

# The water planetary boundary: a roadmap to illuminate water cycle modifications in the Anthropocene

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## Key points:

- The water planetary boundary is a compelling concept that could motivate and improve our understanding and management of water cycle in the Earth System

- 42 ● The current planetary boundary for freshwater use should be replaced since it does not
- 43 adequately represent the role of water in influencing critical Earth System functions
- 44 ● We identify key functions of water in the Earth System and propose an ambitious roadmap for
- 45 identifying new water planetary sub-boundaries

## 46 **Abstract**

47 The planetary boundaries framework has proven useful for many global sustainability contexts, but is  
48 challenging to apply to freshwater, which is spatially heterogeneous, part of complex socio-ecological  
49 systems and often dominated by local dynamics. To date, the planetary boundary for water has been  
50 simplistically defined by as the global rate of blue water consumption, functioning as a proxy for water  
51 partitioning in the global hydrological cycle, and considering impacts on rivers' environmental flow  
52 requirements. We suggest the current planetary boundary should be replaced since it does not  
53 adequately represent the influence of water in critical Earth System functions such as regional climate  
54 and biodiversity. We review the core functions of water in the Earth System and set out a roadmap  
55 towards a more robust, holistic, and locally applicable water planetary boundary. We propose defining  
56 the boundary using four core functions of water (hydroclimatic regulation, hydroecological regulation,  
57 storage, and transport) in conjunction with five water stores (surface water, atmospheric water, soil  
58 moisture, groundwater and frozen water). Through the functions, the stores are inextricably  
59 interconnected with the atmosphere, land, ocean and biosphere. The roadmap presented here outlines  
60 how to clarify tipping points, keystone regions, cross-scale propagation of impacts, and the functional  
61 relationships of water stores in the Earth System. We also identify four spatially explicit methods for  
62 sub-boundaries quantification: hydrologic units, weighted hydrologic units, rate of change, and keystone  
63 regions. In sum, this is an ambitious scientific and policy Grand Challenge that could substantially  
64 improve our understanding and management of water cycle modifications in the Earth System and  
65 provide a complementary approach to existing water management tools.

## 66 **Plain language summary (<200 words)**

67 The planetary boundaries framework proposes quantified guardrails to human perturbation of global  
68 environmental processes that regulate the stability of the planet, safeguarding a Holocene-like status of  
69 the Earth System, and has been widely adopted in sustainability science, governance, and corporate  
70 management. However, the planetary boundary for human freshwater use has been applied much less.  
71 It is based on a global sum of the average annual surface water use from rivers, reservoirs, lakes, and  
72 aquifers. This measure does not reflect all types of human interference with the complex global water  
73 cycle and Earth System. We suggest that the water planetary boundary will be more scientifically robust  
74 and more useful in decision-making frameworks if it is redesigned to consider more specifically how  
75 climate and living ecosystems respond to changes in the different forms of water on Earth: atmospheric  
76 water, soil moisture, groundwater and frozen water, as well as surface water. In addition, we outline  
77 four different approaches for the future quantification of the sub-boundaries. This paper provides an  
78 ambitious scientific roadmap to define a new water planetary boundary consisting of sub-boundaries  
79 that account for a variety of changes to the water cycle.

## 80 **1. The challenges and possibilities of a water planetary boundary**

### 81 **1.1 The current planetary boundary for freshwater use**

82 The current ‘freshwater use’ planetary boundary, one of nine planetary boundaries, is based on  
83 allowable human blue water consumptive use (Figure 1). The planetary boundaries, a global  
84 environmental sustainability framework for identifying critical transitions or tipping points in the  
85 complex, interacting Earth, based on control and response variables (see Box 1 for an overview of the  
86 planetary boundary concept and Table 1 for definitions). The control variable for the current freshwater  
87 use planetary boundary has been set at 4,000 km<sup>3</sup>/year blue water consumption, the lower limit of a  
88 4,000 - 6,000 km<sup>3</sup>/year range that is considered a danger zone as ‘it takes us too close to the risk of blue  
89 and green water induced thresholds that could have deleterious or even catastrophic impacts on the  
90 earth system’ (Rockström et al., 2009b). Rockström et al. (2009b) suggested blue water consumptive use  
91 as a proxy variable because it functionally integrates the three largest anthropogenic manipulations of  
92 the water cycle: human impacts on precipitation patterns, modifications of soil moisture by land use and  
93 land cover; and water withdrawals from discharge for human use; it was not intended to be an explicit  
94 variable implying that water use can or should be aggregated to global scales. Focusing on water  
95 withdrawals, Gerten et al. (2013) proposed quantifying the boundary by assessing the amount of  
96 streamflow needed to maintain environmental flow requirements in all river basins on Earth, which  
97 suggests a freshwater use planetary boundary in the range of 1,100-4,500 km<sup>3</sup>/year.

98 While the planetary boundary framework garnered interest from international bodies such as  
99 the United Nations (Leach et al., 2013) as well as from the corporate sustainability sector (Clift et al.,  
100 2017a), the water planetary boundary has seen limited uptake in water resource management, policy,  
101 and governance. A number of jurisdictions have estimated their local contributions to the water  
102 planetary boundaries (Campbell et al., 2017; Cole et al., 2014a; Häyhä et al., 2016a, 2018a), though it is  
103 not clear that these exercises have led to concrete policy outcomes. In turn, the water planetary  
104 boundary is often not included in global assessments of water and the environment. This lack of uptake  
105 is likely due to the conceptual and methodological over-simplifications of the current freshwater use  
106 planetary boundary (see Appendix for summary of previous critiques), which raises the fundamental  
107 question of the relevance or value of a water planetary boundary for environmental governance, and for  
108 water management, specifically.

109 **INSERT FIGURE 1 HERE**

### 110 **1.2 The relevance of a water planetary boundary for water management and environmental** 111 **governance, and our understanding of socio-hydrologic systems across scale**

112 Water has been identified as one of the planetary boundaries highlighting the critical role water  
113 has in the functioning and stability of the Earth system and that water is fundamentally inextricable  
114 from other parts of the Earth System and other planetary boundaries. The ‘raison d’être’ for the concept  
115 of a water planetary boundary lies in the need for humanity to consider and govern the multiple, critical  
116 roles water has in the functioning and stability of the Earth System, and the habitability of Earth for  
117 humankind (Rockström et al., 2014). Defining a water planetary boundary could and should be part of  
118 the large and growing field of water resource management, which addresses the constantly evolving  
119 nexus of hydrology, society, and economics (Konar et al., 2016; Montanari et al., 2013; Sivapalan et al.,  
120 2012, 2014; Wagener et al., 2010). Adding a simplified aspirational metric to the toolbox does not  
121 suggest that spatial heterogeneity of water issues should be ignored or local-scale data or metrics  
122 should be superseded. The water planetary boundary is useful because it serves a distinct and

123 complementary purpose to other water resources management methods, tools and frameworks in four  
124 ways:

- 125 ● Considering water flows beyond traditional basin boundaries. Research on virtual water flows  
126 (Oki et al., 2017; Porkka et al., 2012), moisture transfer (Keys et al., 2012; Wang-Erlandsson et  
127 al., 2018) and regional groundwater flow (Gleeson & Manning, 2008; Tóth, 1963) together  
128 suggest that basin-scale approaches could be complemented by, and nested within approaches  
129 and metrics at scales beyond basins and even to global scales (Vörösmarty et al., 2015).
- 130 ● Acknowledging that all water cycle flows and stocks are important to humanity and the Earth  
131 System, rather than just blue water flows and stocks, which are often the focus of water  
132 resource management for water supply, flood control and aquatic habitat management  
133 (Falkenmark & Rockstrom, 2006). Expanding the focus on water cycle dynamics, the interactions  
134 between water cycle and other Earth System components, and the dependence of the  
135 terrestrial biosphere (including human societies) on green water more holistically and  
136 realistically represent the complex interactions between humanity and the water cycle.
- 137 ● Providing an assessment of the ‘safe operating space’ for humanity (Box 1). Various water  
138 management indicators measure impact and status such as water stress (Alcamo et al., 2007;  
139 Falkenmark, 1989; Smakhtin et al., 2004), water depletion (Brauman et al., 2016), water scarcity  
140 (Brauman et al., 2016; Kummu et al., 2016), water footprints (Hoekstra & Mekonnen, 2012),  
141 water wedges (Wada et al., 2014), water use regimes (Weiskel et al., 2007), human  
142 appropriation of evapotranspiration (Gordon et al., 2005; Postel et al., 1996), and hydroclimatic  
143 separation (Destouni et al., 2012). These could be complemented by information about the  
144 proximity of unwanted state shifts.
- 145 ● Recognizing that all members of the global community are stakeholders in local-to-regional scale  
146 functioning of the water cycle. Eventually, disaggregating the water planetary boundary to a  
147 specific basin or jurisdiction could yield results and concerns for managers, policy makers or  
148 stakeholders that are different than those raised by local-to-regional scale water resource  
149 management indicators. The continental-to-global perspective could, for example, highlight the  
150 importance of the water cycle of the Amazon rainforest for climate change (D’Almeida et al.,  
151 2007; Miguez-Macho & Fan, 2012), monsoon system, and agricultural production outside the  
152 region through teleconnections and indirect impacts (Nobre, 2014). This could lead to the  
153 recognition of the global community’s role as stakeholder in the Amazon rainforest water cycle  
154 beyond the regional and national scale.

155 An additional motivation of the scientific and ethical grand challenge of the water planetary  
156 boundary is the numerous Earth System and socio-hydrologic research questions (that we raise but do  
157 not answer here) which require the application of serious and sustained attention to the water  
158 planetary boundary (Ziegler et al., 2017):

- 159 ● How do local changes in stores and fluxes of water impact regional and global processes, and  
160 how do regional and global changes impact local processes?
- 161 ● What water-related changes may lead to supraregional or global tipping points related to critical  
162 water and Earth System functions? To what changes, and in what regions, is the Earth System  
163 particularly vulnerable?
- 164 ● How do we manage tradeoffs between global development (e.g. the Sustainable Development  
165 Goals) and increasing pressure on global water resources?
- 166 ● How do existing water governance mechanisms and institutions respond to and influence global  
167 water cycling?

### 168 1.3 Objectives, scope and terminology

169 **Our objective is interrogating and reframing the water planetary boundary to reflect complex,**  
170 **interconnected and heterogeneous freshwater processes in the Earth System.** This work is based on  
171 multiple workshops, working groups and intense collaboration and debate. First, we review how the  
172 planetary boundaries are defined and identified (Box 1) and highlight the core functions of freshwater in  
173 the Earth System (Box 2). Based on this, we develop a framework for evaluating the current freshwater  
174 use planetary boundary (Section 2) and establish a new set of sub-boundaries representing different  
175 functions of the water cycle (Section 3). Instead of presenting a new quantitative water planetary  
176 boundary, our goal is to provide a scientific roadmap for the Grand Challenge of redefining an operable  
177 planetary boundary of water. By holistically and transparently evaluating the value, concerns, and  
178 possibilities of water planetary boundaries, we aim to move the debate forward, in response to recent  
179 discussions (Gerten et al., 2015a; Heistermann, 2017; Jaramillo & Destouni, 2015; Rockström, 2017;  
180 Sivapalan, M., 2017).

181 Since planetary boundaries and water in the Earth System are broad and interdisciplinary topics,  
182 we narrow our scope to focus on terrestrial freshwater, while acknowledging the vital role of oceans; for  
183 clarity ‘water’ refers herein to terrestrial freshwater. We also focus on water quantity (stores and fluxes)  
184 rather than water quality and temperature, again acknowledging the importance of both, in part since  
185 streamflow is often considered a reasonable proxy for aquatic ecological integrity (Richter et al., 2003).  
186 Marine systems and water quality and temperature are related to other planetary boundaries such as  
187 ocean acidification, biogeochemical flows, climate change, and novel entities. An important terminology  
188 note is that we argue that the original planetary boundary for water defined as ‘freshwater use’ should  
189 be replaced with the more holistic planetary boundary on ‘water’ or ‘water planetary sub-boundaries’.  
190 We use the term ‘freshwater use planetary boundary’ only to refer to the current definition presented in  
191 Rockström et al., (2009a,b), Gerten et al. (2013) and Steffen et al. (2015).

### 192 **Box 1. Introduction to planetary boundaries and safe operating space** 193 **(text for each box shown in dark grey, to maintain line numbering)**

194 Planetary boundaries are defined as biogeophysical boundaries at the planetary scale for the  
195 processes and systems, which together regulate the state of the Earth System. The planetary boundaries  
196 place scientifically defined guardrails for human perturbations that collectively delimit the ‘safe  
197 operating space for humanity’ to enable continued world development on planet Earth that remains in a  
198 manageable Holocene-like inter-glacial state (Figure 2); the framework is not to be confused with the  
199 ‘planetary boundary layer’ used in atmospheric science (Vilà-Guerau de Arellan et al., 2015). The  
200 planetary boundary framework is based on (i) identifying relevant biogeochemical processes that  
201 regulate the stability of the Earth System and (ii) determining the limit of human perturbation of these  
202 critical processes. Crossing any of the planetary boundaries could destabilize essential Earth System  
203 processes (Rockström et al., 2009a, 2009b; Steffen et al., 2015b).

204 Nine planetary boundary processes and systems have been identified. For each boundary  
205 process/system, a control variable (Table 1) is defined, where the Earth System response variable moves  
206 the Earth away from Holocene conditions (i.e. the past 11,700 years), that have led to the development  
207 and proliferation of human societies. The boundaries for biosphere integrity and biogeochemical flows  
208 are subdivided with different control variables covering different aspects of the Earth System response  
209 to anthropogenic perturbation. For the planetary boundaries climate change and ozone depletion,  
210 identifying and quantifying control variables is relatively easy, as they are well-mixed global systems,  
211 moreover with a single dominant human driver (ozone depleting substances and greenhouse gases). In

212 other words, since the eventual effect on climate or the ozone layer is independent of where in the  
213 world the CO<sub>2</sub> or ozone-depleting substances are emitted, respectively, these boundaries can  
214 straightforwardly be assessed in a ‘top-down’ manner.

215 Boundaries for land-system change, biosphere integrity and freshwater use cannot be directly  
216 connected to a single, well-mixed global driver or indicator; the eventual effects on the Earth System  
217 depend on the kinds, rates, locations and sequencing of processes, some of which have critical  
218 transitions, that happen at local or regional scales. These boundaries therefore represent regulatory  
219 processes that provide the underlying resilience of the Earth System (Rockström et al., 2009a). If  
220 sufficiently widespread, however, human-caused perturbations to these ‘bottom-up’ processes will have  
221 significant aggregate consequences at global scale, with systemic or cascading interactions with other  
222 boundaries (Galaz et al., 2012).

223 Over geological time, the state of the Earth System is defined in terms of well-defined shifts as  
224 well as slower, gradual co-evolution of the climate system and the biosphere. Steffen et al. (2015) thus  
225 suggest that climate change and biosphere integrity should be considered ‘core’ planetary boundaries.  
226 Changes in either of these boundaries themselves have the ability to drive the Earth System into a new  
227 state, away from Holocene conditions (i.e. the past 11,700 years) that have allowed the development  
228 and proliferation of human societies. The other boundaries, including water, have Earth System effects  
229 by operating through the two core boundaries. In simple terms, the dynamics and state of the planetary  
230 boundaries for water, land, ocean acidification, novel entities, and biogeochemical flows (N and P cycle  
231 perturbation), will contribute to the final outcome of the climate and biosphere integrity boundaries,  
232 which thus constitute the aggregate manifestation of the interactions among all the other boundaries.  
233 Given the natural variability of Earth System dynamics, the limitations of large-scale environmental  
234 monitoring and modelling, and fundamental scientific uncertainty about complex system behaviour at  
235 all scales up to the global, the planetary boundary positions are not equivalent to any specific threshold  
236 values in the control variables. Rather, the rationale is that planetary boundaries should be placed at a  
237 ‘safe’ distance from potential critical thresholds or other, more gradual detrimental developments. The  
238 planetary boundaries framework resolves this challenge by focusing on defining the scientific range of  
239 uncertainty for each boundary definition (e.g., a range of 350-450 ppm CO<sub>2</sub> for the planetary boundary  
240 on climate change). Here there are no normative judgements, only an attempt to carry out the best  
241 possible scientific assessment, and disclose clearly the range of uncertainty. Then follows a normative  
242 step, where the planetary boundaries framework, adopting a precautionary principle (based on the  
243 extraordinary complexity of the functioning of the Earth System and in particular inter-actions and  
244 feedbacks among Earth System processes) by placing the planetary boundary position at the lower  
245 (careful) end of the uncertainty range for each control variable (350 ppm CO<sub>2</sub> for climate change). The  
246 safe operating space for humanity on Earth is thereby set at the lower end of the uncertainty range.  
247 When transgressing this boundary, humanity enters a ‘danger zone’, constituted by the uncertainty  
248 range (a zone when abrupt and irreversible changes can occur, but scientifically we cannot be certain).  
249 The upper range of the uncertainty range is the ‘high-risk’ zone in terms of the scientific assessment of  
250 risks to trigger non-linear irreversible changes that can destabilise the state of the Earth System and/or  
251 fundamentally change the ability of the Earth System to support human development. The final  
252 adoption of planetary boundaries, therefore, involves normative judgements of how societies choose to  
253 deal with risks and uncertainties of global environmental change (Rockström et al. 2009a,b; Galaz et al.  
254 2012). The planetary boundaries have been combined with social boundaries (based on the Sustainable  
255 Development Goals), together defining a ‘safe and just operating space’ for humanity (Raworth, 2017).

256 **INSERT Figure 2 here**

## 257 **2. Interrogating the current freshwater use planetary boundary**

258 We propose a qualitative evaluation framework with seven criteria for defining a useful water  
259 planetary boundary based on the definition and purpose of the planetary boundaries introduced in Box  
260 1. This framework could be used for other planetary boundaries in the future and significantly clarifies  
261 and expands on the set of criteria proposed by Rockström et al. (2009a) for identifying useful control  
262 variables for planetary boundaries: (i) the variable is universally applicable for the sub-systems linked to  
263 that boundary, (ii) it can function as a robust indicator of process change, and (iii) there are available  
264 and reliable data.

### 265 **Scientific criteria**

- 266 1) Planetary boundary variables: Are the proposed control and response variables clearly defined  
267 and related? Is there a clear basis for a planetary boundary value?
- 268 2) Regional impacts and upscaling mechanisms: Is there evidence for regional impacts, and  
269 plausible mechanisms by which regional impacts could scale to global impacts?
- 270 3) Impacts on Earth System stability: Is there evidence that this process impacts Earth's stability,  
271 directly or indirectly through interactions with core planetary boundaries?  
272

### 273 **Scientific representation criteria:**

- 274 4) Measurable: Can the status of the control variable be measured, tracked in time, and  
275 monitored?
- 276 5) Understandable and operational: Is the planetary boundary broadly understandable to non-  
277 scientific audiences and potentially operational?
- 278 6) Represents regional and global impacts: Does this planetary boundary represent both regional  
279 and global impacts? Is this representation consistent with the social perceptions of impacts?
- 280 7) Uniqueness: Are the processes or impacts uniquely represented by this planetary boundary, or  
281 is there overlap and redundancy with other planetary boundaries?  
282

283 Criteria 1–3 are fundamental requirements of any planetary boundary, as they address scientific  
284 evidence of mechanisms, especially relating to Earth's 'Holocene-like' state. Criteria 4) and 5) are  
285 necessary for operationalisation and criteria 6) and 7) address the usefulness of a planetary boundary by  
286 ensuring that representation of impacts can resonate with social concerns and policy prioritizations and  
287 that redundancy in the planetary boundary framework is limited. We evaluated the already proposed  
288 planetary boundaries for water based on these criteria and find that none of them fully meet any of the  
289 evaluation criteria (Table 2; see Appendix for more detail). We thus suggest replacing the current  
290 planetary boundary for freshwater using the roadmap we outline below, focusing on Earth System  
291 functions of water instead of water quantity.

## 292 **3. A road map for reframing the water planetary boundary**

### 293 **3.1 Dividing the current planetary boundary into planetary sub-boundaries**

294 The water planetary boundary must be subdivided to more realistically represent the complexity  
295 and heterogeneity of the water cycle and how it interacts with the various components of the Earth  
296 System (Figure 1c) at various time and space scales (Figure S1). We suggest subdivision based on water  
297 stores: atmospheric water, surface water, soil moisture, groundwater and frozen water. This approach is  
298 physically based and could directly use hydrologic models and data, making it more measurable as well  
299 as understandable to hydrologists and non-hydrologists (Table 2). By dividing the water cycle into these

300 five stores, we do not imply that different stores do not interact, as illustrated in Figure 1b. An  
301 alternative division, based on the Earth System functions of water (hydroclimatic regulation,  
302 hydroecological regulation, storage, and transport) would represent the core functions directly, but it  
303 adds complexity, as different components of the Earth System may have the same core function (i.e.  
304 hydroclimatic regulation through albedo control by clouds, glaciers, and inland surface waters).

305 We propose six planetary sub-boundaries for water based on the five water stores (Figure 3).  
306 For each store, we considered the most important processes that met the largest number of evaluation  
307 criteria (Section 2) and most holistic representation of the crucial functions of water in the Earth System  
308 (Box 2). We argue that combining these sub-boundaries is not appropriate because these stores operate  
309 at different spatiotemporal scales and are important to different Earth System components. This means  
310 we have opted to include two planetary sub-boundaries for atmospheric water to incorporate both its  
311 hydroclimatic (evapotranspiration regulating climate) and hydroecological (precipitation supporting  
312 biodiversity) functions. The Earth System function and **process (in bold)** addressed by each of the  
313 proposed sub-boundaries are highlighted in Figure 3 and summarized below:

- 314 ● atmospheric water (hydroclimatic regulation) focuses on **evapotranspiration** that is  
315 important to climate pattern stability or land-atmosphere coupling stability;
- 316 ● atmospheric water (hydroecologic regulation) focuses on **precipitation** that maintains  
317 biomes which is connected to biodiversity;
- 318 ● soil moisture focuses on **carbon uptake** or net primary productivity;
- 319 ● surface water focuses on **streamflow** and related habitat that maintains aquatic  
320 biodiversity;
- 321 ● groundwater focuses on **baseflow** or **sea level rise** that are important to aquatic biodiversity  
322 or the oceans, respectively;
- 323 ● frozen water focuses on **ice sheet** volume which is important to sea level rise in the oceans.

324 Possible control variables and suggested response variables are compiled in Figure 3. Their  
325 suitability as planetary sub-boundaries needs to be tested by plotting the relationships between the  
326 variables as in Figure 2. The horizontal axis of Figure 2 shows the control variable, which represents local  
327 processes aggregated to planetary-scale. This necessitates an aggregation methodology, which we  
328 discuss below. The vertical axis of Figure 2 shows the response variable, which can also be thought of as  
329 global impacts mediated through water. For example, the 'surface water' component may have global  
330 impacts on 'biodiversity' through the 'hydroecological regulation' function, specifically the processes of  
331 'streamflow and habitat provision'.

332 Our preliminary evaluation of the six possible future planetary sub-boundaries for water (Table  
333 S1) shows that they are more measurable, understandable, operational and potentially represent both  
334 regional and global impacts. However, they require refinement through extensive community efforts  
335 because, while there is generally strong evidence of regional impacts, robustness of upscaling  
336 mechanisms and impacts on Earth System stability are variable (Box 3). The new sub-boundaries overlap  
337 with each other and with other planetary boundaries because of complex interactions and feedbacks  
338 within the water cycle (see Appendix for more details on overlaps).

339 **INSERT FIGURE 3 HERE**



## 340 **Box 2. The Earth System functions of water: the scientific foundation of a water** 341 **planetary boundary**

342 The water cycle or hydrosphere is a complex system with different stores interacting with  
343 varying strengths and over a wide range of scales (Figure S1) with other components of the Earth System  
344 such as atmosphere, biosphere and lithosphere (Figure 1). Building on previous attempts in the systems  
345 and resilience literature (Rockström et al., 2014) and seminal hydrology evaluations, reports and  
346 textbooks (Dingman, 2002; National Research Council, 1991; Oki & Kanae, 2006; Qiuhong Tang & Taikan  
347 Oki, 2016; UNESCO, 1978) here we highlight four identified core *Earth System functions of water*:  
348 hydroclimatic regulation, hydroecological regulation, storage and transport. Inevitably, this description  
349 and related citations are non-exhaustive, and serve primarily to outline a scientific foundation for the  
350 water planetary boundary (Gerten, 2013). Table 1 indicates how these functions are different than  
351 *watershed functions* (Black, 1997; Wagener et al., 2007) and *water functions for social-ecological*  
352 *resilience* in the Anthropocene (Falkenmark et al., 2019).

353 **Hydroclimatic regulation:** Water exchange between atmosphere, land surface, soil, ice and snow  
354 masses, and groundwater regulates the Earth's climate system through mediation of the energy, carbon,  
355 and water balance. Water vapour is regarded as the most effective greenhouse gas due to its infrared  
356 absorption spectrum, heat storage capacity, and abundance in the atmosphere (Mitchell, 1989; Rodhe,  
357 1990). Additionally, water vapour also forms clouds that reflect incoming solar radiation and absorb  
358 outgoing longwave radiation, with an overall effect on the Earth's energy balance that depends on cloud  
359 thickness, altitude, and constituent particles. Water vapour is also an important heat-transport vehicle  
360 as it transports and redistributes heat across the globe (Henshaw et al., 2000). Soil moisture, surface  
361 water, and frozen water all directly or indirectly influence the albedo of the Earth's surface, and thus the  
362 radiative balance. Soil moisture availability and surface water further affect carbon sinks and sources  
363 through mediating photosynthesis, oxygenation of soil, carbon transport, and carbon storage (IPCC,  
364 2013). About half of the carbon sequestered by land is transported by rivers to water bodies, of which  
365 half is respired into the atmosphere (Biddanda, 2017). Finally, precipitation as a key variable of climate,  
366 is influenced by evaporation from land and soil moisture through boundary layer dynamics (Guillod et  
367 al., 2015), moisture recycling (van der Ent et al., 2010), and atmospheric circulation regulation  
368 (Tuinenburg, 2013).  
369

370 **Hydroecological regulation:** Overall, water's hydroecological function enables and connects life on land  
371 and in aquatic ecosystems, and creates and sustains the ecosystems that human societies depend on.  
372 This hydroecological function can be described by the quantity of water present at different times within  
373 the year relative to the ecosystem's water requirements. In aquatic ecosystems, this role of freshwater  
374 is often referred to as 'environmental flows' (Acreman et al., 2014; Poff et al., 2009; Poff & Matthews,  
375 2013). In terrestrial systems, the quantity and timing of available water relative to a species'  
376 physiological requirements is assigned as 'hydrologic niche' and, along with other environmental  
377 constraints, drives species composition and ecosystem function (Booth & Loheide, 2012; Deane et al.,  
378 2017; Henszey et al., 2004). Changes to the quantity and timing of water availability can impact  
379 biosphere integrity and make ecosystems more vulnerable to drought or flooding, and/or enable the  
380 invasion of non-native species (Catford et al., 2014; Pool et al., 2010; Zipper et al., 2017). Water's  
381 hydroecological functions are closely connected to water's hydroclimatic functions, since almost all  
382 water stored on land has an atmospheric origin, and water's storage function, since surface water  
383 bodies harbor aquatic ecosystems and groundwater stores buffer ecosystems from the effects of short-  
384 term climatic variability. Hydroecological regulation is also closely tied to water's transport function as  
385 sediment and nutrient fluxes are critical determinants of aquatic habitat formation (Belmont &

386 Foufoula-Georgiou, 2017; Motew et al., 2017; National Marine Fisheries Service, 2016).  
387

388 **Storage:** Freshwater storage in groundwater, lakes, wetlands, reservoirs, and frozen water primarily  
389 interacts with the Earth System as a control over sea level. Globally, freshwater storage is dominated by  
390 frozen water in the polar ice sheets (Gleick, 2000). Mass loss due to ice melt is widespread and  
391 accelerating in both the Antarctic and Greenland ice sheets (Velicogna et al., 2014a), and melt from the  
392 ice sheets increases the total volume of water in the oceans leading to sea level rise, exacerbated by  
393 thermal expansion of the oceans caused by global warming (Abraham et al., 2013). Groundwater is the  
394 second largest store of freshwater, and reductions in global groundwater storage due to groundwater  
395 pumping are a secondary contributor to global sea level (Wada et al., 2016), though the magnitude of  
396 this flux is dwarfed by the impacts of ice melting (Reager et al., 2016). Storage also plays a critical role in  
397 buffering the response of hydrological systems to short-term hydroclimatic variability and providing  
398 water for irrigated agriculture (Dalin et al., 2017; Richey et al., 2015). Loss of storage due to changes in  
399 lakes and wetlands, groundwater depletion or reduced snowpack and/or mountain glaciers may also  
400 impact the Earth System via locally-important alterations to the timing, magnitude and temperature of  
401 streamflow (Dickerson-Lange & Mitchell, 2014; Gleeson & Richter, 2018; Immerzeel et al., 2010; Watson  
402 et al., 2014), which can have cascading effects on ecosystems and society (Xu et al., 2009).  
403

404 **Transport:** The spatial and temporal dynamics of water are fundamental for moving, displacing and  
405 diluting soil particles, nutrients and chemicals on the surface or within soils (Earle et al., 2015). Water  
406 can either stabilize or destabilize landscapes (e.g. flooding) (Earle et al., 2015; Summerfield, 2005, 2014).  
407 Deposition of soil by water flux within and between these shape and determine the function and  
408 geological shape of landscapes (Ellis et al., 2002; Wiens et al., 2005). Water and ice are responsible for a  
409 large amount of sediment transport on the surface of the Earth and are important in many geological  
410 processes. Transportation of sediments forms many types of sedimentary rocks, which contribute to the  
411 geologic record of Earth history (Earle et al., 2015; Summerfield, 2005, 2014). Dilution of minerals and  
412 nutrients in soil additionally controls soil- and aboveground biome characteristic (Ellis et al., 2002;  
413 Tölgyessy, 1993; Wiens et al., 2005). Chemical weathering, mineral soil leaching and transport of  
414 artificial fertilisers and chemicals into adjacent rivers, lakes and streams, and finally into the oceans  
415 (Earle et al., 2015; McGuire & McDonnell, 2006) impacts biodiversity and the hydrological environment  
416 (Smith & Schindler, 2009). It is important to note that we include 'transport' here to holistically consider  
417 Earth System functions of water but we do not deal with it explicitly in our sub-boundaries since it is  
418 primarily related to water quality.

### 419 **3.2 Methodological questions of scale, data and norms**

420 To set new planetary sub-boundaries, a number of methodological issues must be addressed.  
421 First are questions of space and time scales to consider in analysis. Figure 3c summarizes spatial  
422 aggregation appropriate for each water planetary sub-boundary. For example, the surface water and  
423 groundwater sub-boundaries could be analyzed at the large basin and regional aquifer scale,  
424 respectively. For time scale, the planetary boundary concept considers the Holocene epoch, yet robust  
425 global hydrologic data and models generally start in the ~1950s due to availability of widespread  
426 instrumental records and key datasets (Bierkens, 2015; Wada, 2016). This is also broadly consistently  
427 with the timing of the 'great acceleration' that is sometimes considered the onset of the post-Holocene  
428 Anthropocene (Steffen et al., 2015a; Zalasiewicz et al., 2015). We suggest ~1950s (or before if possible)  
429 as a Holocene-like 'baseline' condition against which current or future conditions may be compared,  
430 understanding that this does not include all anthropogenic disturbances.

431 Second, a useful planetary boundary will be model-agnostic but does require some uniformity in  
432 modeling approach. We argue that the appropriate approach requires explicit accounting of climate  
433 feedbacks, impacts on aquatic and terrestrial biodiversity, and other coupled impacts in order to test  
434 relationships between control and response variables. Most existing global hydrologic models have only  
435 limited ability to do so (Bierkens, 2015; Sood & Smakhtin, 2015). For example, the previous analysis of  
436 the water planetary boundary (Steffen et al., 2015b) used an offline simulation (i.e., not dynamically  
437 coupled to a general circulation model) of a dynamic global vegetation model to evaluate environmental  
438 flow requirements and human impact on them. It is likely that adequately assessing planetary  
439 boundaries in the way we propose will necessitate revised models that robustly represent all water  
440 stores and their interactions with other parts of the Earth System or else better coupling with other  
441 models.

442 Third, planetary boundaries are inherently normative in terms of the level of risk humanity is  
443 willing to take, so setting boundaries requires approaches beyond standard hydrologic methods. An  
444 evaluative standard designates some actions or outcomes as good, desirable or permissible; a normative  
445 question asks “what should be” (a subjective condition) instead of asking “how much” (an objective fact)  
446 or “what is” (an objective condition). Informally, a normative approach to the water planetary boundary  
447 would for example ask “what risks associated with water cycle modifications do we want to avoid?” At  
448 present, determining a normative standard remains a significant challenge to identifying planetary sub-  
449 boundaries for water. There has never been cohesive global water governance to set or inform  
450 normative standards of this kind, although it is possible. Water governance increasingly addresses global  
451 issues, and global water initiatives have proliferated across sectors (Varady et al., 2009). Theoretical  
452 exploration of global water governance highlights a combination of multilevel design with a strong  
453 global dimension (Hoekstra, 2006; Pahl-Wostl et al., 2008). Global water governance could also be an  
454 integral part of a proposed Earth System governance framework (Biermann et al., 2012), integrated into  
455 existing global carbon governance, or ideally developed as another parallel form of global governance.

### 456 3.3 Quantifying control and response variables

457 The current methodology for the freshwater use planetary boundary (or any other methodology  
458 that involves summing water fluxes) masks both the spatial and temporal heterogeneity of the water  
459 cycle and implies resilience loss caused by water impacts in one place can be remediated by water  
460 abundance in another place. We therefore propose four new methods (Figure 4) for quantifying control  
461 variables to replace the current methodology:

- 462 1) ‘Hydrologic unit approach’ - calculates the percentage of global land that has crossed a certain  
463 threshold using a defined scale of analysis (Figure 3). For example, for the streamflow sub-  
464 boundary, the control variable could be the percentage global land area of basins (or percentage  
465 length of river network to not bias by river length) not meeting environmental flow  
466 requirements; the scale of analysis are basins or river networks. This approach would be useful if  
467 widespread degradation of conditions or change of fluxes or stores leads to significant change in  
468 the response variable. High latitude regions which are not included in most hydrologic models  
469 would be excluded, except for frozen water stores.
- 470 2) ‘Weighted hydrologic unit approach’ - calculates the percentage of the global land area that has  
471 crossed a certain threshold *weighted by the importance of that hydrologic unit to Earth System*  
472 *function* (also at a defined scale of analysis). For example, again for the streamflow sub-  
473 boundary, the control variable could be the percentage global land area of basins not meeting  
474 environmental flow requirements *weighted by aquatic biodiversity*. This approach implies there

475 are regions where the Earth System function of water for the sub-boundary makes a more  
476 important contribution to the response variable.

477 3) 'Rate of change approach' - calculates the percentage of the global land mass experiencing rapid  
478 change (also at a defined scale of analysis). For example, for the streamflow sub-boundary, the  
479 control variable could be the global percentage of river network where streamflow is rapidly  
480 changing. This approach implies that the rate of change is more important than absolute  
481 magnitude of change, which could be useful for identifying global-scale thresholds.

482 4) 'Keystone region approach' - identifies regions where certain water stores are  
483 disproportionately important to specific Earth System components. This approach is inspired by  
484 the concept of 'keystone species', a species that produces a major impact on their ecosystem  
485 and are considered essential to maintaining optimum ecosystem function or structure (Mills et  
486 al., 1993), as well as the Pareto Principle, also known as the 80-20 Rule (Pareto, 1896). We  
487 hypothesize that a small number of regions (the '20' in the Pareto Principle) may have a  
488 disproportionately important impact on the stability of the Earth System (see definition of  
489 keystone region in Table 1) and propose keystone regions be identified by (1) risk of critical  
490 transition imposed by human interference, (2) risk and magnitude of cascading impacts on other  
491 systems or regions following a critical transition, or (3) risk and magnitude of cascading impacts  
492 on other systems and regions following human interference even in the absence of a critical  
493 transition. The current state of knowledge of important regions, critical regional transitions and  
494 cascading impacts is reviewed in Box 3.

495 Different methods may be more effective or appropriate for each of the water planetary sub-  
496 boundaries. An argument for the rate of change approach, for example, is that the rate and time scale of  
497 environmental change may be more important to social adaptation than absolute thresholds. Using  
498 streamflow as an example, societies thrive in regions with a wide range of streamflow rates, but rapid  
499 change in streamflow could be problematic. The 'keystone region approach' and the 'weighted  
500 hydrologic region approach' both identify regions that are disproportionately important to a response  
501 variable, but the 'keystone region approach' focuses on regional case studies whereas the 'weighted  
502 hydrologic region approach' focuses on spatially weighted global data. A mixture of the most effective  
503 and appropriate methods for each water planetary sub-boundary could be used in setting the final  
504 planetary boundaries since the existing framework is based on a variety of different methods and  
505 metrics (Rockström et al., 2009a).

506 **INSERT FIGURE 4 HERE**

### 507 **3.4 Setting water planetary sub-boundaries**

508 The process of setting 'fully elaborated' planetary sub-boundaries with clearly defined  
509 relationships between control and response variables for the different water stores may take a  
510 considerable amount of time (at least ~5-10 years, comparable to other global change science synthesis  
511 activities). Yet there is significant interest in using the water planetary boundary so we explored setting  
512 interim planetary sub-boundaries based on global normative standards for carbon and existing global  
513 data (see Appendix for additional justification and description of the interim boundary). Interim  
514 planetary boundaries for water could be set by quantifying the change in proposed control variables for  
515 each water component under the Representative Concentration Pathways (RCP) with related emissions  
516 and land use scenarios consistent with the UNFCCC Paris Agreement (Figure 4). In other words, these  
517 are the water boundaries that would arise if global carbon governance actors considered water impacts.

### 518 3.5 Using the water planetary sub-boundaries

519 For the water planetary boundary to have practical value for water management, it needs to be  
520 operational and informative at the sub-global scales at which water is managed such as basins,  
521 individual nations (Cole et al., 2014b; Dao et al., 2015; Lucas & Wilting, 2018), areas governed by  
522 multinational organizations (Häyhä et al., 2018b), or the footprint of a company's supply chain (Clift et  
523 al., 2017b). Here, we briefly introduce how the water planetary boundary may be used at sub-global  
524 scales, which is the focus of a separate study (Zipper et al., in prep). Previous attempts at  
525 operationalizing the planetary boundaries have largely focused on calculating a country's 'fair share' of  
526 the global safe operating space, (Figure 2). (Häyhä et al., 2016b) identify three key dimensions to  
527 consider: (1) biophysical processes, which define the relevant scale at which the planetary boundary can  
528 be addressed; water cycle processes are spatially heterogeneous so the global impacts of a change  
529 depend on site-specific factors; (2) socio-economic considerations, which define the environmental  
530 impact a country has both inside and outside of its borders (MacDonald et al., 2015); global accounting  
531 methods such as the water footprint (Hoekstra & Mekonnen, 2012) are tools for addressing this  
532 dimension although regional opportunity costs need to be considered (Kahil et al., 2018); and (3) ethical  
533 considerations, which address difference among countries in environmental impacts caused by  
534 exceeding the control variable as well as their ability to respond to environmental challenges; equity-  
535 based allocation frameworks could address this dimension.

536 In addition to methods for calculating sub-global fair shares, the water planetary boundary can  
537 be operationalized at sub-global levels using the same methods employed to define the global  
538 boundaries. For instance, if the global surface water sub-boundary is defined based on the proportion of  
539 large basins meeting environmental flow requirements (Table 3), a national or regional surface water  
540 sub-boundary could be calculated based on the proportion of basins within that area meeting  
541 environmental flow requirements. In this manner, a regional safe operating space could be defined that  
542 is scientifically consistent with the global methodology (Dearing et al., 2014). At a regional level, the  
543 domain of analysis may differ depending on the sub-boundary considered; for instance, the surface  
544 water sub-boundary may require considering all basins within or draining into a region, while the  
545 atmospheric water sub-boundary would require considering the region's precipitationshed (Keys et al.,  
546 2012).

### 547 **Box 3. Possible keystone regions, critical regional transitions and cascading** 548 **impacts**

549 This overview highlights the existence and also the limitations of current knowledge of possible  
550 keystone regions, critical regional transitions and cascading impacts. It is intended to highlight key  
551 knowledge gaps that are essential to examine in the process of assessing and identifying potential  
552 planetary sub-boundaries for water. The water stores are discussed in counter-clockwise order in Figure  
553 1c starting with atmospheric water, while acknowledging that water stores are intimately and inherently  
554 interlinked, so discussing them separately can be challenging. Evidence of local to regional regime shifts  
555 is ample, and can potentially lead to non-linear disruptions of the Earth System functions of water  
556 related to hydroclimatic and hydroecological regulation and storage through cross-scale interactions and  
557 cascading effects (Rocha et al., 2018; Steffen et al., 2018).

558 **Atmospheric water (precipitation):** The Amazon rainforest is a known keystone region with multiple  
559 alternative stable states primarily governed by precipitation. A critical transition from evergreen  
560 rainforest to seasonal forest or savanna can have major consequences beyond the regional scale due to

561 carbon release (Houghton et al., 2000), induced tipping of the South American monsoon system (Boers  
562 et al., 2017), precipitation reduction (Zemp et al., 2017), and biodiversity loss (Malhi et al., 2008).  
563 Climate change and deforestation critically undermine the resilience of the Amazon forest. The position  
564 of the climate change-induced threshold is uncertain due to a large spread in models' ability to simulate  
565 among others precipitation, fire feedback, and ecosystem response (Cox et al., 2013; Huntingford et al.,  
566 2013; Nobre & Borma, 2009). The threshold of deforestation-induced Amazon forest dieback has been  
567 suggested to be between 10% and 40% depending on definitions and extent of forest transition  
568 considered (Nobre & Borma, 2009; Pires & Costa, 2013). The Congo rainforest and Southeast Asian  
569 rainforests are other less investigated tropical forest keystone regions exhibiting similar regime shift  
570 mechanisms and consequences for Earth System functions as the Amazon forest (Bell et al., 2015;  
571 Lawrence & Vandecar, 2015; Staver et al., 2011).

572 In temperate regions, drought conditions and considerable reductions in precipitation have been proven  
573 to trigger rapid coniferous forest declines in the southwestern United States. The tipping point has been  
574 found to be the persistence of an intense water deficit over 11 months (Huang et al., 2015). Small  
575 changes in precipitation regimes and amount are also known to have induced structural changes in  
576 wetland ecosystems and abrupt ecological transitions in coastal wetlands are expected to expand to  
577 new coastal wetlands as hydroclimatic changes step up in the future (Osland et al., 2016).

578 **Atmospheric water (evapotranspiration):** Monsoons are large scale seasonal reversals of atmospheric  
579 circulation mediated by the asymmetric heating of land and ocean. The rainy phase of monsoon brings  
580 large amounts of precipitation, turning landscapes from deserts to grasslands and are crucially  
581 important for agriculture and ecosystems. Because monsoons are mediated by land-ocean temperature  
582 gradient, studies have also shown that evaporation (i.e., latent heat) on land can affect the monsoon.  
583 For example, Tuinenburg (2013) showed that the onset of Indian summer monsoon is delayed by  
584 irrigation evapotranspiration, Nogherotto et al. (2013) showed that decreased evaporation over  
585 deforested area in the Congo has a seasonal influence on the strength of the West and south-equatorial  
586 African monsoon, and (Boers et al., 2017) showed that deforestation can induce a tipping point in the  
587 South American monsoon. Shifts in monsoon systems can have abrupt consequences at the continental  
588 scale. For example, the West African monsoon shift had a major influence on the stable states between  
589 the Green Sahara state (11,000-5,000 years ago) and the current Desert Sahara state (Tierney et al.,  
590 2017; Yu et al., 2015).

591 **Soil moisture:** Soil moisture mediates dryland transitions and desertification processes. Decrease in soil  
592 moisture caused by vegetation loss, topsoil erosion, and compaction, creates a self-reinforcing feedback  
593 that prevents the re-establishment of plants (e.g., Whitford et al., 2006). Soil moisture related land  
594 degradation has the potential for cascading and teleconnected impacts on the Earth's energy balance  
595 through e.g., large-scale albedo change, and desert dust that follows wind beyond continents with effect  
596 on both climate systems and nutrient balance in distant regions (Bestelmeyer et al., 2015; Geist &  
597 Lambin, 2004). Also, deficits in soil moisture and changes in terrestrial water storage can severely  
598 diminish the primary production and CO<sub>2</sub> sequestration capacity of the terrestrial biosphere (Humphrey  
599 et al., 2018). Important soil carbon storage and sequestration regions are the Northern Hemisphere that  
600 has the largest soil organics carbon stocks, and the tropics that have seen the largest decrease in carbon  
601 stocks due to agricultural expansion (Cherlet et al., 2018).

602 **Surface water:** While aquatic ecosystems can be negatively impacted by changes in streamflow (Carlisle  
603 et al., 2017; Gido et al., 2010; Perkin et al., 2017; Vörösmarty et al., 2010), there is no clear evidence or  
604 mechanism by which local- or basin-scale changes in aquatic biosphere integrity could scale up to have a  
605 planetary impact. However, one clear local-scale tipping point related to aquatic ecosystems is the

606 transition of streams from perennial to intermittent, which can lead to a reorganization of local food  
607 webs (Bogan & Lytle, 2011). This transition is likely to be driven by changes in the groundwater storage  
608 function of water, which acts as a buffer against short-term hydroclimatic variability by providing a  
609 stable supply of baseflow to streams. A second local-scale hydroecological tipping point that has been  
610 identified in the literature is food web collapse associated with eutrophication and salinization but as  
611 described above water quality is considered in the biogeochemical flows planetary boundary.

612 Wetland ecosystems may be considered keystone regions due to their richness in water-dependent  
613 biodiversity coupled with the multifaceted role they play for many Earth System processes, including  
614 high rates of evapotranspiration and groundwater recharge, temporary water storage, and sediment  
615 exchange. Large wetland complexes located downstream of streams and rivers may experience stress-  
616 induced tipping points due to variations in their hydrological characteristics. Also, coastal wetlands with  
617 mangrove ecosystems under such stress can experience reductions in their mangrove development and  
618 extensive mangrove mortality (Jimenez et al., 1985; Smith, 1992; Twilley & Rivera-Monroy, 2005);  
619 reductions of freshwater inputs to coastal wetlands or hydrological modification of their natural flows  
620 and connectivity due to reservoirs have already resulted in massive mangrove mortality episodes  
621 involving hypersalinity conditions in several wetlands around the world from which the wetlands have  
622 not been able to completely recover (Barreto, 2008; Cintron et al., 1978; Jaramillo et al., 2018; Jimenez  
623 et al., 1985).

624 For the perennial-ephemeral and oligotrophic-eutrophic tipping points, evidence of tipping points to  
625 eutrophic states (Wang & Temmerman, 2013) or even lake disappearance by water use-induced drying  
626 exist in several regions around the world, the most well-known being the Aral Sea (Shibuo et al., 2007).  
627 We are not aware of studies that look beyond an individual body of water to trigger widespread shifts in  
628 Earth System function.

629 Finally, surface water flows from keystone terrestrial regions can affect Earth System processes due to  
630 their natural freshwater, sediment and nutrient delivery to coastal zones and the ocean. Reductions in  
631 these flows may shift the balance between aggradation and erosion rates of large river deltas leading to  
632 land loss and cascading effects in marine ecosystems (Syvitski et al., 2009; Tessler et al., 2018). Altered  
633 flows can potentially affect global ocean circulation systems through changes in salinity and  
634 temperature; for example, changes in Arctic runoff may affect Arctic ocean stratification, circulation and  
635 ice cover (Nummelin et al., 2016).

636 **Groundwater.** Several potential groundwater-related tipping points are associated with the storage  
637 function of groundwater. Most critical for aquatic ecosystems is the role of groundwater as a stable  
638 supply of baseflow, and therefore a key tipping point is when a stream transitions from perennial to  
639 ephemeral (Bogan & Lytle, 2011) due to groundwater depletion (see 'Surface Water' subsection above).

640 However, groundwater-related tipping points are also present for terrestrial groundwater-dependent  
641 ecosystems. Groundwater within or near the root zone provides a stable supply of water, particularly  
642 during drought, for many natural and agricultural crops via capillary rise and direct groundwater uptake  
643 (Booth et al., 2016; Brown et al., 2011; Eamus et al., 2015; Rohde et al., 2017; Zipper et al., 2015, 2017).  
644 Numerous examples exist for critical transitions associated with regional-scale impacts of changes in  
645 groundwater storage, including groundwater depletion leading to riparian forest loss (Scott et al., 1999),  
646 rising groundwater levels leading to widespread flooding in Argentina (Houspanossian et al., 2016;  
647 Kuppel et al., 2015), and loss of dry forests leading to regional salinization in Australia (Clarke et al.,  
648 2002; George et al., 1999) and the Chaco region of Argentina (Giménez et al., 2016; Marchesini et al.,  
649 2017). Since groundwater is estimated to influence terrestrial ecosystems over 7-17% of global land area  
650 (Fan et al., 2013) and can contribute substantially to evapotranspiration (Lowry & Loheide, 2010; Soyulu

651 et al., 2011, 2014; Yeh & Famiglietti, 2009), it likely constitutes an important component of terrestrial  
652 evapotranspiration. Thus, keystone groundwater-dependent ecosystems which may contribute to  
653 regional-scale shifts could be identified as those regions suggested to be keystone evapotranspiration  
654 regions (see above) and have shallow groundwater. For instance, groundwater is an essential  
655 contributor to evapotranspiration in the Amazon basin (Fang et al., 2017; Miguez-Macho & Fan, 2012).

656 **Frozen water:** Unlike the other water sub-boundaries, critical transitions associated with frozen water  
657 storage have been studied extensively due to their potential contributions to global sea level rise. While  
658 mass loss due to ice melt is widespread and accelerating in both the Antarctic and Greenland ice sheets  
659 (Velicogna et al., 2014b), the West Antarctic Ice Sheet is the primary keystone region associated with the  
660 frozen water boundary and is thought to be vulnerable to tipping-point type dynamics, which would  
661 occur if ocean water was able to undercut the ice sheet and rapidly accelerate melt (Feldmann &  
662 Levermann, 2015; Lenton et al., 2008; Notz, 2009; Rignot et al., 2004). The collapse of the West  
663 Antarctic Ice Sheet would lead to an estimated 5m of sea level rise, which is comparable in magnitude to  
664 the total sea level change over the past ~7000 years (Fleming et al., 1998). While the loss of Arctic sea  
665 ice would have impacts on regional and global climate due to reduced albedo, and is a distinctive marker  
666 of alternate states of the Earth System, its melting sea ice would not impact sea levels (Bathiany et al.,  
667 2016; Notz, 2009; Tietsche et al., 2011). Widespread destabilization of permafrost is another potential  
668 tipping point related to frozen water (Lenton et al., 2008), as permafrost thaw leads to the release of  
669 greenhouse gases which are a positive feedback on climate change and cause increasing sediment  
670 transport (Bring et al., 2016; Syvitski, 2002). There is increasing evidence for abrupt thaw mechanisms at  
671 local scales (Chasmer & Hopkinson, 2017; Chipman & Hu, 2017; Schuur et al., 2015; Zipper et al., 2018),  
672 though at global scales permafrost thaw is thought to be a gradual source of carbon of approximately  
673 the same magnitude as land use change over the next century (Schuur et al., 2015).

674

#### 675 **4. Concluding with an invitation to a Grand Challenge**

676 To transparently evaluate the value, concerns and possibilities for the water planetary  
677 boundary, we interrogated and reframed it to more holistically account for the complexity and  
678 heterogeneity of water and other Earth System components. Our examination of water planetary  
679 boundaries has led to the following conclusions:

- 680 1) The planetary boundary framework could complement existing tools for water resource  
681 management by offering a unique approach for assessing water cycle modifications as part  
682 of the wider human impact on the Earth System (Section 1.2). Thus, despite the well-  
683 founded criticism of the current freshwater use planetary boundary (Section 2), we argue  
684 that the concept of a planetary boundary for water is useful and worth serious intellectual  
685 attention.
- 686 2) Planetary boundaries can and should be evaluated with qualitative and quantitative  
687 analysis, and iteratively updated as science (for the biophysical aspects) and society (for the  
688 normative aspects) evolve. We developed a framework for evaluating water planetary  
689 boundaries (Section 2) that could be used to evaluate other planetary boundaries as well,  
690 especially those that do not have clear global tipping points - such as land use or biodiversity  
691 loss - and whose critical transitions start at the regional and local scales.
- 692 3) The core functions of hydroclimatic regulation, hydroecological regulation, storage and  
693 transport illuminate how water stores (atmospheric water, soil moisture, surface water,  
694 groundwater, and frozen water) are inextricably interconnected with other Earth System



695 components such as the atmosphere, land and ocean through processes, mechanisms and  
696 variables that are familiar to all hydrologists such as evapotranspiration, albedo, ice melt,  
697 streamflow etc. We reviewed and synthesized the core functions of water in the Earth  
698 System (Box 1) and how these relate to the Earth System functions underlying other  
699 planetary boundaries (Figure 3).

700 4) The current water planetary boundary does not adequately represent the complex and  
701 interconnected nature of water, and thus it should be replaced. We developed a roadmap  
702 for reframing the planetary boundary for water with new sub-boundaries for each water  
703 component. This encompasses new modeling and analysis and much work in clarifying  
704 tipping points, keystone regions, cross-scale propagation of impacts, and the fundamental  
705 relationship between core Earth System functions of water and other Earth System  
706 components. We suggest that interim planetary sub-boundaries be set while working in  
707 parallel towards fully elaborated planetary sub-boundaries.

708 We invite the hydrology and water resource community to apply serious and sustained  
709 attention toward the water planetary boundary, which could be transformative to our understanding of  
710 socio-hydrologic systems across scales, up to the global (Section 1.2). We suggest three initiatives that  
711 can be tackled immediately and simultaneously (Figure 4) by highly collaborative working groups from  
712 diverse backgrounds:

- 713 ● Initiative 1 could compare the ‘weighted hydrologic unit’ approach to the ‘keystone approach,’  
714 which could uncover differences in regions that are disproportionately important to different  
715 Earth System functions of water.
- 716 ● Initiative 2, focusing on the ‘rate of change’ approach, could uncover the regions of the world  
717 experiencing the most rapid rates of change and investigate whether these have meaningful  
718 impact on different Earth System functions of water.
- 719 ● Initiative 3 could identify and provisionally quantify interim, spatially explicit planetary sub-  
720 boundaries (which may not be possible or robust for all the planetary sub-boundaries).

721 Together, these three initiatives would lay the foundation for developing fully elaborated water  
722 planetary sub-boundaries and illuminating water cycle modifications in the Anthropocene. This  
723 ambitious scientific agenda also directly leads to important water policy implications as outlined in the  
724 ‘Goal’ and ‘Using the water planetary sub-boundaries’ sections of Figure 4. We therefore end with an  
725 invitation to the hydrology and water resource community to join us in following this Grand Challenge  
726 roadmap, which would initiate numerous interesting scientific journeys and help set precautionary  
727 planetary boundaries for water that reflect its undeniable importance in global sustainability and Earth  
728 System science.

729

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731

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735 **APPENDIX**

736

737 **Summary of previous critiques of the current planetary boundaries for freshwater use**

738 Earlier discussions have criticised the definition of the freshwater use boundary for a number of reasons  
739 including: 1) scale – water problems are often considered only at local to regional scales, whereas the  
740 metric is global which some consider misleading (Heistermann, 2017); 2) aggregation - currently sums  
741 streamflow fluxes but the best way to summarize diverse local impacts to a global metric is not clear  
742 (Heistermann, 2017); 3) control variable – blue water use is not a biophysical variable representing the  
743 complexity of the water cycle (Jaramillo and Destouni, 2015a); 4) mechanism – there is limited evidence  
744 of tipping points or connections between water use and processes that would lead to the Earth leaving a  
745 Holocene-like state (Heistermann, 2017); 5) underestimation of water use – the global consumptive use  
746 of freshwater may be larger due to possible additional or larger effects from irrigation and flow  
747 regulation (Jaramillo and Destouni, 2015b; but see (Gerten et al., 2015b); and 6) the planetary boundary  
748 may actually be lower as the current global aggregate tends to disregard conditions of local overuse of  
749 water resources and may provoke the thought that all usable water can be accessed (Molden, 2009).  
750 The present lack of uptake and the range of published criticisms raise the fundamental question of the  
751 relevance or value of a water planetary boundary for water management, and for environmental  
752 governance more broadly.

753

754 **Detailed interrogation of the current planetary boundaries for freshwater use**

755 First, while Rockström et al. (2009a, 2009b) and Gerten et al. (2013) both defined control  
756 variable limits, neither clearly defined the response variable, nor the relationship between control and  
757 response variables.

758 Second, while the impacts of water consumption on water systems at regional scales are clear  
759 and well documented, studies on the plausible mechanisms how regional impacts could scale to global  
760 impacts are generally scarce. Basins are nested, and the impacts of water use are scale-dependent,  
761 which is obscured by the current water planetary boundary methodology. For example, water use in a  
762 small basin may cause stress at the scale of that basin, but the small basin may be nested within a larger  
763 one that is on average not stressed. The same logic applies to environmental flows: water use in a small  
764 basin or along a certain river stretch may cause a transgression of environmental flow limits at that  
765 scale, but the small area may be nested within a larger basin with flows above the environmental flow  
766 limits.

767 Third, consumptive blue water use does not fully capture water’s complex interactions with  
768 other major Earth System components (Box 1), and there is scarce evidence that water use on its own  
769 can destabilize the Earth System. While multiple, simultaneously occurring regional environmental flow  
770 transgressions could potentially contribute to the transgression of the biosphere integrity planetary  
771 boundary and thus indirectly impact Earth System stability, a simple aggregate of water consumption  
772 across all regions and river basins cannot adequately represent the underlying mechanisms. Even when  
773 considering environmental flow transgressions in a spatially explicit manner (Gerten et al. 2013 and the  
774 basin scale boundary of Steffen et al. 2015), it is unclear whether transgressions in all basins should be  
775 treated equally or if some regions contribute disproportionately to maintaining biosphere integrity.

776 Fourth, while one argument for the current water planetary boundary might be a control  
777 variable that is simple, measurable and understandable, consumptive blue water use is in fact  
778 notoriously challenging to estimate due to uncertainty in statistics of water withdrawals (Vörösmarty et  
779 al., 2000). Furthermore, different approaches to quantify consumptive blue water use tend to produce  
780 conflicting estimates (e.g., Hoekstra and Mekonnen, 2012; Siebert and Döll, 2010; Rost et al., 2008;

781 Jaramillo and Destouni, 2015b) and separating anthropogenic blue and green consumptive use from  
782 natural fluxes requires complex water resource modeling. Additionally, there has been significant  
783 debate on what to include in and how to perform calculations of consumptive water use. For instance,  
784 Jaramillo & Destouni (2015a) propose that green water and its human-driven changes should be taken  
785 into account directly, and that doing so would lead to the planetary boundary for freshwater use already  
786 being transgressed. While Rockström et al. note the crucial importance of green water flows for  
787 ecosystems in the original planetary boundary papers (2009a, 2009b), it is not reflected in the proposed  
788 control variable in a meaningful quantitative way.

789 Fifth, consumptive water use was originally suggested as a surrogate/proxy variable intended to  
790 capture human modification to the hydrological cycle. However, this subtle but crucial notion has  
791 escaped many readers – proponents and critics alike – prompting arguments against a global cap on  
792 consumptive blue water use. For example, it has been suggested that a water planetary boundary may  
793 be counterproductive as it suggests that increased water use in one location can be offset by a decrease  
794 in water use elsewhere, even if there is no biophysical connection between the two locations  
795 (Heistermann, 2017). Another frequent criticism of the water planetary boundary is that there is no  
796 global water management board or entity nor is one likely in the foreseeable future, so a firm global  
797 boundary may not have practical meaning for global water management. Thus, for the revised planetary  
798 boundary to have any practical value for water management, it will be necessary to apply it at sub-  
799 global scales. Such down-scaled global boundaries should not supersede management thresholds based  
800 on local conditions, but rather provide a framework for determining whether regional water  
801 management is consistent with global boundaries and an aspirational goal for local managers.

802 Finally, it is important to explicitly consider the other aspects of scientific representation of the  
803 current water planetary boundary. Ideally, a water planetary boundary would represent both global and  
804 regional impacts of modifications to the hydrological cycle, and be consistent with the social perception  
805 of water problems. The current global aggregate metrics (Rockström et al., 2009a,b; Gerten et al., 2013)  
806 largely fail to represent the inherently local nature of water problems and provide only a partial  
807 perspective. The water use boundaries have some overlap with other planetary boundaries, especially  
808 that for land-system change, which is often associated with changes in both green and blue water fluxes,  
809 highlighting the fact that boundaries interact but also suggesting some redundancy in current planetary  
810 boundary definitions.

811

#### 812 **Additional description of overlap between sub-boundaries**

813 Overlap with planetary boundaries of climate change and biosphere integrity is expected, as  
814 these are suggested to be the ‘core’ boundaries through which the others operate (see section 1;  
815 Steffen et al. 2015). Similarly, some degree of overlap with other sub-boundaries is inevitable because of  
816 the complex interactions and feedbacks within the water cycle. The sub-boundaries for  
817 evapotranspiration and soil moisture further overlap with the land-system change boundary, which also  
818 focuses on climate-regulating processes in land systems but, we argue, does not adequately represent  
819 the hydroclimate function covered by our proposed sub-boundaries.

#### 820 **Additional justification and description of interim sub-boundary**

821 The discussions and decision-making of climate change agreements, such as the Paris agreement are  
822 based in part on impacts to water systems. For example, water security, floods, droughts are often  
823 significant considerations in the IPCC reports.

824 For calculating the interim sub-boundaries we specifically suggest using existing global  
825 hydrologic models and the ‘hydrologic unit approach’ described above to quantify the change of each

826 proposed control variable from ~1950 to an end-of-century (~2100) scenario considering climate, land  
827 and water use change. The Paris target of 2°C or less corresponds to RCP 4.5, which does not project  
828 global temperature change stabilization until around 2100 (USGCRP 2018). Thus, 2100 provides a  
829 reasonable time frame for making modeling comparisons between Holocene and Anthropocene  
830 conditions for the six water sub-boundaries. For example, for the planetary sub-boundary for surface  
831 water, the control variable could be the ‘percentage area of large basins within environmental flows’  
832 from early 1900s to ~2100s. By using models representing climate change, land use and water use, we  
833 would be looking at the combined impact of each of these on the different water stores. To  
834 pragmatically simplify identifying these interim planetary boundaries, we suggest not attempting to  
835 identify keystone regions or the functional relationships between control and response variables as  
836 described above. It is important to note that these interim sub-boundaries do not necessarily use the  
837 precautionary principle since interim sub-boundaries may be larger or smaller than the planetary  
838 boundaries defined using the relationship between control and response variables.

839

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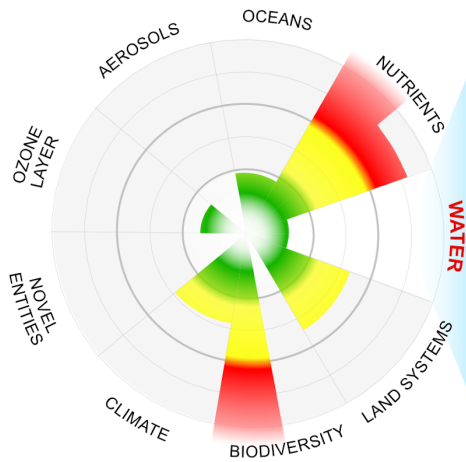
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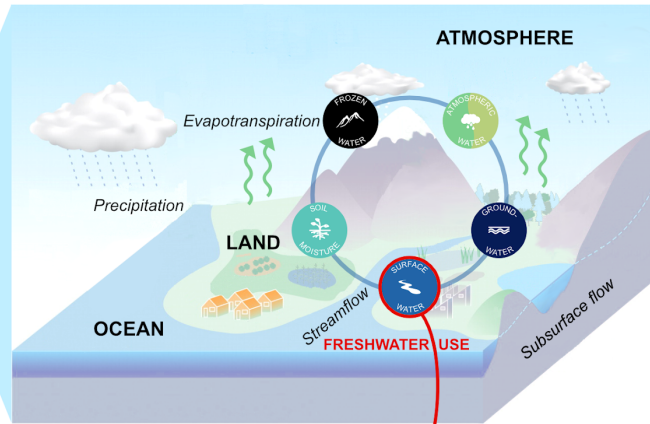
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A. Earth System components underlying the current planetary boundaries



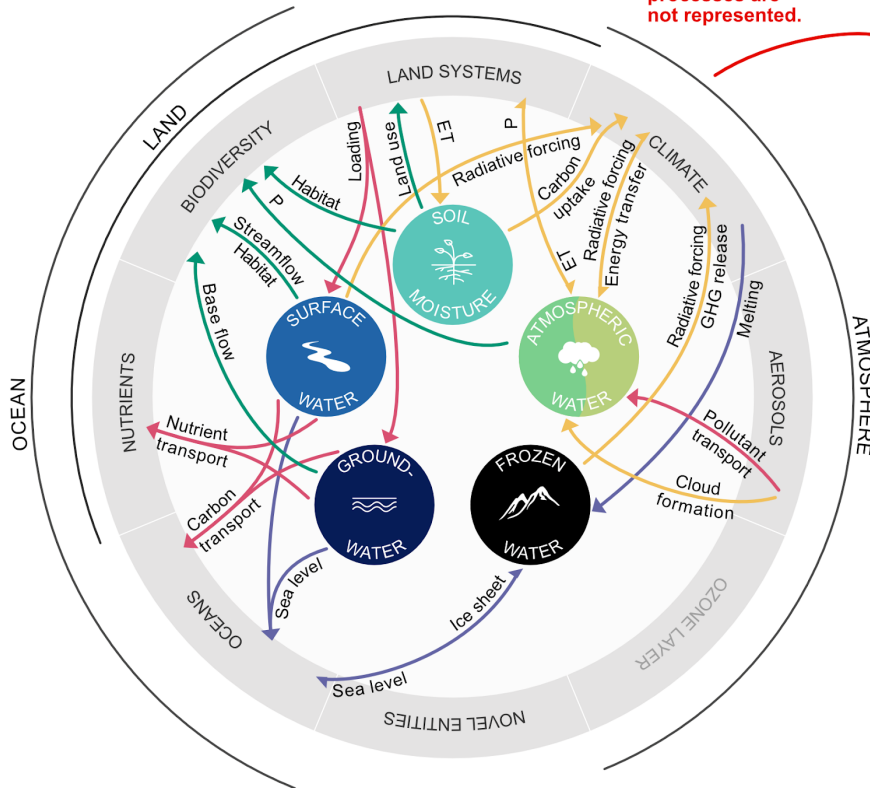
B. Earth System components and stores of water



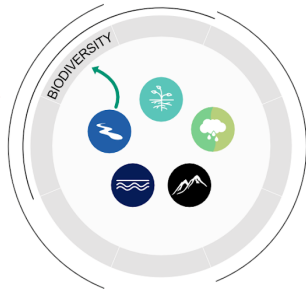
Current freshwater use planetary boundary only considers streamflow impacts on aquatic biodiversity.

Current planetary boundary

C. Water functions and processes linking the water stores and other Earth System components



Most water functions and processes are not represented.



EARTH SYSTEM

- Earth System components
- Detailed Earth System components underlying planetary boundaries

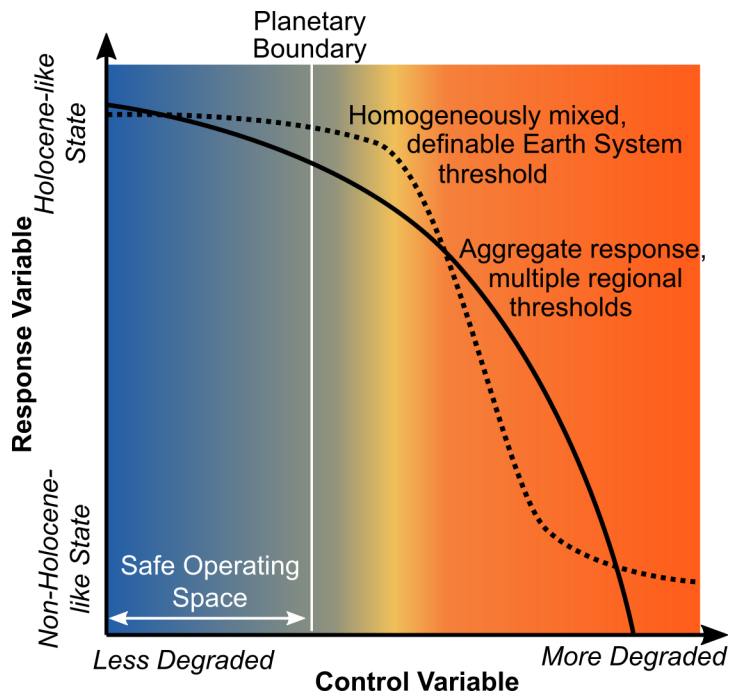
WATER FUNCTIONS

- Hydroclimatic regulation
- Hydroecologic regulation
- Storage
- Transport

PROCESSES

- One-way interaction
- Two-way interaction

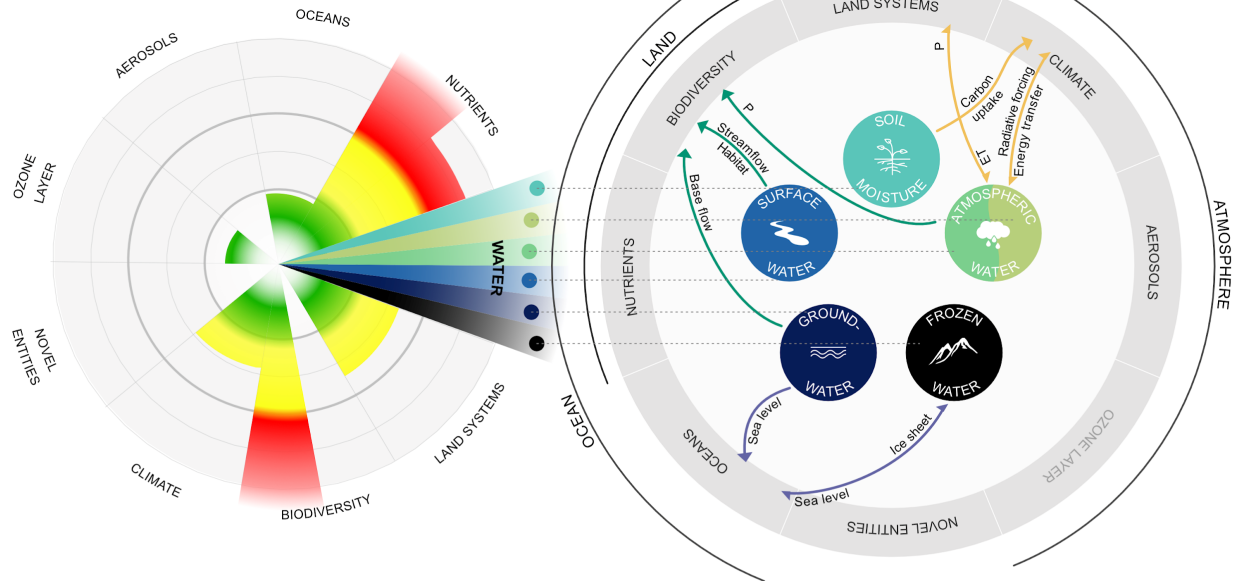
1239 Figure 1. Freshwater use is one of the (a) current planetary boundaries, yet affecting only a small component of  
 1240 (b) the hydrosphere, which includes numerous stores of water. Since we focus on the near-surface hydrosphere,  
 1241 we consider land (part of the lithosphere) and ocean (part of the hydrosphere) as important related Earth  
 1242 System components. (c) The core functions of water in the Earth System (larger diagram) and how they are  
 1243 represented in the current freshwater use planetary boundary (small diagram). Diagrams show the five stores of  
 1244 the freshwater hydrosphere (colored circles in center), major components of the Earth System (outer ring), and  
 1245 detailed Earth System components underlying the different planetary boundaries (inner grey ring). The arrows  
 1246 denote processes linking the water stores and the Earth System components, color-coded by Earth System  
 1247 functions of water (hydroclimate, hydroecology, storage, and transport). Note that in figures, hydroclimatic and  
 1248 hydroecological regulation are shorted to hydroclimate and hydroecology; P is precipitation and ET is  
 1249 evapotranspiration. Figures (a) and (b) are modified from Steffen et al. (2015) and Oki and Kanae (2006),  
 1250 respectively.  
 1251



1252  
 1253 Figure 2. Graphical framework for the definition of the planetary boundaries, showing two types of relationships  
 1254 between a control and response variable (modified from Steffen et al., 2015).  
 1255

A. Dividing the water boundary into six sub-boundaries

B. Sub-boundaries are based on water functions



C. Key aspects of each of the proposed water sub-boundaries

	ATMOSPHERIC WATER (hydroclimatic regulation)	ATMOSPHERIC WATER (hydroecologic regulation)	SOIL MOISTURE (hydroclimatic regulation)	SURFACE WATER (hydroecologic regulation)	GROUNDWATER (storage)	FROZEN WATER (storage)
<b>Possible scale of analysis</b>	Precipitation sheds	Biomes or hydroclimatic regimes	Biomes or land cover groups	Large basins or river networks	Regional aquifers	Global
<b>Possible response variable(s)</b>	Climate pattern stability or land-atmosphere coupling stability	Terrestrial biosphere integrity (species richness or species/area)	Carbon uptake or net primary production	Aquatic biosphere integrity (species richness or species/area)	Terrestrial or aquatic biosphere integrity, or sea level rise	Sea level rise
<b>Possible interim planetary boundary</b>	Percentage of global land area with evapo-transpiration change within range of simulated future	Percentage of global land area with precipitation change within range of simulated future	Maintenance of global net primary productivity at or above levels under simulated future	Percentage of basins or total river length within environmental flow limits under simulated future	Percentage of basins with low flows meeting or exceeding simulated future	Volume of ice melt to keep sea level within limits under simulated future

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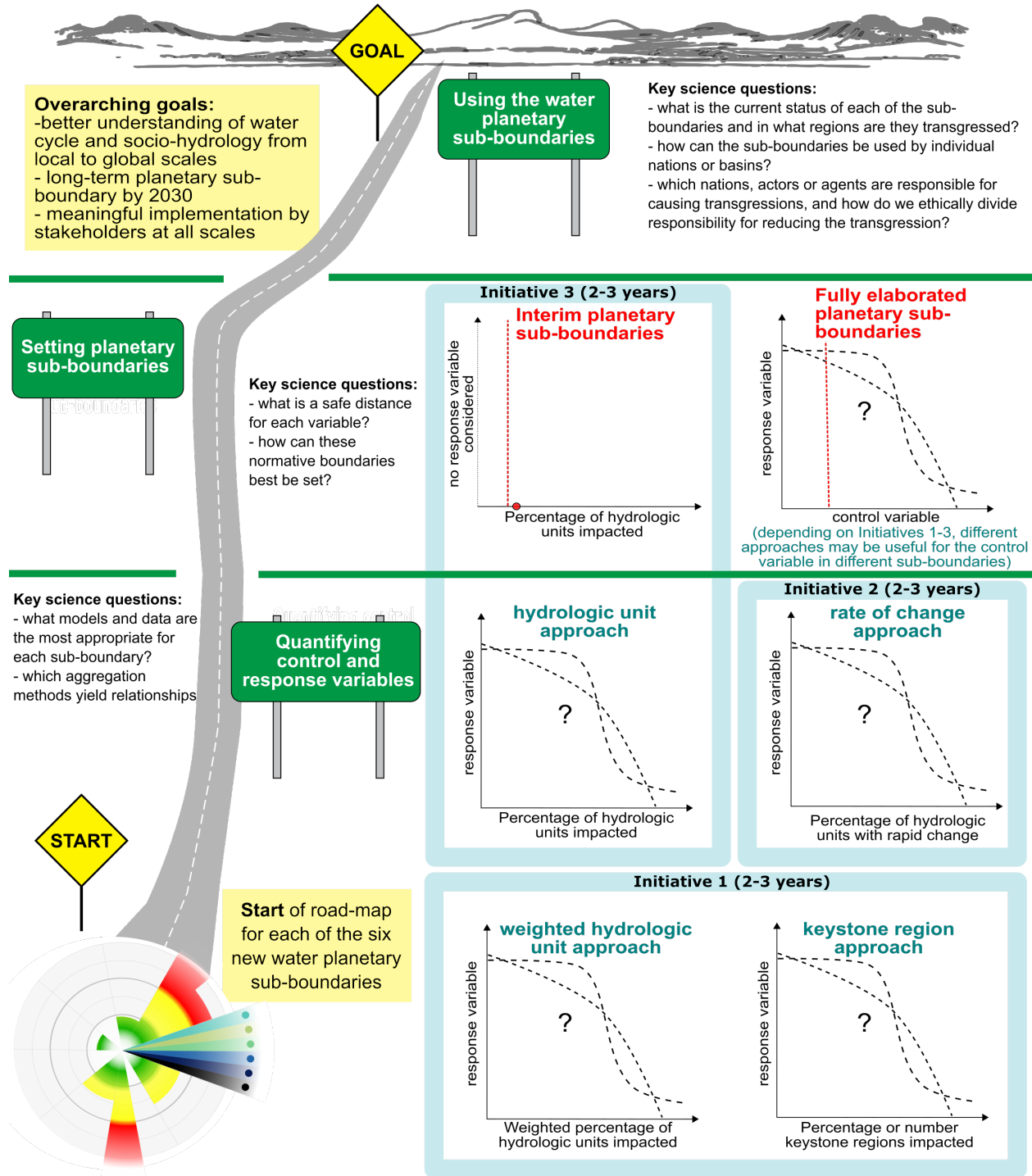
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**Figure 3. Revising the water planetary boundary to include six potential water planetary sub-boundaries. (a) A possible future planetary boundary overview figure with the six divided water stores. (b) Defining water planetary sub-boundaries based on the functional relationship between water stores and Earth System components; same as Figure 1c with only the functions used to define the sub-boundaries shown. (c) Suggestions for key aspects of each of the six sub-boundaries including possible interim planetary boundary based on 2°C target for late this century. The key Earth System functions of water for each sub-boundary are identified in parentheses (such as hydroecology for surface water).**



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**Figure 4. A roadmap for developing the new spatially-explicit water planetary sub-boundaries as described in Section 3 of the text. The horizontal axes on all graphs are the proposed control variables.**

1268 **Tables**

1269 **Table 1. Definition of key words.**

Key word	Definition
consumptive blue water use	Blue water refers to freshwater in lakes, rivers, reservoirs and renewable groundwater stores. In contrast, green water is the precipitation that adds to soil moisture and that does not run off, eventually evaporating or transpiring. Consumptive use of freshwater refers to the water amount used and not returned to runoff.
control variable	a quantifiable biophysical indicator representing some aspect of the Earth System over which humans can exert an influence
response variable	an aspect of the Earth System that defines Earth’s stable Holocene-like conditions and is affected by a change in the control variable
Earth System component	Major Earth System components refer to land, atmosphere, biosphere and climate. Detailed Earth System components refer to components related to Planetary Boundaries such as nutrients, biodiversity, land systems etc.
water stores	hydrologic stores such as atmospheric water, surface water, soil moisture, groundwater and frozen water
Earth System functions of water	critical functions or roles of freshwater in the Earth System including hydroclimatic regulation, hydroecological regulation, storage and transport. The Earth System functions of water differ from Falkenmark et al. (XX) who describe ‘water functions’ that distinguish green and blue water functions for social-ecological resilience, whereas we focus on the functions of water explicitly in the Earth System, independent of green or blue origin. The Earth System functions of water also differ from ‘watershed functions’ (Black 1997; Wagener 2007) which focused watershed-scale hydrologic functions.
tipping point	critical threshold where a system shifts to an alternative state abruptly
keystone region	a region where a water store (e.g. atmospheric water) produces a disproportionately important impact and could be essential to maintaining an Earth System component (e.g. climate)

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1272 **Table 2. Evaluating the current planetary boundaries for water use and different approaches to subdividing the**  
 1273 **water planetary boundaries. Each criterion is qualitatively evaluated as *met (+)*, *not met (-)* or *ambiguous or*  
 1274 ***uncertain (+/-)*. Criteria are summed for comparison to tables although any single one is not considered more or**  
 1275 **less important. Steffen et al. (2015) is not included since they effectively re-stated the top-down (Rockström et**  
 1276 **al., 2009a,b) and bottom-up (Gerten et al., 2013) calculations.****

Criteria	Rockström et al 2009a	Gerten et al 2013	Subdividing based on water functions	Subdividing based on water stores
<b>1) Planetary boundary variables</b>	- Maximum amount of consumptive blue water use considered proxy control variable (~4000 km <sup>3</sup> /year); response variable and relationship both unclear	- Considered regional impacts on aquatic ecosystems related to rivers' environmental flow requirements; response variable and relationship remain unclear	+/- uncertain	+/- Possible. To be developed, see Sect 3.2, 3.3 and Fig. 4.
<b>2) Regional impacts and upscaling mechanisms</b>	+/- Evidence of regional water scarcity and environmental flow transgressions but top-down approach largely neglects spatiotemporal heterogeneity; unclear scaling mechanisms, planetary boundary is thought to represent the aggregate of human interference in catchment water balances	+/- Focused on environmental flow transgressions and their impacts on aquatic ecosystems in a spatially explicit manner but scaling mechanisms remain unclear; very partial perspective excluding other water effects	- Evidence and mechanisms challenging since function not directly physically based	+ Evidence and mechanisms could be derived from physically based models and data, see Sect. 3.2 3.3, and Fig 4.
<b>3) Impacts on Earth System stability</b>	- Water consumption and associated environmental flow transgressions could potentially impact Earth System stability through the biosphere integrity planetary boundary, however, global aggregate metric does not capture heterogeneity or underlying mechanisms	+/- See column to the left; spatiotemporal heterogeneity is better taken into account, but unlikely that all basins/regions carry equal weight for biosphere integrity, as the method suggests	- Assessing impacts challenging since function not directly physically based	+ Impacts could be assessed from physically based models and data, see Sect. 3.2.
<b>4) Measurable</b>	+/- Status of boundary approximately measurable with models and country statistics - however significant debate on uncertainties, on what to include, and how to calculate (Jaramillo & Destouni 2015)	+/- See column to the left	- Unclear what would be directly measured	+ Potentially measurable, see Sect. 3.2 and 3.3.
<b>5) Understandable and operationalizable</b>	+/- Understandable but also leads to significant confusion since water use only considered proxy control variable, can be misinterpreted as regional transgressions are not explicitly captured and unclear how to operationalize	+/- See column to the left)	+/- uncertain	+/- Potentially possible. To be developed, see discussion in Sect. 3.5.
<b>6) Represents regional and global impacts</b>	- Does not specifically represent regional impacts and aggregates global impacts based on fluxes	+/- Spatially represents regional transgressions of environmental flow needs and aggregates flows globally	+/- uncertain	+/- Potentially possible. To be developed, see Fig. 4.
<b>7) Uniqueness</b>	+/- Interacts with planetary boundaries of biosphere integrity, land use change and climate change, and to a lesser degree ocean acidification and biogeochemical flows. Is unique in representing the water system	+/- See left, although more directly interacts with biosphere integrity planetary boundary through environmental flow requirements	+/- See left.	+/- For interactions (and potential overlaps with other planetary boundaries), see Fig 1.
<b>Total criteria met</b>	<b>0/7</b>	<b>0/7</b>	<b>0/7</b>	<b>3/7</b>



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