R (Wood, 2011), with a smooth interaction term for year  
183 and cover (`bs = c("cr", "re")`) and a random effect for community (`s(ID, bs = "re")`). We  
184 tested the inclusion of precipitation as an explanatory variable, but an ANOVA ( $\text{Pr} > \text{Chi} =$   
185  $0.576$ ) indicated it did not contribute significant variance, so we opted for a more  
186 parsimonious model excluding it. Model fit was evaluated using the REML criterion and  
187 explained deviance. To interpret results, we applied F-tests, considering nonlinear  
188 relationships significant when  $p < 0.05$  and effective degrees of freedom (EDF) were non-  
189 zero. We also generated GAM-based predictions and fitted linear regressions by cover and  
190 community to estimate temporal slopes, assessing their significance using t-tests. A change  
191 was considered significant if the 95% confidence interval of the slope did not include zero.  
192 Trends were visualized with smoothed lines and confidence bands, and the direction and  
193 magnitude of effects were plotted using error bars. All figures employed colorblind-safe  
194 palettes.

195 To assess whether the declaration of the T-622 judicial decision influenced trends in  
196 vegetation cover change over time, we applied the nonparametric Brunner–Munzel test

197 (Brunner & Munzel, 2000), grouping years into pre-decision (2006–2015) and post-  
198 decision (2016–2023) periods. This test, robust to non-normal distributions and outliers, is  
199 well-suited for ecological data with heterogeneity and data pairing. Only communities with  
200 complete data across both periods were included. Each record comprised Cover Type,  
201 Community ID, Year, and Area. We conducted the test for each combination of community  
202 and cover type using the `brunner.munzel.test` function from the *lawstat* package (Gastwirth  
203 et al., 2006) in R.

204 As a complementary analysis, we explored whether cover changes varied across five  
205 presidential terms (2006–2010, 2011–2014, 2015–2018, 2019–2022, and 2023) by  
206 introducing a categorical variable for period classification. No significant differences in  
207 cover were found across these periods (all  $p > 0.05$ ), so we did not pursue this analysis further.  
208 All analyses were conducted in R version 4.4.2 (R Core Team, 2024). The data used in the  
209 analysis is provided as supplementary material.

210

## 211 **Results**

212 The analysis included 19 Afro-Colombian community councils, and 9 indigenous  
213 reservations located within the 500-meter buffer surrounding the Atrato River. Of these, 2  
214 community councils are located in the department of Antioquia, while the remaining ones  
215 fall within the department of Chocó (Table 1, Figure 2).

216

### 217 **Land Cover Trend Models**

218 The GAMs fitted for community councils and indigenous reservations explained a substantial  
219 portion of the variance in the data, 63.7% and 68.5%, respectively (Table 2). In both cases,  
220 the smoothed interaction terms between Year and Cover Type were highly significant ( $p <$   
221  $2e-16$ ), indicating that cover area dynamics changed in distinct ways over time. Similarly,  
222 the random effects for community ID were also significant ( $p < 2e-16$ ), suggesting notable  
223 spatial variability in land cover trajectories.

224 Trend analysis revealed marked differences among cover types. In community councils, we  
225 observed significant declines in forest, mangrove, wetland, other natural non-vegetated areas,  
226 and mosaic of agriculture and/or pasture cover (Table 2, Figure 3). In contrast, some cover  
227 types increased significantly in extent, including flooded forest, beaches and dunes, urban  
228 infrastructure, mining, and rivers. In indigenous reservations, similar trends were observed  
229 in some categories, with significant decreases in forest, wetlands, and mosaic of agriculture  
230 and/or pasture (Figure 4). In contrast, other natural non-vegetated areas and river cover  
231 increased significantly.

232

### 233 **Comparison of Cover Types Before and After 2016**

234 The Brunner–Munzel test did not detect significant differences in the overall distribution of  
235 land cover areas in community councils before and after 2016 ( $p = 0.833$ ), suggesting that  
236 general cover changes during this period were not statistically pronounced (Table 2).

237 However, when analyzing individual cover types, we observed significant changes in  
238 specific categories. Notably, mangroves ( $p < 2e-16$ ) and mosaic of agriculture and/or

239 pasture ( $p = 0.016$ ) experienced significant reductions after 2016, while urban infrastructure  
240 showed a slight but significant increase ( $p = 0.048$ ) (Figure 5).

241 In indigenous reservations, the Brunner–Munzel test also indicated no significant difference  
242 in total cover before and after 2016. However, at the level of individual cover types, other  
243 natural non-vegetated areas and river cover increased significantly ( $p = 0.001$  and  $p =$   
244  $0.006$ , respectively). Wetlands showed a declining trend that approached statistical  
245 significance ( $p = 0.070$ ) (Table 2, Figure 6).

246

247

## Discussion

### 248 **Vegetation Cover Analysis as a Complementary Tool to Evaluate the Effectiveness of** 249 **Environmental Judicial Decisions**

250 Our findings show that multitemporal vegetation cover analysis can serve as a  
251 complementary technical tool for evaluating the ecological effectiveness of judicial  
252 decisions that recognize nature as a rights-bearing entity. This approach is cost-effective,  
253 replicable, and accessible to both institutions and communities, and it enables objective  
254 comparisons of ecosystem conditions before and after legal or policy interventions. Its  
255 comparative and temporal scope makes it particularly useful for monitoring environmental  
256 impacts over the medium and long term, especially in settings with weak or inconsistent  
257 institutional evaluation systems. Moreover, when data on land cover transitions are  
258 available, this analysis can help interpret ecological dynamics more precisely, revealing not  
259 only visible changes but also the forces driving them and the policies needed to address  
260 them.

261 For vegetation cover analysis to be useful in evaluating the effectiveness of environmental  
262 judicial decisions, it must be acknowledged that ecosystems respond over long time scales,  
263 and that processes of degradation or restoration do not occur immediately following legal  
264 interventions. This is particularly true in humid tropical ecosystems such as those of the  
265 Chocó region, where recovery depends on previous disturbance levels, floristic  
266 composition, and edaphic conditions (Isaacs Cubides & Ariza, 2015; Poorter et al., 2023).  
267 Additionally, the analysis must be contextualized within the social and political dynamics  
268 of the territory (Santos, 1990). In the case of the Atrato, the impacts of the judicial decision  
269 cannot be separated from armed conflict, extractivism, and the reconfiguration of territorial  
270 control following the Peace Agreement, factors that have shaped land use and  
271 environmental pressure (Rogelis Rincón et al., 2022).

272 Whereas classical conservation theories prioritized wilderness and intact habitats while  
273 excluding humans (Mace, 2014), more recent approaches emphasize the central role of  
274 communities in ecological restoration, equating ecosystem recovery with the well-being of  
275 those who inhabit the land (Ceccon, 2022, 2024; Nelson et al., 2024; Nepstad et al., 2006).  
276 In this framework, vegetation cover analysis should be understood as a baseline within  
277 comprehensive monitoring systems that integrate social, ecological, and cultural  
278 dimensions. This perspective is especially important in biocultural territories, where nature  
279 is woven into the spiritual, symbolic, and economic fabric of communities, as recognized  
280 by Law 70 of 1993 and constitutional jurisprudence concerning the collective rights and  
281 cosmovisions of Afro-descendant and Indigenous peoples.

282

283 **Dynamics of Land Cover Change by Type of Collective Territory**

284 The analysis revealed distinct patterns of land cover transformation between community  
285 councils and indigenous reservations, although both registered losses in natural cover. In  
286 community councils, this reduction was accompanied by increases in urban infrastructure  
287 and mining, indicating sustained human pressure. Mangrove loss was particularly notable  
288 in areas such as the Consejo Comunitario Mayor del Bajo Atrato, located in the Gulf of  
289 Urabá, likely associated with both legal port development projects (e.g., Puerto Antioquia)  
290 and illegal activities, as well as armed conflict and territorial appropriation (Comisión de la  
291 verdad, 2021).

292 The increase in urban infrastructure within community councils is significant, as it may  
293 reflect the imposition of illegal activities such as the installation of coca processing  
294 laboratories without community consent, as reportedly occurred in the Consejo  
295 Comunitario de Vigía de Curvaradó and Santa Rosa de Limón (Comisión Intereclesial de  
296 Justicia y Paz, 2013). In some cases, this expansion may also be linked to mobility  
297 restrictions imposed by armed actors, leading to conditions of confinement in which  
298 communities are forcibly restricted to their territories. Mining cover, which was already  
299 significant before the T-622 judicial decision, showed a slight deceleration after 2016. This  
300 may suggest partial containment linked to increased institutional and community oversight  
301 following the river's designation as a rights-bearing entity, though insufficient to reverse  
302 the overall trend.

303 In indigenous reservations, although changes were more limited, they are nonetheless  
304 concerning. Declines were observed in forest, wetlands, and mosaic of agriculture/pasture  
305 cover, alongside increases in river area and other natural non-vegetated areas. Unlike  
306 community councils, we found no evidence of mining activities within these reservations in

307 our analysis, possibly due to lower geographic exposure, more restrictive territorial  
308 management models, or stronger organizational structures that limit the entry of external  
309 actors (Restrepo, 2011). However, the increase in non-vegetated areas may reflect indirect  
310 degradation processes, such as deforestation in adjacent zones, hydrological alterations, or  
311 agricultural expansion.

312 The increase in river cover observed in both groups may reflect sedimentation processes,  
313 changes in water flow, or lateral expansion of the river channel—likely driven by forest  
314 cover loss and intensive use of riparian zones (Winemiller et al., 2016). In indigenous  
315 reservations, this trend also suggests cumulative impacts originating from external areas,  
316 given the hydrological connectivity of the basin. An increase was also observed in the cover  
317 of beaches, dunes, and sandbanks, which may be linked to mangrove degradation and  
318 changes in sediment dynamics. These transformations affect not only the ecological  
319 functioning of the river but also its navigability, particularly for Afro-descendant  
320 communities who depend on the Atrato for transportation and subsistence. In this regard,  
321 restoration strategies must go beyond traditional land-based approaches and focus on  
322 reestablishing the ecological complexity of the fluvial system, including wetlands,  
323 mangroves, and hydro-sedimentary dynamics that sustain the biocultural integrity of the  
324 territory.

325 The differences observed reflect how ecological trajectories are shaped by institutional,  
326 ethnic, and political factors. While both groups face common threats such as extractivism  
327 and weak state presence, their responses and levels of vulnerability differ, requiring tailored  
328 evaluations that account for the specific characteristics of each governance model. Despite  
329 the analytical separation between indigenous reservations and community councils, in

330 practice they share an interdependent biocultural territory within the Atrato basin. Their  
331 boundaries touch, they share watersheds, ecological corridors, and common threats,  
332 generating constant dynamics of cooperation or conflict that are essential for interpreting  
333 the ecological transformations observed.

334 Although they are governed by different logics, land-use practices in the Atrato's collective  
335 territories have evolved in constant interaction. Indigenous peoples follow customary rules  
336 oriented toward conservation, while community councils combine production, subsistence,  
337 and territorial defense (Restrepo, 2011; Rogelis Rincón et al., 2022). This difference is  
338 reflected in the multitemporal analyses: indigenous reservations show greater ecological  
339 stability, in contrast to community councils, where transformations associated with mining  
340 and urban infrastructure are more pronounced. Part of this pressure stems from historic  
341 exposure to extractive activities, such as in COCOMOPOCA, where over 21 mining titles  
342 were granted without consultation between 2003 and 2008, covering 23% of the territory  
343 (González & Castro, 2023). Policies such as the "mining locomotive" initiative launched in  
344 2010 further exacerbated these dynamics, often linked to illegal armed groups,  
345 consolidating extractive enclaves that displaced communities and fragmented both  
346 ecological and social fabrics (Rogelis Rincón et al., 2022). Thus, these changes largely  
347 reflect external impositions rather than community-driven decisions. Nonetheless, reducing  
348 this distinction to a binary of stability versus instability would be simplistic. Territorial  
349 trajectories are shaped by local governance conditions, access to resources, and adaptive  
350 capacity. In this context, the Collegiate Body of Guardians of the Atrato, bringing together  
351 representatives from both collectives, has emerged as an innovative experiment in  
352 intercultural governance.



353 Ecological changes cannot be understood in isolation across territories: processes such as  
354 deforestation and hydrological alteration transcend administrative boundaries. What  
355 happens upstream in Afro-descendant territories can directly affect indigenous reservations  
356 downstream. Therefore, the findings must be interpreted as part of an interdependent  
357 dynamic, shaped by community relations and the type of external intervention, whether  
358 state-led or extractive. Recognizing these interactions is key to understanding the true  
359 impact of the T-622 judicial decision and to promoting joint restoration strategies that  
360 integrate cultural diversity with ecological continuity throughout the Atrato basin (Ceccon,  
361 2022; Nelson et al., 2024; Restrepo, 2011).

362

### 363 **The Role of Indicators and the Drafting of Judicial Decisions**

364 A central lesson from this analysis is the urgent need to include clear, measurable, and  
365 useful indicators in environmental judicial decisions. Although the 2016 T-622 decision  
366 was groundbreaking in recognizing the Atrato River as a rights-bearing entity, it lacks a  
367 monitoring framework with verifiable metrics to evaluate its implementation over time.  
368 This omission has hindered effective follow-up and led to divergent interpretations of what  
369 constitutes progress or regression.

370 In the early follow-up reports by the Ministry of Environment and the Collegiate Body of  
371 Guardians, most indicators were narrative or legal in nature—such as the number of  
372 meetings held or institutional frameworks established—and did not reflect tangible  
373 ecological changes. Only in the sixth report (2020) was vegetation cover analysis  
374 introduced, and in 2022, data on ecosystem loss were reported for the first time, including

375 3,450 hectares of forest lost between 2019 and 2021. However, this information was neither  
376 updated nor consolidated into a systematic evaluation tool. The lack of continuity  
377 underscores that monitoring mechanisms must be defined at the drafting stage of the  
378 decision, not left as generic tasks. To be effective, such rulings must include robust  
379 monitoring instruments developed through both technical and community participation.  
380 When properly contextualized, indicators such as vegetation cover can serve as a  
381 quantitative baseline to detect trends and risks of non-compliance.

382 This study shows that indicators should not be limited to technical functions, they must also  
383 fulfill political and pedagogical roles: enabling communities to understand, monitor, and  
384 demand enforcement of their territorial and environmental rights. In contexts such as the  
385 Atrato, where state presence has historically been weak, simple tools like land cover maps  
386 can strengthen local capacities to engage in restoration, planning, and environmental justice  
387 processes. We argue that the inclusion of indicators such as multitemporal vegetation cover  
388 analysis should be a structural requirement in future judicial decisions with ecological and  
389 territorial focus. However, these tools must be grounded in processes of consultation,  
390 intercultural dialogue, and respect for local epistemologies. As demonstrated by other  
391 experiences across Latin America, bioculturality is not merely a conceptual framework, but  
392 an ethical and practical condition for sustainability in territories with high ecological and  
393 cultural diversity (Díaz et al., 2018; Nepstad et al., 2006).

394

395 **Legal and Juridical Implications**

396 The 2016 T-622 judicial decision, which recognized the Atrato River as a rights-bearing  
397 subject, marked a milestone in Colombian environmental law and has become an  
398 international benchmark for ecological jurisprudence. However, this study reveals that such  
399 recognition has not been sufficient to halt landscape transformation in the basin. The  
400 persistence of ecological degradation, despite normative progress, raises serious questions  
401 about the practical effectiveness of nature's rights (Foster & Bell-James, 2024; Richardson  
402 & Bustos, 2022).

403 Our findings suggest that incorporating ecological indicators, such as multitemporal  
404 vegetation cover analysis, can help address the operational gap in rulings like T-622. These  
405 indicators allow for the evaluation of ecosystem integrity and health—central principles of  
406 the rights of nature—and facilitate technical monitoring of territorial impacts. Nonetheless,  
407 their effectiveness depends on several enabling conditions: (1) coordinated institutional  
408 governance, (2) democratic access to information guided by a human rights framework and  
409 tools like the Escazú Agreement, (3) integration of diverse knowledge systems, (4)  
410 minimum security conditions in conflict-affected areas, and (5) availability and efficient  
411 use of financial resources (González & Castro, 2023; Ministerio de Ambiente y Desarrollo  
412 Sostenible, 2019).

413 In territories such as the Atrato, marked by multiple forms of violence, vegetation cover  
414 analysis must be contextualized in relation to armed conflict, mining expansion, and  
415 institutional weakness. Afro-descendant community councils have been particularly  
416 affected by the granting of mining concessions without prior consultation and by illegal  
417 extractive economies supported by armed actors (González & Castro, 2023; Rogelis Rincón  
418 et al., 2022). These conditions hinder the effective implementation of decisions like T-622

419 and highlight the need to accompany them with comprehensive territorial reparation  
420 strategies that acknowledge the historical legacy of exclusion and violence.

421 From a broader legal perspective, our findings indicate that judicial decisions on the rights  
422 of nature still do not fully diverge from conventional environmental law rulings. Although  
423 they aim to recognize the intrinsic value of ecosystems, they continue to face the same  
424 structural limitations as other state-led restoration efforts. We argue that such rulings should  
425 include specific implementation parameters, with indicators focused on biocultural  
426 restoration and the protection of lifeways linked to territory (Díaz et al., 2018). This  
427 requires a shift toward legal interculturality, in which state law engages in dialogue with the  
428 normative systems of Indigenous and Afro-Colombian peoples, acknowledging their forms  
429 of governance and territorial stewardship. The Atrato case demonstrates that legal  
430 effectiveness depends less on the normative text and more on the capacity to build alliances  
431 with the communities that have historically cared for these ecosystems. As legal pluralism  
432 suggests, only a legal architecture that incorporates such diversity can produce real  
433 transformations (Díaz Ocampo, 2018; Laguna Delgado et al., 2020).

434 Judicial decisions should be understood as opportunities to activate a more coherent,  
435 progressive, and participatory state response. Their implementation cannot rely solely on  
436 corrective actions, but must be embedded in coordinated public policy, with verifiable goals  
437 and funding consistent with the principle of progressive realization of human rights.

438 Effective enforcement requires interinstitutional coordination, monitoring platforms, and  
439 community participation. Within this framework, vegetation cover analysis can serve as a  
440 powerful tool to track the effectiveness of ecological judicial decisions, provided it is  
441 embedded in a legal architecture that acknowledges territorial complexity, respects

442 normative systems of local communities, and addresses the historical challenges of conflict,  
443 extractivism, and inequality. In this sense, environmental justice must go hand in hand with  
444 ethnic and territorial justice.

445

446 **Acknowledgments**

447 We thank the community councils, indigenous reservations, local leaders, and grassroots  
448 organizations who continue to defend life and territory amidst adversity. We also  
449 acknowledge the members of environmental collectives, territorial guardianships, and civil  
450 society groups who work tirelessly to protect the ecosystems and cultural heritage of the  
451 Chocó and the Atrato basin region. Their efforts inspire not only academic inquiry, but also  
452 a more just and sustainable vision for the future of biocultural territories.

453

454 **Funding**

455 No funding was received from any source for the development of this research.

456

457 **Author Contributions**

458 Conceptualization: JCR, AMS, MMP.

459 Methods, software, data curation and formal analysis: JCR, WGD

460 Investigation: JCR, AMS, WGD

461 Original draft writing: JCR, AMS, FVR

462 Writing, editing and review: JCR, AMS, WGD, FVR, MMP

463 Visualization: JCR, AMS

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573

575 **Table 1. Territorial distribution of community councils and indigenous reservations**  
 576 **intersecting the defined buffer within the Atrato River basin.** The table presents a  
 577 classification of the community councils and indigenous reservations located in the  
 578 departments of Antioquia and Chocó analyzed in this study, indicating their municipality,  
 579 official name, community identification code, corresponding DANE code, and the  
 580 territorial area managed (in hectares). These community councils and indigenous  
 581 reservations play a key role in the environmental and social governance of the territory,  
 582 including the implementation of conservation and ecological restoration policies in the  
 583 context of the recognition of the rights of nature.

Department	Municipality	Name	Community / Reservation ID	DANE code	Area (Ha)
<b>Community councils</b>					
Antioquia	Murindó	Consejo Comunitario Por El Desarrollo Integral	20125	2124	11328
Antioquia	Turbo	Consejo Comunitario de Bocas De Atrato y Leoncito	20030	2031	34367
Chocó	Quibdó	Consejo Comunitario Mayor Del Medio Atrato - Acia	20007	2007	695245
Chocó	Atrato	Consejo Comunitario de la Comunidad Negra de La Molana	20188	2190	1807
Chocó	Atrato	Consejo Comunitario Santo Domingo	20346	2236	1726
Chocó	Carmen del Darién	Consejo Comunitario del Río Curvaradó	20043	2051	46084
Chocó	Carmen del Darién	Consejo Comunitario de La Grande	20035	2048	13456
Chocó	Carmen del Darién	Consejo Comunitario de Vígía De Curvaradó y Santa Rosa De Limón	20055	2050	33909
Chocó	Carmen del Darién	Consejo Comunitario de Turriquitadó	20054	2041	9407
Chocó	Carmen del Darién	Consejo Comunitario del Río Montaña	20046	2049	25006
Chocó	Carmen del Darién	Consejo Comunitario del Río Domingodó	20044	2045	38988
Chocó	Lloró	Consejo Comunitario Integral De Lloro Cocollo	20169	2147	19426
Chocó	Lloró	Consejo Comunitario Mayor De La Organización Campesina Popular Del Alto Atrato - Cocomopoca	20165	2180	73317

Chocó	Río Quito	Consejo Comunitario de la Comunidad Negra del Corregimiento de la Soledad	20347	2237	188
Chocó	Riosucio	Consejo Comunitario de Los Ríos La Larga Y Tumaradó	20037	2047	107064
Chocó	Riosucio	Consejo Comunitario de la Cuenta del Río Cacarica	20024	2022	103024
Chocó	Riosucio	Consejo Comunitario Pedeguita Y Mancilla	20040	2046	48972
Chocó	Riosucio	Consejo Comunitario de La Cuenca Del Río Salaquí	20034	2044	57914
Chocó	Unguía	Consejo Comunitario Mayor Del Bajo Atrato	20124	2123	34736
<b>Indigenous reservations</b>					
Chocó	El Carmen de Atrato	El Doce Quebrada Borbollon (Embera Katio)	10269	1217	1185
Chocó	El Carmen de Atrato	Resguardo Indígena Sabaleta (Embera Katio)	10338	1219	610
Chocó	El Carmen de Atrato	El Dieciocho (Embera Katio)	10268	1797	1563
Chocó	El Carmen de Atrato	Abejero (Embera Katio)	10241	1575	230
Chocó	Atrato	El Fiera (Embera Katio)	10270	1763	4439
Chocó	Quibdó	Playalta, El Veinte Y El Noventa (Embera Katio)	10273	1246	3334
Chocó	Lloró	Embera De Lanas (Embera)	10351	1235	6400
Chocó	Lloró	Guadualito (Chocó) (Embera)	10277	1649	428
Chocó	Lloró	Hurtado Y Tegavera (Embera)	10280	1234	3225

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585

586 **Table 2. GAM results for community councils and indigenous reservations.**

587 The table presents the results of the generalized additive models (GAM) for (A) community  
 588 councils and (B) indigenous reservations. The first section of each model reports the  
 589 parametric coefficients and the approximate significance of the smooth terms. The second  
 590 section shows the predicted effects for each land cover type. The *slope* column indicates the  
 591 estimated rate of change over time, with corresponding 95% confidence intervals. The  
 592 *Trend* column indicates whether the change is positive (+) or negative (-), and asterisks (\*)  
 593 denote statistical significance ( $p < 0.05$ ).

<b>A. Community council</b>					
Parametric coefficients					
	Estimate	Std. Error	t value	Pr(> t )	
Intercept	1.591	0.092	17.220	<2e-16	***
Approximate significance of smooth terms					
	edf	Ref.df	F	p-value	
te(year, cover type)	18.71	178	172.7	<2e-16	***
s(ID)	16.79	17	71.7	<2e-16	***
R-sq.(adj)	0.672		Dev explained	63.70%	
-REML	3441		Scale est.	0.06404	
N	1848				
Predicted effects					
Cover type	Slope	CI Lower	CI Upper	Tendencia	
Forest	-0.0079	-0.0073	-0.0085	-	*
Mangrove	-0.0124	-0.0101	-0.0148	-	*
Flooded forest	0.0053	0.0049	0.0056	+	*
Wetland	-0.0123	-0.0113	-0.0132	-	*
Mosaic of agriculture and pasture	-0.0444	-0.0418	-0.0470	-	*
Beach, dune and sand spot	0.0599	0.0493	0.0706	+	*
Infrastructure	0.0307	0.0284	0.0330	+	*
Other natural non-vegetated area	-0.0198	-0.0178	-0.0217	-	*
Mining	0.0600	0.0548	0.0653	+	*
River	0.0174	0.0162	0.0185	+	*
<b>B. Indigenous reservation</b>					
Parametric coefficients					
	Estimate	Std. Error	t value	Pr(> t )	
Intercept	1.3431	0.1655	8.115	<2e-16	***

Approximate significance of smooth terms					
	edf	Ref.df	F	p-value	
te(year, cover type)	8.732	80	210.1	<2e-16	***
s(ID)	7.938	8	108.8	<2e-16	***
R-sq.(adj)	0.673		Dev explained	68.5%	
-REML	756.49		Scale est.	0.05333	
N	438				

Predicted effects					
Cover type	Slope	CI Lower	CI Upper	Tendencia	
Forest	-0.0113	-0.0107	-0.0119	-	*
Wetland	-0.1149	-0.1068	-0.1230	-	*
Mosaic of agriculture and pasture	-0.0338	-0.0304	-0.0373	-	*
Other natural non-vegetated area	0.0973	0.0846	0.1100	+	*
River	-0.1085	-0.0957	-0.1214	-	*

Signif. codes: 0 '\*\*\*' 0.001 '\*\*' 0.01 '\*' 0.05 '.' 0.1 ' ' 1

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595

596 **Table 3. Brunner-Munzel test results for land cover change before and after 2016.** This  
597 table shows the results of the Brunner-Munzel rank-sum test for (A) community councils  
598 and (B) indigenous reservations. The first row of each section presents the global test  
599 statistic and corresponding p-value, along with the median of Log(Area) before and after  
600 2016. A p-value less than 0.05 indicates a significant change in land cover following 2016.  
601 The second part of each section details the predicted effects by land cover type. The  
602 *p\_value* column indicates whether the change is statistically significant ( $p < 0.05$ ),  
603 highlighted with an asterisk (\*) according to its order of magnitude.

<b>A. Community council</b>							
Test Statistic	0.2099	p-value	0.8337	Me before 2016	5.92	Me after 2016	6.16
Predicted effects							
Cover type	Me before	Me after	W	CI Lower	CI Upper	p_value	
Forest	7.5888	7.4573	-1.1619	-0.3907	0.5964	0.2462	
Mangrove	8.0340	7.9322	-27.577	0.0709	0.1801	<2e-16	***
Flooded forest	8.8993	8.9202	0.6320	-0.4936	0.4167	0.5279	
Wetland	4.7493	4.7446	0.1689	-1.0405	0.8654	0.8661	
Mosaic of agriculture and pasture	4.6634	4.1190	-2.4355	0.0886	0.9128	0.0160	*
Beach, dune and sand spot	3.7136	4.6869	0.3215	-3.1155	2.9857	0.7495	
Infrastructure	3.2581	3.2958	1.9858	-0.5781	0.0800	0.0488	*
Other natural non-vegetated area	3.0445	2.8618	-0.3743	-0.2578	0.5196	0.7088	
Mining	5.9251	6.4846	0.8762	-2.5186	2.2927	0.3854	
River	7.8236	7.5101	0.5235	-0.9657	0.8981	0.6010	

<b>B. Indigenous reservation</b>							
Test Statistic	-1.4999	p-value	0.1344	Me before 2016	5.64	Me after 2016	5.62
Predicted effects							
Cover type	Me before	Me after	W	CI Lower	CI Upper	p_value	
Forest	6.8763	6.8533	-0.6890	-0.1463	0.2717	0.4919	
Wetland	4.2228	3.0445	-2.0059	-0.4055	2.7621	0.0708	.
Mosaic of agriculture and pasture	5.5215	5.5255	-0.9565	-0.1363	0.4826	0.3406	
Other natural non-vegetated area	3.2581	4.3817	3.7470	-2.4044	-0.6169	0.0010	***
River	5.2729	2.8029	-2.7962	0.1464	3.0007	0.0065	**

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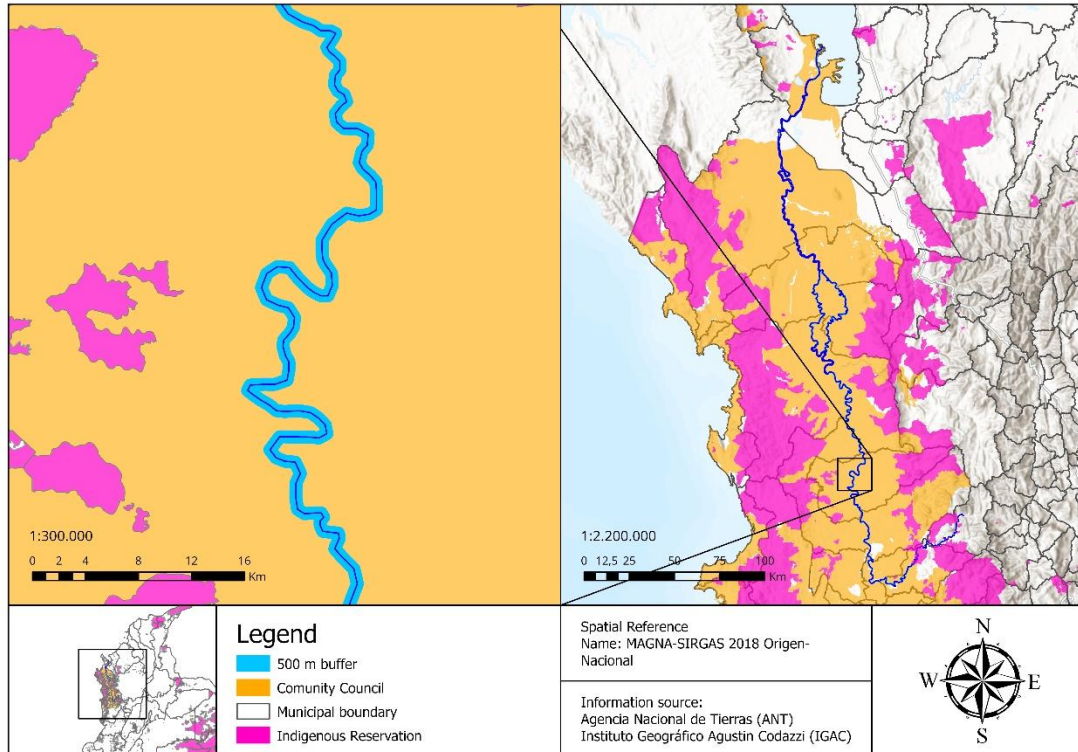
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## Figures

607 **Figure 1. Location map of the communities analyzed in the Atrato River basin.**

608 Community councils (orange) and indigenous reservations (fuchsia) intersecting the 500-

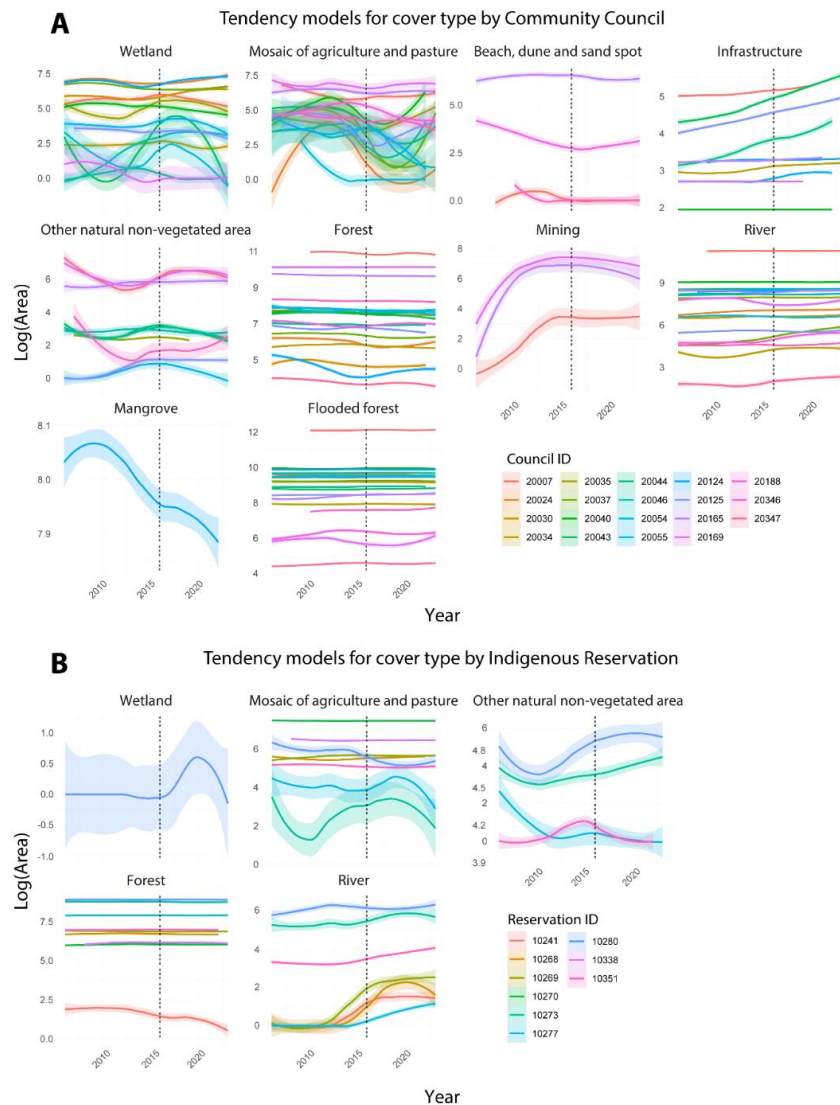
609 meter buffer around the Atrato River are shown.



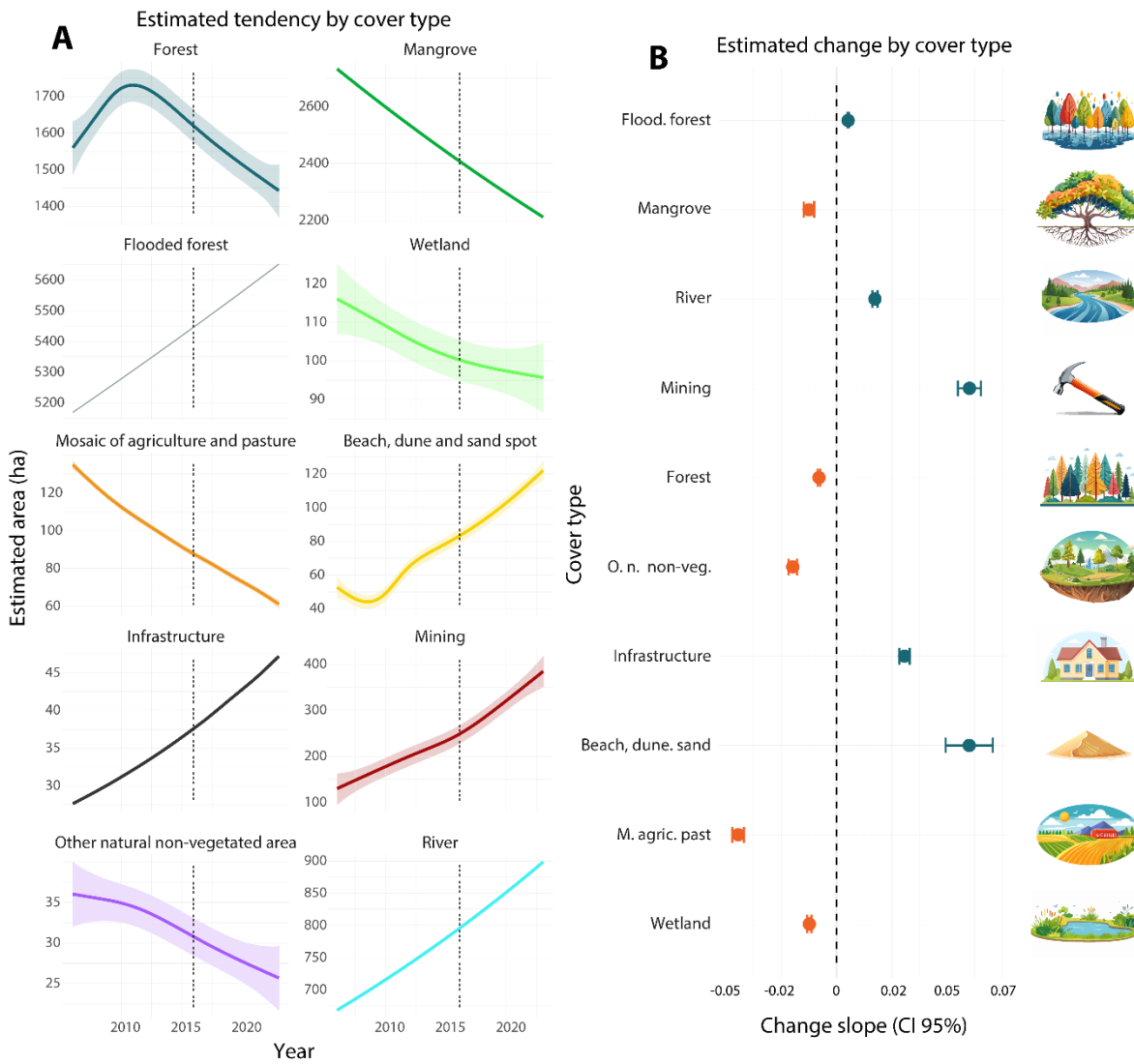
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612 **Figure 2. Trends in land cover change in community councils and indigenous**  
613 **reservations from 2006 to 2023.** Estimated trends from generalized additive models  
614 (GAMs) are shown for different land cover types in community councils (A) and  
615 indigenous reservations (B) between 2006 and 2023. Colored lines represent adjusted  
616 trends for each community or reservation, identified by a unique code (colors in the  
617 legend). Dashed lines indicate the entry into force of Judicial Decision T-622 in 2016.  
618 Shaded areas around each line represent the 95% confidence interval of the GAM  
619 predictions, indicating model uncertainty in trend estimation.



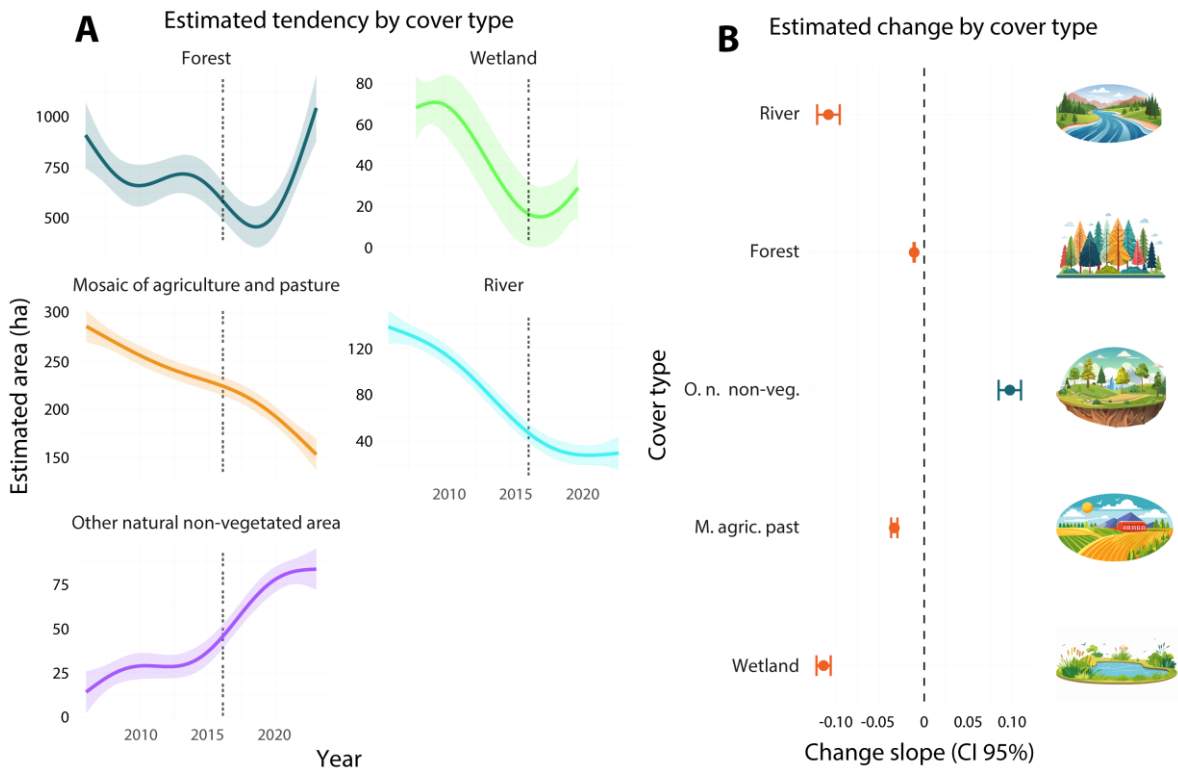
621 **Figure 3. General GAM-adjusted trends for each land cover type in community**  
 622 **councils between 2006 and 2023.** (A) Estimated trends in area (in hectares) for different  
 623 land cover types over time. Solid lines represent the estimated mean trend, and shaded  
 624 bands indicate the 95% confidence intervals. (B) Estimated slope of change for each land  
 625 cover type, with 95% confidence intervals. Positive values indicate an increase in cover,  
 626 while negative values indicate a decrease. Dashed lines mark the year 2016, when Judicial  
 627 Decision T-622 came into effect.



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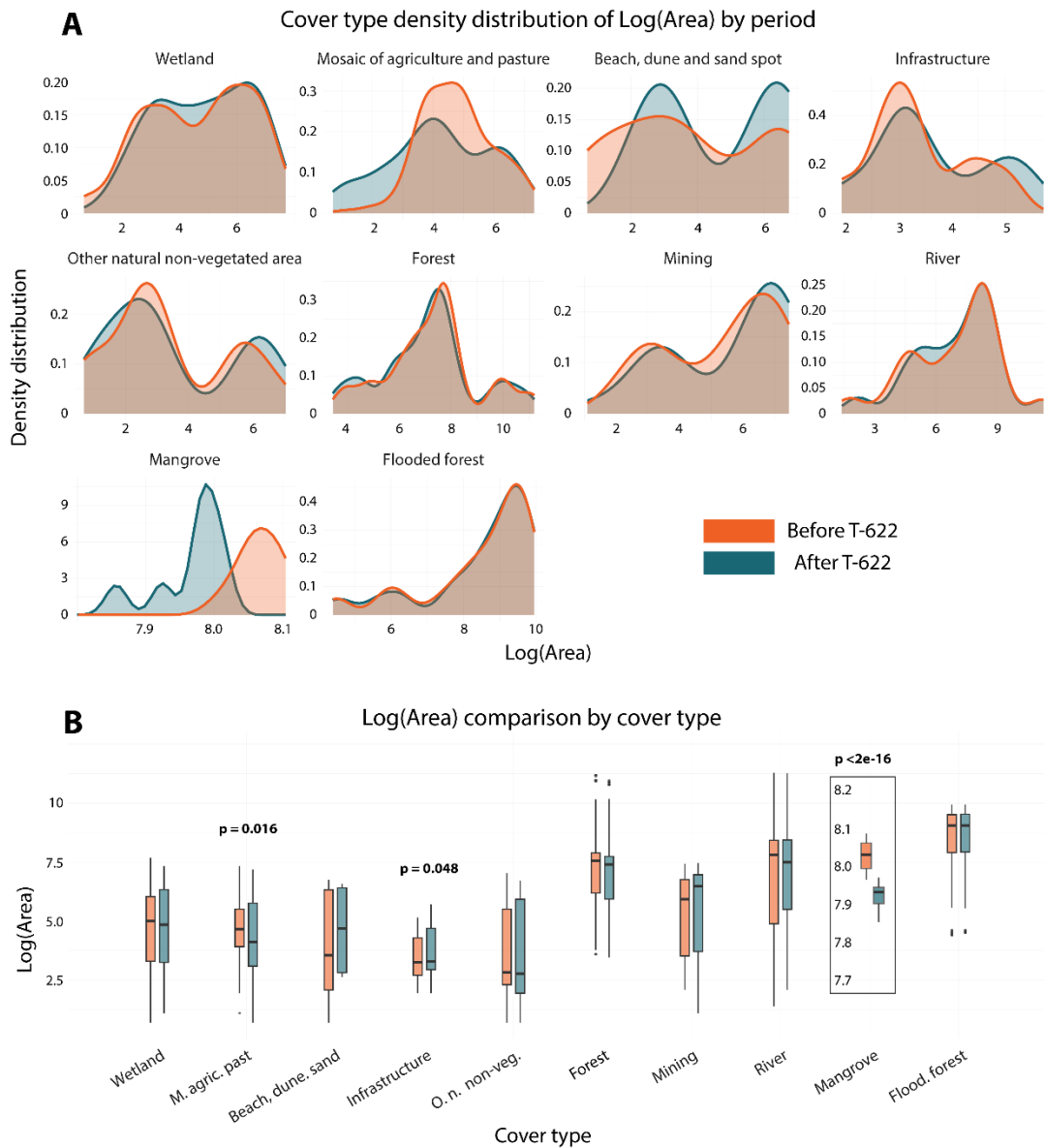
630 **Figure 4. General GAM-adjusted trends for each land cover type in indigenous**  
 631 **reservations between 2006 and 2023.** (A) Estimated trends in area (in hectares) for  
 632 different land cover types over time. Solid lines represent the estimated mean trend, and  
 633 shaded bands indicate the 95% confidence intervals. (B) Estimated slope of change for each  
 634 land cover type, with 95% confidence intervals. Positive values indicate an increase in  
 635 cover, while negative values indicate a decrease. Dashed lines mark the year 2016, when  
 636 Judicial Decision T-622 came into effect.



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638

639 **Figure 5. Density distribution and comparison of land cover area before and after**  
 640 **Judicial Decision T-622 for community councils.** (A) Density distribution of the area  
 641 covered by different land cover types, comparing two time periods: before Judicial  
 642 Decision T-622 (orange) and after the decision (blue). (B) Boxplot comparison of land  
 643 cover area by type across both periods. p-values are indicated for cover types with  
 644 statistically significant differences. In both panels, area values are presented as the  
 645 logarithm of area:  $\text{Log}(\text{Area})$ .



647 **Figure 6. Density distribution and comparison of land cover area before and after**  
 648 **Judicial Decision T-622 for indigenous reservations.** (A) Density distribution of the area  
 649 covered by different land cover types, comparing two time periods: before Judicial  
 650 Decision T-622 (orange) and after the decision (blue). (B) Boxplot comparison of land  
 651 cover area by type across both periods. p-values are indicated for cover types with  
 652 statistically significant differences. In both panels, area values are presented as the  
 653 logarithm of area:  $\text{Log}(\text{Area})$ .

